4.1 AESTHETICS

Issues & Supporting Information Sources	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
Would the Project:				
a. Have a substantial adverse effect on a scenic vista?			\boxtimes	
 Damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway? 			\boxtimes	
c. Substantially degrade the existing visual character or quality of the site and its surroundings?				
d. Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?				

2 4.1.1 <u>Environmental Setting</u>

- 3 Visual resources consist of the natural and manmade features that give a particular environment
- 4 its aesthetic qualities. These features may be natural appearing or modified by human activities.
- 5 Together, they form the overall impression of an area, referred to as its landscape character.
- 6 Landforms, water surfaces, vegetation, and manmade features are treated as characteristic of an
- 7 area if they are inherent to the formation, structure, and function of the landscape. Landscape
- 8 character is evaluated to assess whether a proposed project would appear compatible with the
- 9 existing setting or would contrast noticeably with the setting and appear out of place.
- Visual resources also have a social setting, which includes public values, goals, awareness, and
- concern regarding visual quality. Social setting is addressed as visual sensitivity or the relative
- 12 degree of public interest in visual resources and concern over adverse changes in the quality of
- that resource. Visual sensitivity is key in assessing how important an effect on the visual resource
- would be and whether it represents a significant impact. Recreational uses are generally
- 15 considered to have high visual sensitivity, as are views from scenic routes or corridors, or along
- scenic highways and wilderness areas. The primary areas of concern generally are associated with
- 17 changes to prominent topographic features, changes in the character of an area with high visual
- sensitivity, removal of vegetation, or blockage of public views of a visually sensitive landscape.
- 19 Both the Old River and Connection Slough sites are located in a sparsely developed rural area
- 20 characterized primarily by agricultural uses, although some wetlands are present in the areas
- surrounding the river channels. A bridge over Connection Slough is located about 0.3 mile west
- of the Connection Slough site, and several marinas are located nearby (one is approximately 0.8
- 23 miles south and one is about 1.75 miles southwest of the Old River Site). Power lines are present
- 24 along the adjacent roads, and scattered buildings associated with agricultural uses are located
- 25 nearby. The surrounding islands contain a combination of fallow land and land that is actively
- 26 farmed with row crops. Topography is generally flat, although the adjacent islands are
- 27 considerably lower than the tops of the adjacent levees. Both the Old River and Connection
- 28 Slough river channels have been modified with rock-lined levees. The immediate Project vicinity
- 29 does not contain trees or visually distinctive characteristics.
- 30 The Old River site is not accessible to the public by road, but the Connection Slough site is
- 31 located at the terminus of North Bacon Island Road (Figure 2-2), which is designated by the San
- 32 Joaquin County General Plan (1992) as a scenic route. State Route (SR) 4 is designated as a

- scenic route by both San Joaquin and Contra Costa counties (San Joaquin County 1992, Contra
- 2 Costa County 2005), but it is more than 6 miles south of the Project sites, and these sites would
- 3 not be visible from this location. The Open Space Element of the Contra Costa General Plan
- 4 (2005) identifies the Old River as a scenic waterway. The Old River and Connection Slough sites
- 5 are accessible by boaters, but the levees limit views of the surrounding areas from the water.

6 4.1.2 <u>Regulatory Setting</u>

- 7 No federal or state regulations are related to the aesthetic impacts of the Project. Both the Contra
- 8 Costa and San Joaquin County General Plans contain policies intended to preserve the aesthetic
- 9 qualities of the Delta. The Resources Element of the San Joaquin County General Plan (1992)
- specifies that:
- Views of waterways...from public land and public roadways shall be protected.
- Outstanding scenic vistas shall be preserved and public access provided to them whenever possible.
- Development proposals along scenic routes are not to detract from the visual and recreational experience along the route.
- The Open Space Element of the Contra Costa County General Plan (2005) includes the following
- 17 goal:
- To preserve the scenic qualities of the San Francisco Bay/Delta estuary system and the Sacramento-San Joaquin River/Delta shoreline.
- 20 Policies include:
- In order to conserve the scenic beauty of the County, developers shall generally be required
- 22 to restore the natural contours and vegetation of the land after grading and other land
- disturbances. Public and private projects shall be designed to minimize damages to significant
- 24 trees and other visual landmarks.
- Maintenance of the scenic waterways of the County shall be ensured through public
- 26 protection of the marshes and riparian vegetation along the shorelines and delta levees, as
- 27 otherwise specified in this Plan.
- Physical and visual public access to established scenic routes shall be protected.

29 4.1.3 Impacts and Mitigation Measures

- 30 **4.1.3.1 No Project**
- 31 No changes to the aesthetic qualities of the Project sites would result from the No Project
- 32 alternative because no development would occur.
- 33 **4.1.3.2 2-Gates Project**
- a. Have a substantial adverse effect on a scenic vista
- 35 **Less than Significant.** A scenic vista is usually considered a rural area containing natural visual
- 36 elements that can be seen from a distance. A scenic vista can be affected by directly reducing the
- 37 scenic quality of the vista or by blocking views of the scenic resource. Important factors in

- determining if a proposed project will block views include its height, mass, and location relative
- 2 to surrounding land uses and travel corridors. The Old River is identified as a scenic waterway by
- 3 Contra Costa County, and Connection Slough is near the terminus of the portion of Bacon Island
- Road that is designated as a scenic route by San Joaquin County; therefore, views of Old River
- 5 from a distance and views from Bacon Island Road could be considered scenic vistas. The Old
- River site is not accessible to the public by road, and Bacon Island Road, which is a scenic route,
- 7 is approximately 2.5 miles east of the Old River site. Therefore, the Project components at this
- 8 site would not be visible from Bacon Island Road, and it would not restrict or diminish views of a
- 9 scenic vista.

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- 10 The Connection Slough site would be visible from Bacon Island Road; however, this area is quite
- 11 remote, and there is limited public use because land on either side of Connection Slough is
- private land in agricultural use; moreover, the gate structure would affect only a small portion of
- the river channel and the gates would not extend above the levees. The Project components would
- be visible to boaters, but they would not restrict views of the surrounding areas because of the
- levees, which block views of the much lower land on the adjacent islands. The gate structures
- would affect views of the river channels in the immediate vicinity, but these immediate views are
- 17 not considered a scenic vista. Moreover, the river channels have already been modified with
- riprap-lined levees and only a small portion of the rivers would be affected. The potential disposal
- area on Holland Tract is fallowed farmland currently used for cattle grazing and is not considered
- a scenic vista, nor is the area on Bacon Island where dredged material disposal could occur. Any
- 21 impacts on scenic vistas would not be substantial.
 - Damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway
- Less than Significant. Both the Old River and Connection Slough sites already have been
- 25 modified by the addition of riprap-lined levees. Vegetation is regularly cleared from the levees as
- part of ongoing maintenance; thus, the limited vegetation that is present is not considered a scenic
- 27 resource. The Project would not require tree removal, and the Project area would be restored to its
- 28 previous condition once construction was completed and after the project components were
- 29 removed after the five-year demonstration period.
 - c. Substantially degrade the existing visual character or quality of the site and its surroundings
- 31 **Less than Significant.** The Project would not substantially degrade the existing visual character
- 32 or quality of the site and its surroundings. As noted above, both river channels have been altered
- through the addition of rock-lined levees, and the installation of the Project facilities would affect
- only a small portion of the rivers. Moreover, all visible facilities would be removed once the five-
- 35 year demonstration project was completed. The rock that would be removed would be stored on
- 36 the Holland Tract storage site, which is currently fallow, and placing rock on this site would
- 37 substantially degrade its visual character or quality.
 - d. Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area
- 40 **Less than Significant.** The operator house would include fluorescent lights. The operator would
- 41 control three sets of flood lights, allowing the eastern and western gates and boat ramp to be
- 42 illuminated. Channel marker lights would be self-contained solar-powered lights. The flood lights
- are the primary source of light, but the light would be directed downward toward gates and boat
- ramps and would be shielded to reduce visibility from neighboring properties. Exposed bulbs
- 45 <u>would be prohibited.</u> Project lighting would not significantly affect nighttime views in the area,

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- which is unpopulated (the nearest occupied structures are at the marina, which is 4,120 feet from
- 2 the site). The ramp surface would consist of precast concrete deck panels to provide access
- around the Project facilities for recreational boaters, and the gates would be constructed of steel.
- 4 The surfaces would not be highly reflective and would not constitute a substantial source of glare
- 5 that would affect daytime views.

4.1.3.3 Cumulative Impacts

- 7 The Project's impacts would be highly localized and affect only a small portion of the Delta. No
- 8 other projects would affect views in the immediate vicinity of the Old River and Connection
- 9 Slough sites, and no cumulative impacts would occur.