

Table of Contents

S E C T I O N 3	Status of Species	3-1
3.1	Aquatic Species	3-1
3.1.1	Delta Smelt	3-1
3.1.2	Chinook Salmon and Steelhead	3-163-16
3.1.3	Southern Distinct Population Segment of North American Green Sturgeon	3-493-47
3.2	Terrestrial Species	3-603-58
3.2.1	Giant Garter Snake	3-603-58
3.2.2	Vernal Pool Fairy Shrimp	3-653-63
3.2.3	Vernal Pool Tadpole Shrimp	3-693-67
3.2.4	Conservancy Fairy Shrimp	3-723-70

S E C T I O N 3	Status of Species	3-1
3.1	Aquatic Species	3-1
3.1.1	Delta Smelt	3-1
3.1.2	Chinook Salmon and Steelhead	3-15
3.1.3	Southern Distinct Population Segment of North American Green Sturgeon	3-46
3.2	Terrestrial Species	3-57
3.2.1	Giant Garter Snake	3-57
3.2.2	Vernal Pool Fairy Shrimp	3-62
3.2.3	Vernal Pool Tadpole Shrimp	3-66
3.2.4	Conservancy Fairy Shrimp	3-69

Tables

Table 3-1	The Temporal Occurrence of Delta Smelt Life Stages	3-103-103-9
Table 3-2	The Temporal Occurrence of Adult and Juvenile Sacramento River winter-run Chinook Salmon in the Sacramento River	3-253-243-23
Table 3-3	The Temporal Occurrence of Adult and Juvenile Central Valley spring-run Chinook Salmon in the Sacramento River	3-263-253-24
Table 3-4	The temporal occurrence of adult and juvenile Central Valley steelhead in the Central Valley	3-283-273-26
Table 3-5	Winter-Run Chinook Salmon Population Estimates from RBDD Counts (1986 to 2001) and Carcass Counts (2001 to 2007) and Corresponding Cohort Replacement Rates and Juvenile Production Estimates (JPE) for the Years Since 1986	3-313-303-29
Table 3-6	Central Valley spring-run Chinook Salmon Population Estimates from CDFG GrandTab Data (May 2008) with Corresponding Cohort Replacement Rates and JPE's for the Years 1986 to 2007	3-343-323-31
Table 3-7	Temporal Occurrence of Salmonids and Sturgeon within the Delta	3-483-463-45
Table 3-8	The Temporal Occurrence of Southern DPS of North American Green Sturgeon Life Stages	3-523-503-49

Table 3-9 Periodicity Table for Longfin Smelt in the Delta **Error! Bookmark not defined.**
 Table 3-10 Summary of GGS habitat features present at each site [3-643-623-64](#)

Figures

Figure 3-1 Action Area and Designated Critical Habitat for Delta Smelt [3-43-43-3](#)
 Figure 3-2 Fall Midwater Trawl (FMWT) Abundance Indices for Delta Smelt, 1967 – 2008 [3-53-53-4](#)
 Figure 3-3 Summer Towntnet Survey (TNS) Abundance Indices for Delta Smelt, 1969-2008 (x = no data collected)..... [3-53-53-4](#)
 Figure 3-4 20-mm Trawl Survey Abundance Indices for Delta Smelt, 1995 – 2008 [3-63-63-5](#)
 Figure 3-5 Delta Smelt Combined Salvage at South Delta Fish Facilities for 1997 – 2005 ... [3-113-113-10](#)
 Figure 3-6 Adult Delta Smelt Salvage (December – March) by WY and by Hydrological Variables and Turbidity [3-123-123-11](#)
 Figure 3-7 Action Area and Designated Critical Habitat for Sacramento River winter-run Chinook Salmon..... [3-203-193-18](#)
 Figure 3-8 Action Area and Designated Critical Habitat for Central Valley spring-run Chinook Salmon..... [3-213-203-19](#)
 Figure 3-9 Action Area and Designated Critical Habitat Central Valley steelhead..... [3-223-213-20](#)
 Figure 3-10 Sacramento Valley winter-run Chinook Salmon Evolutionarily Significant Unit [3-243-233-22](#)
 Figure 3-11 Central Valley spring-run Chinook Salmon Evolutionarily Significant Unit [3-273-263-25](#)
 Figure 3-12 Central Valley steelhead Evolutionarily Significant Unit [3-293-283-27](#)
 Figure 3-13 Estimated Sacramento River winter-run Chinook Salmon Run Size [3-303-293-28](#)
 Figure 3-14 Estimated Central Valley spring-run Chinook Salmon Run Size..... [3-333-313-30](#)
 Figure 3-15 Estimated Natural Central Valley steelhead Escapement in the Upper Sacramento River Based on RBDD Counts. Note: Steelhead escapement surveys at RBDD ended in 1993 (from McEwan and Jackson 1996 in NOAA 2008a). [3-353-333-32](#)
 Figure 3-16 Designated Critical Habitat for Southern DPS North American Green Sturgeon. [3-503-483-47](#)
 Figure 3-17 Longfin Smelt Annual Relative Abundance..... **Error! Bookmark not defined.**
 Figure 3-18 California Natural Diversity Database records of GGS in the Project Vicinity [3-633-613-60](#)
 Figure 3-19 Critical Habitat of Vernal Pool Invertebrates Near the Action Area..... [3-663-643-63](#)
 Figure 3-20 CNDDDB Records of Vernal Pool Fairy Shrimp in the Project Vicinity [3-673-653-64](#)
 Figure 3-21 CNDDDB Records of Vernal Pool Tadpole Shrimp in the Project Vicinity [3-703-683-67](#)
 Figure 3-22 California Natural Diversity Database Records of Conservancy Fairy Shrimp in the Project Vicinity..... [3-743-723-71](#)

2

Status of Species

3

3.1 AQUATIC SPECIES

4

3.1.1 Delta Smelt

5

3.1.1.1 Listing Status and Designated Critical Habitat

6 The USFWS listed the delta smelt as threatened under the federal ESA on March 5, 1993, based upon its
7 dramatically-reduced abundance, threats to its habitat, and the inadequacy of regulatory mechanisms then in
8 effect (58 FR 12854). In 2004, a 5-year status review reaffirmed the need to retain the delta smelt as a
9 threatened species (USFWS 2004). In February 2007, the USFWS and the California Fish and Game
10 Commission were jointly petitioned to list the species as endangered under ESA and California Endangered
11 Species Act (CESA), respectively (Center for Biological Diversity et al. 2006 and 2007). This re-listing was
12 requested because of a substantial step decline in the abundance of this species beginning in 2002 from an
13 already depressed population status, with no recovery in subsequent years, in spite of favorable hydrologic
14 conditions. The Service is currently considering information to determine if the listing status of delta smelt
15 should be upgraded from threatened to endangered. On March 4, 2009, the State of California [up](#)listed the
16 delta smelt as a state endangered species.

17 The USFWS designated critical habitat on December 19, 1994 (59 FR 65256). Critical habitat encompasses
18 essentially all waters of the legal Delta extending downstream to western Suisun Marsh and Suisun Bay
19 (USFWS 1994). The Action Area is entirely within designated critical habitat (Figure 3-1).

20

3.1.1.2 Life History

21 Delta smelt (*Hypomesus transpacificus*) are slender-bodied fish, about 2 to 3 inches long, in the Osmeridae
22 family (smelts). The species is endemic to the Sacramento-San Joaquin Delta. Delta smelt are euryhaline fish
23 that typically rear in shallow (<10 feet), open waters of the estuary (Moyle 2002). They are mostly found
24 within the salinity range of 2-7 ppt (parts per thousand) and have been collected from estuarine waters up to
25 14 ppt (Moyle 2002, USFWS 2007a). The species generally lives about one year, although a small proportion
26 of the population may live to spawn in its second year (Moyle 2002, Bennett 2005).

27 Beginning in September and October delta smelt slowly but actively migrate from the X2 (2 ppt salinity
28 isohaline) region of the estuary to upper Delta spawning areas. The upstream migration of delta smelt seems
29 to be triggered or cued by abrupt changes in flow and turbidity associated with the first flush of winter
30 precipitation (Grimaldo et al., accepted manuscript cited in USFWS 2008) but can also occur after very high
31 flood flows have receded. Grimaldo et al. (accepted manuscript) noted salvage often occurred when total
32 inflows exceeded over 25,000 cfs or when turbidity was elevated above 12 NTU (CCF station).

33 Spawning has been reported as occurring primarily from late February through June (Moyle 2002, Bennett
34 2005), with a peak in April and May. [Although ~~D~~elta smelt spawning has never been observed in the wild it
35 is believed that they spawn primarily in sloughs and shallow edge areas, utilizing bottom and nearshore
36 features, ~~widely~~ throughout the Delta \(USFWS 2008\). It has also been reported that most delta smelt](#)

1 spawning occurs when water temperatures range between 12°C and 18°C. Bennett (2005) reported that delta
2 smelt spawning may occur at water temperatures up to 22°C although hatching success of the larvae is very
3 low at these temperatures. Most adult delta smelt die after spawning (Moyle 2002), although some fraction of
4 the population may hold over as two year old fish and spawn in the following year (USFWS 2008).

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5 ~~S, but their~~ specific delta smelt spawning distribution within the Delta is not clearly understood and seems to
6 varies from year to year depending on flow conditions (water quality and flow) within the Delta. Spawning
7 cannot be easily observed and specific spawning locations are unknown, although the relative importance of
8 spawning areas can be inferred from the catch of larval delta smelt in 20mm tow-nets. The majority of
9 spawning activity occurs in the northern (Sacramento River) side of the delta in the vicinity of Cache Slough
10 and Liberty Island. A minority of adults spawn in the south delta in the vicinity of Franks Traet and the lower
11 San Joaquin River. In lieu of direct observation of spawning in the wild, the presence of newly hatched delta
12 smelt larvae in survey data (e.g. 20-mm trawls) has been used to indicate regions within the Delta where
13 spawning has occurred from year to year. Over the years, delta smelt larvae (~5mm standard length (SL))
14 sampling has suggested that spawning has occurred widely in the Delta, including Cache slough, the
15 Sacramento Deep Water Ship Channel, the lower Sacramento River, Geogean, Prospect, Beaver, Hog, and
16 Sycamore sloughs, and in the San Joaquin River adjacent to Bradford Island and Fisherman's Cut (USFWS
17 2008). In recent years, however, the densest concentrations of both spawners and larvae within the Delta have
18 been recorded in the Cache slough/Sacramento Deep Water Ship Channel complex in the North Delta
19 (USFWS 2008). This, nevertheless, may be somewhat misleading since it is possible that entrainment in the
20 south Delta may remove spawning delta smelt or newly hatched larvae before they can be collected in annual
21 surveys (USFWS comment July 31, 2009). Researchers have also reported spawning outside the Delta in the
22 Napa River, Suisun Bay and Suisun Marsh during wetter years (Sweetnam 1999; Wang 1991; Hobbs et al.
23 2007).

Comment [PB1]: This statement implies more certainty than actually exists; the distribution and relative abundance of the spawning population is inferred from survey data but is influenced by conditions in the Delta. It is highly likely that more spawning activity is inferred to occur in the Cache Slough area because delta smelt accumulate there long enough to be collected in survey gear. In other areas, particularly the south Delta where entrainment is an issue, spawning delta smelt may occur but be removed via entrainment before they can be collected in survey gear.

PARAGRAPH REVISED ACCORDINGLY...mea

Comment [A2]: Is this the correct way to reference statement in FWS comments (7/31/09) on draft BA?

Comment [A3]: ADDED REF: Wang, J.C.S. 1991. Early life stages and early life history of the delta smelt, *Hypomesus transpacificus*, in the Sacramento-San Joaquin Estuary, with comparison of early life stages of the longfin smelt, *Spirinchus thaleichthys*. Interagency Ecological Studies Program. Technical Report 28, August 1991.

Comment [A4]: ADDED REF: Hobbs, J.A., Bennett, W.A., Burton, J., Gras, M. 2007. Classification of larval and adult delta smelt to nursery areas by use of trace elemental fingerprinting. Transactions of the American Fisheries Society, 136:518-527.

Comment [A5]: NOTE: Referenced in USFWS 2008

24 Eggs are demersal and adhere to the substrate or plants over which they are spawned. They hatch after 9 to
25 14 days. Fish absorb their yolk sac and develop jaws over the next 4 to 5 days, then begin to feed on small
26 planktonic organisms. Once this stage of their life begins, they are expected to drift with the predominant
27 currents, perhaps exercising some control through vertical migrations in the water column (Bennett 2005).
28 They become post-larvae about a month later, and juveniles about one month after that (Bennett 2005).

29 Delta smelt live together in loose aggregations, but they are not strongly schooling (Moyle 2002). They feed
30 on zooplankton throughout their lives, mainly copepods, cladocerans, amphipods and some larval fish
31 (Moyle et al. 1992a, Bennett 2005). Primary productivity and the resulting zooplankton biomass are important
32 factors determining growth and survival in the summer and fall (Kimmerer 2008).

33 3.1.1.3 Distribution

34 The delta smelt is endemic to the Sacramento-San Joaquin Delta, including Suisun Bay, but is generally most
35 abundant in the western Delta and eastern Suisun Bay (Honker Bay) (Moyle et al. 1992). Distribution varies
36 seasonally with freshwater outflow. Generally, the species inhabits areas of the San Francisco
37 Estuary/Francisco Bay estuary upstream of the X2. This biologically productive area meets specific
38 requirements for freshwater inflow, salinity, water temperature, and shallow open water habitat.

39 ~~As mentioned previously, delta smelt spawning has never been observed in the wild and the distribution and~~
40 ~~relative abundance of the spawning population has been inferred from survey data documenting the presence~~
41 ~~of newly hatched delta smelt larvae. Early surveys indicated that delta smelt spawning occurred throughout~~
42 ~~the Delta although recent surveys found the densest concentrations of spawners and larvae in the Cache~~
43 ~~Slough and Sacramento Deep Water Ship Channel Complex in the north Delta. These recent results are~~
44 ~~thought to be misleading, however, since it is possible that entrainment in the south Delta may remove~~
45 ~~spawning delta smelt or newly hatched larvae before they can be collected in annual surveys.~~(USFWS
46 ~~comment July 31, 2009)Delta smelt spawn widely throughout the Delta, but their specific spawning~~

1 distribution varies from year to year depending on flow conditions. The majority of spawning activity occurs
2 in the northern (Sacramento River) side of the delta in the vicinity of Cache Slough and Liberty Island, with
3 some spawning in the vicinity of Franks Tract and the lower San Joaquin River. In wetter years spawning
4 occurs in Napa River, Suisun Bay and Suisun Marsh (Sweetnam 1991, Wang 1991, Hobbs et al. 2006).

5 ~~In addition to acknowledging the uncertainty noted above, please quantify (e.g., as percentages with ranges or~~
6 ~~confidence intervals) the relative numbers of smelt spawning in the north delta vs. the south delta; the terms~~
7 ~~“majority” and “minority” are not sufficiently quantitative to facilitate evaluation of potential effects of the~~
8 ~~project on the smelt population.~~

9 3.1.1.4 Abundance

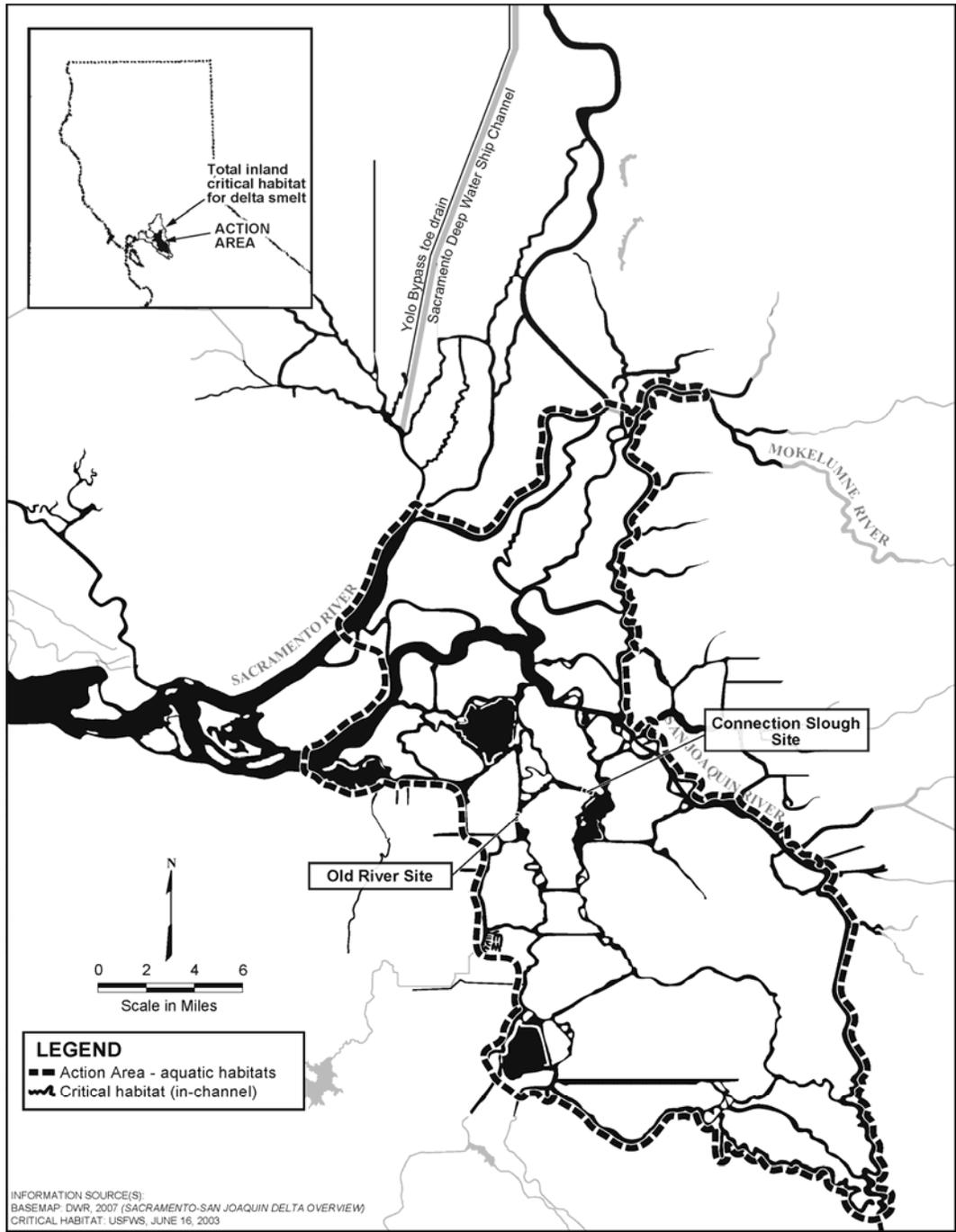
10 Population trends of delta smelt were assessed based on data from three sampling programs:

- 11 • Fall midwater trawl (FMWT) conducted in most years since 1962 between September and December to
12 sample late juveniles and adults (Figure 3-2). An abundance index derived from the FMWT is the primary
13 measure for tracking changes in the delta smelt population (Moyle et al. 1992, Sweetnam 1999).
- 14 • Summer Towntnet Survey (TNS) conducted each spring since 1959 (except for 1966 to 1968) to assess the
15 population and distribution of juvenile delta smelt (Figure 3-3). The FMWT combined with subsequent
16 Summer TNS give an index of reproductive success over the spring spawning period.
- 17 • 20 mm survey conducted each spring since 1995 to assess the distribution of late larval stage delta smelt
18 (Figure 3-4).

Comment [PB6]: This statement implies more **certainty** than actually exists; the distribution and relative abundance of the spawning population is inferred from survey data but is influenced by conditions in the Delta. It is highly likely that more spawning activity is inferred to occur in the Cache Slough area because delta smelt accumulate there long enough to be collected in survey gear. In other areas, particularly the south Delta where entrainment is an issue, spawning delta smelt may occur but be removed via entrainment before they can be collected in survey gear.

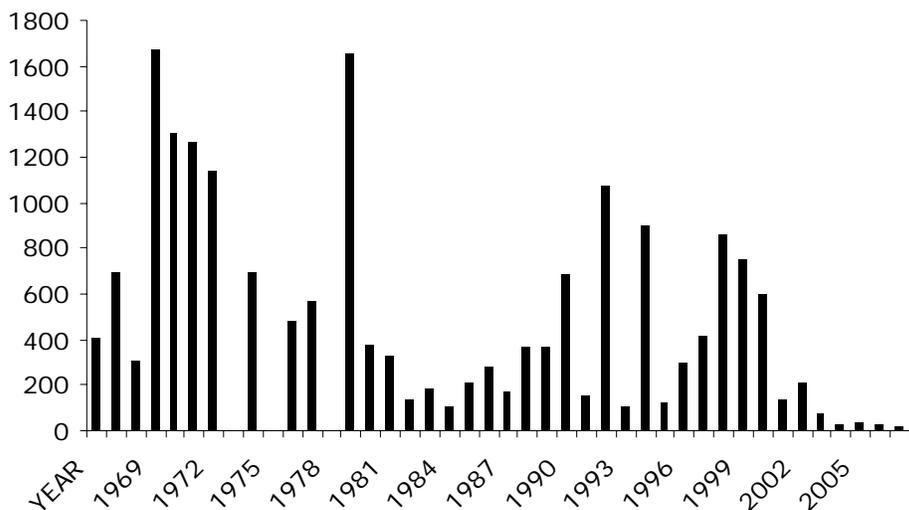
PARAGRAPH REVISED ...mea

Comment [A7]: Is this the correct way to reference statement in FWS comments (7/31/09) on draft BA?



1
2 **Figure 3-1 Action Area and Designated Critical Habitat for Delta Smelt**

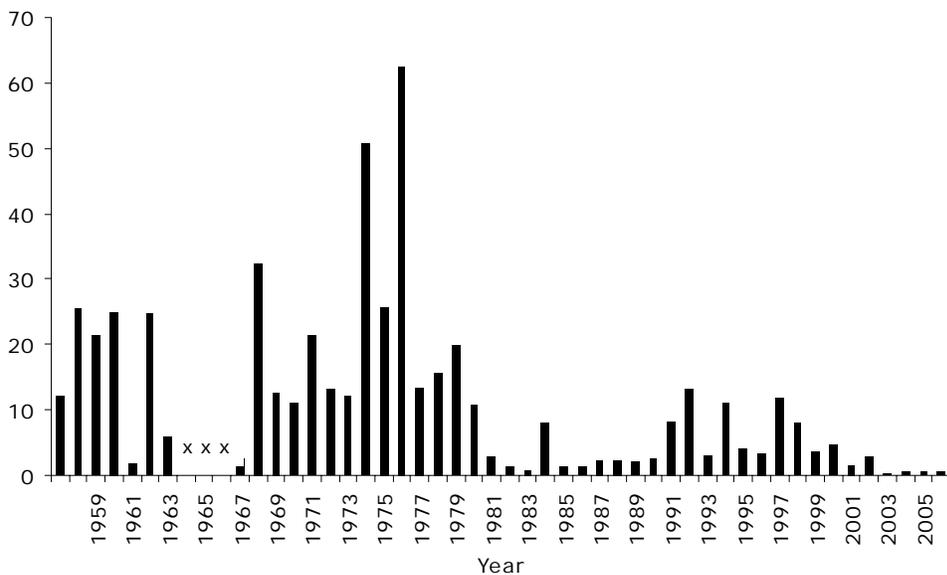
Delta Smelt - Fall Midwater Trawl Index



Source: CDFG Bay Delta Region, <http://www.delta.dfg.ca.gov/data/fmwt/charts.asp>

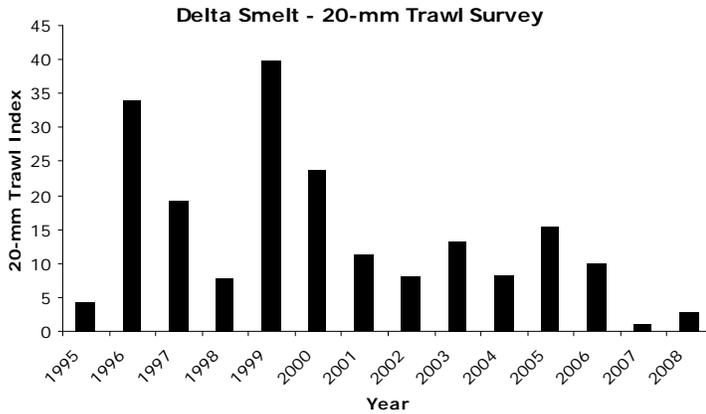
Figure 3-2 Fall Midwater Trawl (FMWT) Abundance Indices for Delta Smelt, 1967 – 2008

Delta Smelt Summer Towntnet Survey Index



Source: CDFG Bay Delta Region, <http://www.delta.dfg.ca.gov/data/towntnet/indices.asp?species=3>

Figure 3-3 Summer Towntnet Survey (TNS) Abundance Indices for Delta Smelt, 1969-2008 (x = no data collected)



Source: CDFG Bay Delta Region, <http://ftp.delta.dfg.ca.gov/Delta%20Smelt/>

Figure 3-4 20-mm Trawl Survey Abundance Indices for Delta Smelt, 1995 – 2008

The population of delta smelt has declined substantially since the late 1970s. Since 2000, their populations have been at or near historic low values. The FMWT derived indices have ranged from a high of 1,653 in 1970 to a low of 27 in 2005 (Figure 3-2). For comparison, TNS-derived indices have ranged from a high of 62.5 in 1978 to a low of 0.3 in 2005 (Figure 3-3). Although the peak high and low values have occurred in different years, the TNS and FMWT indices show a similar pattern of delta smelt relative abundance; higher prior to the mid-1980s and very low in the past seven years. From 1969-1981, the mean delta smelt TNS and FMWT indices were 22.5 and 894, respectively. Both indices suggest the delta smelt population declined abruptly in the early 1980s (Moyle et al. 1992). From 1982-1992, the mean delta smelt TNS and FMWT indices dropped to 3.2 and 272 respectively. The population rebounded somewhat in the mid-1990s (Sweetnam 1999); the mean TNS and FMWT indices were 7.1 and 529, respectively, during the 1993-2002 period. However, delta smelt numbers have trended precipitously downward since about 2000. The total number of delta smelt collected in the 20-mm survey also shows a substantial decrease since 2001 (Figure 3-4). Currently, the delta smelt population indices (FMWT and TNS) are two orders of magnitude smaller than historical highs (USFWS 2008).

The diminished abundance of delta smelt coincides with historic low populations of other pelagic species including longfin smelt, threadfin shad, and young-of-year striped bass. The simultaneous declines of these species have been termed the Pelagic Organism Decline (POD) (IEP 2005, Sommer 2007, Sommer et al. 2007). A number of factors have been hypothesized to contribute to the decline of these species including pollutants, introduced species, and water operations. The relative importance of these factors in these declines is a topic of extensive research (Sommer 2007, Baxter et al. 2008).

3.1.1.5 Population Viability Summary

Abundance

Since 2004, FMWT indices of pre-spawning adult abundance have reached the lowest levels on record. A decline in abundance noted since 2001 is concurrent with the POD and appears to indicate acceleration in a previously observed long-term decline in delta smelt abundance. As delta smelt are endemic to the San Francisco Estuary/Francisco Bay estuary, the FMWT indices document a decline in species as a whole.

1 ***Productivity***

2 Recent trends in the 20mm Survey and the TNS indices, which measure juvenile abundance after the
3 spawning season, parallel the declining trends in the FMWT index suggesting that reproductive success is not
4 compensating for low adult abundance and may be decreasing over time. Several possible reasons have been
5 identified for this observed decline in reproductive success, including an increase in the entrainment of robust
6 early-spawning adults, a decrease in the proportion of robust spawning adults that live to spawn in their
7 second year, changes in summer food supply, and degradation in fall habitat conditions (Baxter et al. 2008).

8 ***Spatial Structure***

9 Delta smelt spawning occurs mostly in the north delta with the highest concentration occurring in the lower
10 Sacramento River and in the vicinity of Liberty Island and Cache Slough. A minority of the population
11 spawns in the central Delta in the vicinity of Franks Tract, the lower San Joaquin River, and the lower
12 Mokelumne River. All larvae, juveniles, and surviving adults return to the summertime range in Suisun Bay
13 and the western Delta to utilize habitat in the low salinity zone. The population is therefore largely
14 contiguous. No genetic differences have been identified between the population spawning in the north Delta
15 and those spawning in the central Delta (Bennett 2005).

16 ***Diversity***

17 Bennett (2005) calls for further genetic studies on delta smelt to monitor population viability and determine
18 effective population size. The Center for Biological Diversity et al. (2006) points out that the FMWT index
19 has been less than 100 for over two years and therefore the population has fallen below a critical criterion
20 previously cited by USFWS (2004) at which loss of genetic integrity may lead to increased extinction risk.

21 **3.1.1.6 Critical Habitat Summary and Primary Constituent Elements**

22 The USFWS designated critical habitat for delta smelt in 1994 (USFWS 1994, 59 FR 65256). The geographic
23 area includes areas and all water and all submerged lands below ordinary high water and the entire water
24 column bounded by and contained in Suisun Bay (including the contiguous Grizzly and Honker Bays); the
25 length of Goodyear, Suisun, Cutoff, First Mallard (Spring Branch), and Montezuma Sloughs; and the existing
26 contiguous waters contained within the Delta.

27 The USFWS identified several primary constituent elements (PCEs) required to maintain delta smelt habitat
28 for spawning, larval and juvenile transport, rearing, and adult migration (USFWS 1994 and 2008). Elements
29 of these PCEs include the following (USFWS 2008):

- 30 • PCE #1 Physical Habitat – structural components of habitat. For this pelagic fish, the only known
31 important structural component is spawning substrate and possibly depth variation.
- 32 • PCE #2 Water – appropriate water quality conditions of temperature, turbidity, and food availability.
33 High entrainment risk or contaminant exposure can degrade this primary constituent element.
- 34 • PCE #3 River flow – transport flow to facilitate spawning migrations and transport of offspring to low-
35 salinity rearing habitats. River flow interacts with salinity by influencing the extent and location of the
36 highly-productive low salinity zone, where delta smelt rear.
- 37 • PCE #4 Salinity – low salinity zone (LSZ) nursery habitat, at 0.5-6.0 psu (parts per thousand salinity,
38 Kimmerer 2004). The 2 psu isohaline (X2) is located within the LSZ and is an indicator of the low
39 salinity zone, which varies seasonally. In general, delta smelt habitat quality and surface area are greater
40 when X2 is located in Suisun Bay.

1 At the time of the 1994 designation, the best available science held that the delta smelt population was
2 responding to variation in spring X2 (USFWS 2008). The scientific understanding has improved over the
3 intervening 14 years. The current understanding of the USFWS is that both X2 and OMR (combined flow in
4 Old and Middle Rivers (measured as OMRs flows) must be considered to manage entrainment and that X2
5 indexes important habitat characteristics throughout the year (USFWS 2008).

Comment [PB8]: This implies that the Service no longer considers X2 to be an important factor, which is not true.

Comment [A9]: Revised to more accurately paraphrase statement on p. 192 (3rd paragraph) of USFWS 2008 OCAP BO.

6 The distribution, function and attributes of each PCE for each delta smelt life stage are summarized below
7 from the critical habitat designation (USFWS 2004) and the 2008 OCAP BO (USFWS 2008).

8 *Spawning Habitat*

9 Delta smelt adults seek shallow, fresh, or slightly brackish backwater sloughs and edge-waters for spawning.
10 Specific areas identified as important delta smelt spawning habitat include Barker, Lindsey, Cache, Prospect,
11 Georgiana, Beaver, Hog, and Sycamore Sloughs; the Sacramento River in the Delta; and tributaries of
12 northern Suisun Bay.

13 Spawning delta smelt require all four PCEs, but spawners and embryos are the only life stages of delta smelt
14 that are known to require specific structural components of habitat (PCE # 1). Spawning delta smelt require
15 sandy or small gravel substrates for egg deposition. Migrating, staging, and spawning delta smelt also require
16 low-salinity and freshwater habitats, turbidity, and water temperatures less than 20°C (68°F) (Bennett 2005)
17 (PCE #2 and #4).

18 Spawning occurs primarily late February through early June, peaking in April through mid-May
19 (Moyle 2002). Historically, delta smelt ranged as far up the San Joaquin River as Mossdale, indicating that
20 areas of the lower San Joaquin and its tributaries support conditions appropriate for spawning. Little data
21 exists on delta smelt spawning activity in the lower San Joaquin region. Larval and young juvenile delta smelt
22 collected at South Delta stations in DFG's 20-mm Survey, indicate that appropriate spawning conditions exist
23 there. However, the few delta smelt that are collected in the lower San Joaquin region is a likely indicator that
24 changes in flow patterns entrain spawning adults and newly-hatched larvae into water diversions (Moyle et al.
25 1992).

26 Once the eggs have hatched, larval distribution depends on both the spawning locality (PCE#1 and #2) and
27 delta hydrodynamics for transport (PCE#3). Larval distribution is further affected by salinity and temperature
28 (attributes of PCE#4 and #3). Tidal action and other factors may cause substantial mixing of water with
29 variable salinity and temperature among regions of the Delta (Monson et al. 2007), which in some cases
30 might result in rapid dispersal of larvae away from spawning sites.

31 Successful feeding depends on a high density of food organisms and turbidity (PCE #2). Turbidity elicits a
32 first feeding response and enhances the ability of delta smelt larvae to see prey in the water (Baskerville-
33 Bridges et al. 2004). Their diet is comprised of small planktonic crustaceans that inhabit the estuary's turbid,
34 low-salinity, open-water habitats (attribute of PCE#2).

35 *Larval and Juvenile Transport*

36 As designated in 1994 (USFWS 1994), the specific geographic area important for larval transport is confined
37 to waters contained within the legal boundary of the Delta, Suisun Bay, and Montezuma Slough and its
38 tributaries. The specific season for successful larval transport varies from year to year, depending on when
39 peak spawning occurs and on the water-year type. To ensure larval transport, the Sacramento and San Joaquin
40 Rivers and their tributary channels must be protected from physical disturbance (e.g., sand and gravel mining,
41 diking, dredging, and levee or bank protection and maintenance) and flow disruption (e.g., water diversions
42 that result in entrainment and in-channel barriers or tidal gates). Adequate riverflow is necessary to transport
43 larvae to shallow, productive rearing habitat in Suisun Bay and to prevent interception of larval transport by

1 water diversions in the Delta. To ensure that suitable rearing habitat is available in Suisun Bay, the 2 ppt
2 isohaline must be located westward from the Sacramento-San Joaquin River confluence during the period
3 when larvae or juveniles are being transported, according to the historical salinity conditions which vary
4 according to water- year type. Reverse flows interfere with transport by maintaining larvae upstream in deep-
5 channel regions of low productivity and exposing them to entrainment.

6 Delta smelt larvae require PCEs # 2-4 (USFWS 2008). The distribution of delta smelt larvae follows that of
7 the spawners; larvae emerge near where they are spawned. Thus, they are distributed more widely during high
8 outflow periods. Delta smelt larvae mainly inhabit tidal freshwater at temperatures between 10°C-20°C
9 (Bennett 2005). The center of distribution for delta smelt larvae < 20 mm is usually 5-20 km upstream of X2,
10 but larvae move closer to X2 as the spring progresses into summer (Dege and Brown 2004). The primary
11 influences the water projects have on larval delta smelt critical habitat are that they influence water quality,
12 the extent of the LSZ, and larval transport via capture of runoff in reservoirs and subsequent manipulation of
13 Delta inflows and exports that affect negative Old and Middle river flows.

14 *Rearing Habitat*

15 The 1994 critical habitat designation identified an area extending eastward from Carquinez Strait, including
16 Suisun Bay, Grizzly Bay, Honker Bay, Montezuma Slough and its tributary sloughs, up the Sacramento River
17 to its confluence with Three Mile Slough, and south along the San Joaquin River including Big Break as the
18 specific geographic area critical to the maintenance of suitable rearing habitat. Maintenance of the 2 ppt
19 isohaline and suitable water quality (low concentrations of pollutants) within the estuary is necessary to
20 provide delta smelt larvae and juveniles a shallow, protective, food-rich environment in which to mature to
21 adulthood. This placement of the 2 ppt isohaline also serves to protect larval, juvenile, and adult delta smelt
22 from entrainment in the State and Federal water projects. Protection of rearing habitat conditions may be
23 required from the beginning of February through the summer.

24 The USFWS (2008) focused on the specific PCEs required by rearing juveniles, mainly water quality and
25 salinity (PCEs # 2 and # 4. Juvenile delta smelt are most abundant in the LSZ, specifically at the upstream
26 edge of the LSZ where salinity is < 3 psu, water transparency is low (Secchi disk depth < 0.5 m), and water
27 temperatures are cool (< 24°C) (Feyrer et al. 2007, Nobriga et al. 2008). Many juvenile delta smelt rear now
28 near the Sacramento-San Joaquin river confluence, a change in historic distribution. Currently, young delta
29 smelt rear throughout the Delta into June or the first week of July, but thereafter, distribution shifts to the
30 Sacramento-San Joaquin river confluence where water temperatures are cooler and water transparencies are
31 lower (Feyrer et al. 2007, Nobriga et al. 2008). The 2008 OCAP BO (USFWS 2008) discusses the change in
32 distribution in further detail.

33 *Adult Migration*

34 Adult delta smelt must be provided unrestricted access to suitable spawning habitat in a period that may
35 extend from December to July. Adequate flow and suitable water quality may need to be maintained to attract
36 migrating adults in the Sacramento and San Joaquin River channels and their associated tributaries, including
37 Cache and Montezuma Sloughs and their tributaries. These areas also should be protected from physical
38 disturbance and flow disruption during migratory periods (USFWS 1994).

39 Successful delta smelt adult migration habitat is characterized by conditions that attract migrating adult delta
40 smelt (PCE #2, #3, and #4) and that help them migrate to spawning habitats (PCE #3). Delta smelt are weakly
41 anadromous and move from the LSZ into freshwater to spawn, beginning in late fall or early winter and likely
42 extending at least through May. Although the physiological trigger for the upward movement of delta smelt
43 through the estuary is unknown, movement is associated with pulses of freshwater inflow, which are cool,
44 less saline and turbid (attributes of PCE #2 and #4 for adult migration). As they migrate, delta smelt increase
45 their vulnerability to entrainment if they move closer to the CVP and SWP export pumps (Grimaldo et al.

1 *accepted manuscript in* USFWS 2008). Analyses indicate that delta smelt in the central and south Delta
 2 become less vulnerable to entrainment when reverse flows in the Delta are minimized. Inflows in early winter
 3 must be of sufficient magnitude to provide the cool, fresh and highly turbid conditions needed to attract
 4 migrating adults and of sufficient duration to allow connectivity with the Sacramento and San Joaquin river
 5 channels and their associated tributaries, including Cache and Montezuma sloughs and their tributaries
 6 (attributes of PCE #2 for adult migration). These areas are vulnerable to physical disturbance and flow
 7 disruption during migratory periods.

8 **3.1.1.7 Factors Affecting Delta Smelt and designated Critical Habitat**

9 Many factors come together to directly and indirectly affect delta smelt and their habitat. The most important
 10 factors limiting delta smelt populations are altered delta hydrodynamics, loss due to entrainment at the state
 11 and federal water projects, food web alteration by alien species, and poor water quality.

12 ***Larval and Adult Entrainment Caused by Water Movement and Conveyance***

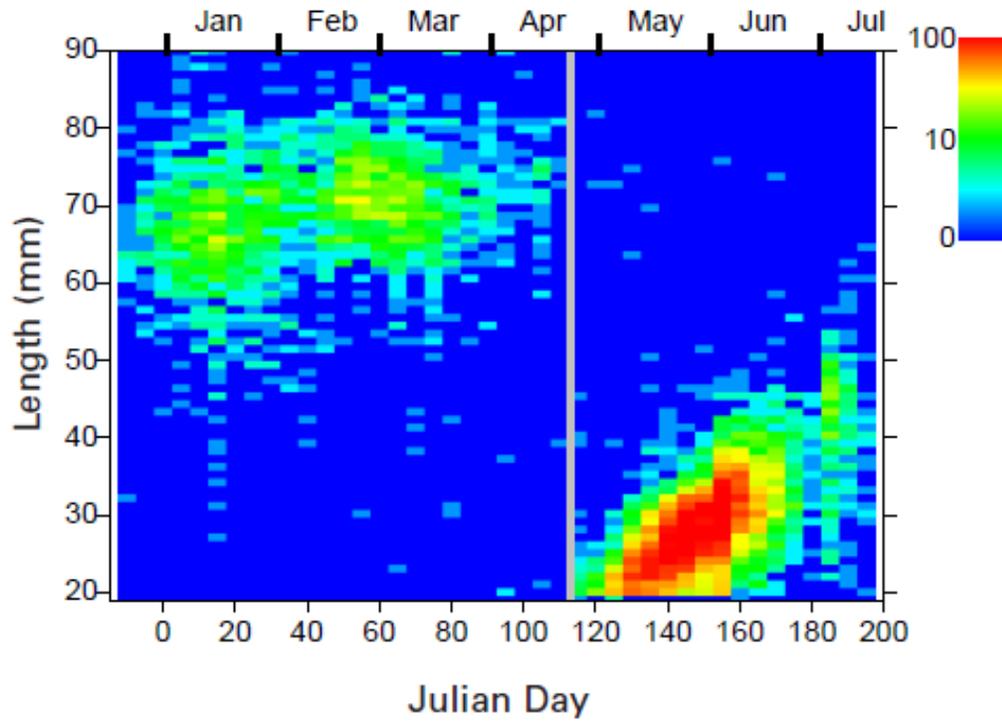
13 The direct and indirect effects of Delta water exports pose obvious threats to delta smelt and are the primary
 14 impetus behind this project. Entrainment directly affects adult, juvenile, and larval smelt at the SWP and CVP
 15 water export facilities. Delta smelt entrained by the export facilities are often assumed to suffer 100 percent
 16 mortality, as even those adults that are salvaged generally may die from handling stress (Kimmerer 2008).

17 The entrainment of adult delta smelt at the SWP and CVP export facilities occurs mainly during their
 18 upstream spawning migration between December and April (Table 3-1, Figure 3-5) (USFWS 2008). The risk
 19 of entrainment depends on level of exports and the location of spawning adults relative to facilities, which
 20 varies among years (Figure 3-6) (Grimaldo et al. *accepted manuscript* cited in USFWS 2008). In some years a
 21 large proportion of the adult population migrates to the central and south Delta, placing both spawners and
 22 their progeny in relatively close proximity to the export pumps and increasing entrainment risk. In other
 23 years, the bulk of adults migrate to the north Delta, reducing entrainment risk. In very wet periods, some
 24 spawning occurs west of the Delta.

Table 3-1 The Temporal Occurrence of Delta Smelt Life Stages

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Adult Migration												
Delta												
Spawning/Incubation												
Delta												
Larval Development and Juvenile Movement to west of Chipps Island												
Delta												
Larval and Early Juvenile Rearing												
Delta												
Estuarine Rearing Juveniles and Adults												
Western Delta, Suisun Bay												
Salvage												

Source: Fisheries Technical Working Group (ENTRIX 2008)

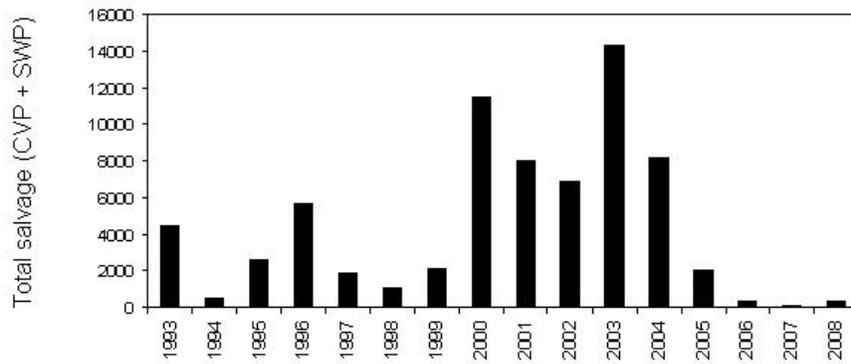


Source: Kimmerer 2008

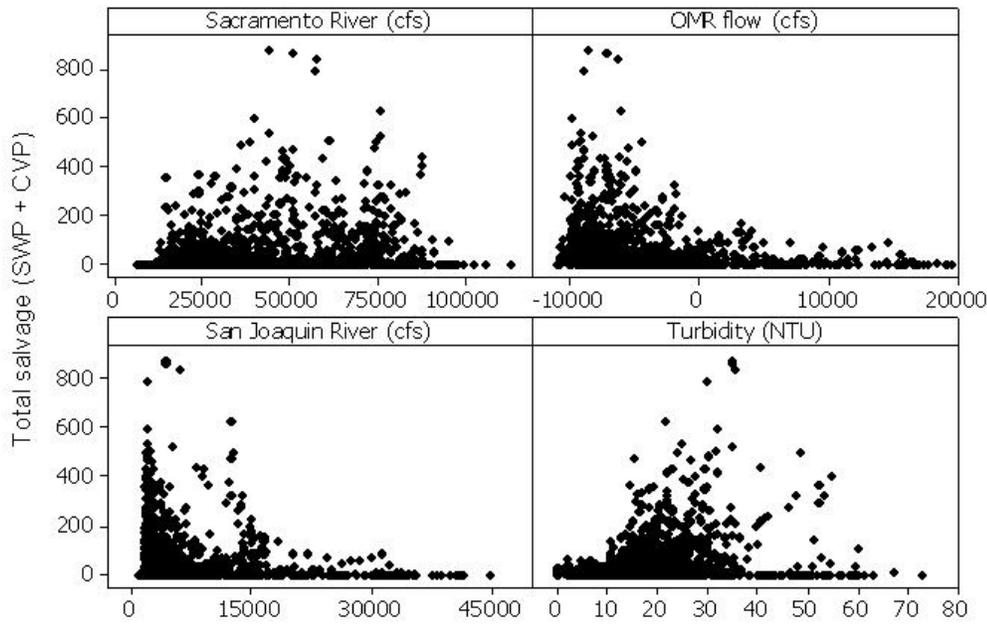
- 1
- 2
- 3 Image plot showing numbers of fish by length and day, according to log scale at right. Larger fish are adults, and small ones are larvae and juveniles, roughly separated by the vertical line.
- 4 Larvae smaller than 20 mm are generally not counted. Very few fish were caught between July and mid-December.

5 **Figure 3-5 Delta Smelt Combined Salvage at South Delta Fish Facilities for 1997 – 2005**

Adult delta smelt salvage (Dec-Mar) by Water year



Adult delta smelt salvage (Dec-Mar) by hydrological variables and turbidity



Source: USFWS 2008

1
2
3

Figure 3-6 Adult Delta Smelt Salvage (December – March) by WY and by Hydrological Variables and Turbidity

1 UC Davis researchers propose that increased winter exports, and the accompanying Old and Middle river
2 negative flows, are entraining increased numbers of early spawning delta smelt (Baxter et al. 2008). The early
3 spawners tend to be the largest individuals which produce more and stronger offspring. Increased entrainment
4 of these early spawners can reduce population in concert with other factors (Bennett 2005, Brown and
5 Kimmerer 2002).

6 Delta smelt larvae and juveniles are vulnerable to entrainment, particularly in years when spawning occurs in
7 the Central and South Delta. Salvage has historically been greatest in drier years when a high proportion of
8 young fish rear in the Delta (Moyle et al. 1992, Reclamation and DWR 1994, Sommer 1997). Delta smelt are
9 not detected in the salvage until they are juveniles (at least 20 mm in length). Most salvage of juveniles occurs
10 from April to July, with a peak May-June (Figure 3-5) (Kimmerer 2008, Grimaldo et al. accepted manuscript
11 cited in USFWS 2008). In order to minimize entrainment of undetected larvae, export reductions have
12 focused on the time period when larval smelt are thought to be in the South Delta (based on adult
13 distributions). In 2007 and 2008, CVP and SWP implemented actions to reduce entrainment at the pumps,
14 including maintaining higher outgoing flows in OMRs; delta smelt salvage was considerably decreased in
15 those two years (USFWS 2008).

16 The indirect effects of water exports are due to altered hydrodynamics in the Delta. High exports and low San
17 Joaquin River flows lead to reverse flows, poor habitat conditions, and degraded water quality in the south
18 Delta. Exports combined with dam operations ultimately influence delta outflow and the position of the low
19 salinity zone (X2). Sommer (2007) suggested that recent change in fall delta smelt habitat quality (salinity
20 and turbidity) may be in part due to changes in fall water export/import ratios and Delta Cross channel
21 operations.

22 *Flood Control and Levee Construction*

23 There is no evidence that levees and other flood control infrastructure directly impact delta smelt populations.
24 The construction, maintenance, or failure of levees may have indirect effects on delta smelt by influencing
25 delta hydrodynamics.

26 *Land Use Activities*

27 Intensive agricultural and urban development in the delta affects delta smelt indirectly by impacting water
28 quality in the delta and reducing freshwater inflow through many small diversions. See 'Water Quality' and
29 'Water Movement and Conveyance' sections.

30 *Water Quality*

31 Contaminants, eutrophication, and algal blooms can alter ecosystem functions and productivity, but the
32 magnitude and effects within the Delta are poorly understood (USFWS 2008). Pollutants from agricultural
33 and urban sources may harm delta smelt directly; reduce zooplankton abundance, or both. Recent testing has
34 noted invertebrate toxicity in the waters of the northern Delta and western Suisun Bay. Three water quality
35 concerns are currently being investigated to determine their role in the Pelagic Organism Decline (Baxter et
36 al. 2008, Sommer 2007, and Sommer et al. 2007):

- 37 • Pyrethroid pesticides in agricultural runoff are known to be very toxic to fish and other aquatic organisms.
38 The recent decline in pelagic fishes in the San ~~Francisco Estuary~~[Francisco Bay estuary](#) has roughly
39 coincided with increasing agricultural use of pyrethroid pesticides.

- 1 • A blue-green alga known as *Microcystis aeruginosa*, has formed large summertime blooms in the Delta in
2 recent years in the core habitat of delta smelt. This cyanobacterium produces a substance highly toxic to
3 fish, invertebrates, and other animals. The toxin may cause physiological damage to delta smelt when
4 they co-occur, or reduce the abundance of their primary food resources through toxicity to aquatic
5 invertebrates (Reclamation 2008).
- 6 • Ammonia released from sewage treatment plants in increasing quantities in recent years may inhibit
7 primary productivity in some areas, be directly toxic to delta smelt, and encourage blooms of microcystis
8 (Meyer et al. 2009).
- 9 Fish bioassays conducted as part of the POD studies indicated that larval delta smelt are highly sensitive to
10 ammonia, low turbidity, and low salinity (Baxter et al. 2008, Reclamation 2008). Turbidity is an important
11 attribute of delta smelt critical habitat, involved in attracting adult migration and facilitating foraging. There
12 has been a Delta-wide increase in water transparency in recent years, linked to the invasion of non-native
13 submerged aquatic vegetation which traps sediment (discussed below under Non-Native Invasive Species).
14 Reduced turbidity may have also intensified predation pressures on delta smelt (USFWS 2008).

15 *Hatchery Operations*

16 A current captive breeding program for delta smelt are for scientific purposes only and does not release fish
17 into the wild. These programs therefore have no effect on wild delta smelt populations.

18 *Over-utilization (commercial and sport)*

19 There is no lawful commercial or recreational fishery for delta smelt. The most significant form of utilization
20 for this species is scientific collecting by the Interagency Ecological Program through several monitoring
21 programs. The IEP has determined these monitoring programs have a net beneficial effect on the delta smelt
22 population through improved management.

23 *Disease and Predation*

24 Predation is presumed to have an important impact on delta smelt survival; however, it has proven difficult to
25 quantify. There is little evidence that disease and predation threaten the survival of the species
26 (USFWS 2004). Many introduced predators are known to eat delta smelt, the most important of these being
27 striped bass and largemouth bass. Striped bass have experienced declining annual abundance concurrent with
28 the recent Pelagic Organism Decline. Conversely, largemouth bass are believed to be increasing in numbers
29 (Baxter et al. 2008). Decreased flows and restricted tidal influence in the south and central delta have
30 combined to create warm, clear water conditions ideal for the growth of non-native Brazilian waterweed
31 (*Egeria densa*), which provides favorable cover and hunting conditions for largemouth bass.

32 *Food Web Alteration Caused by Non-native Invasive Species*

33 Many non-native invasive species affect delta smelt both directly and indirectly through predation, food web
34 alteration, and effects on physical habitat. Primary productivity, and likewise zooplankton biomass, in the
35 western delta has declined since the introduction of the overbite clam (*Corbula amurensis*) in the 1980s,
36 possibly limiting food availability for the delta smelt and other pelagic species (Baxter et al. 2008). As
37 zooplankton production is an important factor limiting summer and fall survival in the western Delta and
38 Suisun Bay (Kimmerer 2008), the overbite clam has indirectly limited the delta smelt population in the
39 decades since its introduction. Furthermore the composition of the zooplankton community, mostly composed
40 of introduced species, has changed in recent years having potentially significant, but as yet unproven, effects
41 on food availability for delta smelt.

1 The physical habitat of the interior Delta has been altered over the last two decades by invading submerged
2 aquatic vegetation, principally *Egeria densa* (Baxter et al. 2008, USFWS 2008). This plant has altered fish
3 community dynamics by increasing habitat for centrarchid fishes (Nobriga et al. 2005, Brown and
4 Michniuk 2007), reducing habitat for native fishes (Brown 2003), and altering the food web. Non-native
5 submerged aquatic vegetation can affect delta smelt directly by degrading and reducing unvegetated spawning
6 habitat, and indirectly by decreasing turbidity (vegetation traps suspended sediment) which is an important
7 attribute of juvenile and adult habitat (Feyrer et al. 2007, Nobriga et al. 2008).

8 *Environmental Variation and Climate Change*

9 There is currently no quantitative analysis of how ongoing climate change is currently affecting delta smelt
10 (USFWS 2008). However, climate change has the potential to significantly shift habitat available to delta
11 smelt upstream as Delta water temperatures and sea levels both rise. Altered precipitation patterns could also
12 cause shifts in the timing of flows and water temperatures, which could lead to a change in timing of
13 migration of adults and juvenile delta smelt (USFWS 2008).

14 *Ecosystem Restoration*

15 Ecosystem restoration projects currently underway within the Delta may prove to be beneficial to delta smelt
16 (Bennett 2005). The highest density of delta smelt spawning and larval production occurs in the vicinity of
17 Cache Slough and Liberty Island. This area provides abundant shallow water spawning habitat and is heavily
18 influenced by flows from the Yolo Bypass which provide an important source of carbon and planktonic food
19 to fish in the north delta. Similar habitat restoration is imminent adjacent to Suisun Marsh (i.e., at the
20 confluence of Montezuma Slough and the Sacramento River) as part of the Montezuma Wetlands project,
21 which is intended to provide for commercial disposal of material dredged from San Francisco Bay in
22 conjunction with tidal wetland restoration. These areas are the focus of state and federal restoration programs
23 to enhance the function of floodplain and tidal freshwater ecosystems.

24 A major restoration program is the CALFED Bay-Delta Program (CALFED), currently implemented through
25 the California Bay-Delta Authority (CBDA). CALFED was formed in 1995 with the central tenets of
26 environmental restoration and stable water supplies. Two CBDA programs in particular were created to
27 improve conditions for fish in the Central Valley: (1) the Ecosystem Restoration Program (ERP) and its
28 Environmental Water Program, and (2) the Environmental Water Account (EWA) managed under the Water
29 Supply and Reliability Program (CALFED 2000). Restoration initiatives expected to benefit delta smelt
30 include restoration of shallow-water tidal and marsh habitats within the Delta, screening diversions, and
31 adjusting water export operations. Achievement of other goals of the ERP, such as reducing the negative
32 impacts of invasive species and improving water quality (CALFED 2000), are also expected to benefit delta
33 smelt by reducing competitors or improving food web dynamics and the copepods that are a key food
34 resource.

35 A review of CALFED's performance in Years 1 through 8 concluded that the greatest investments and
36 outcomes of the ERP and Watershed Programs have been in areas upstream from the Delta, outside the range
37 of delta smelt (CALFED Bay Delta Public Advisory Committee [BDPAC] 2007). Efforts have been less
38 successful in the Delta where native species, including the delta smelt, continue to decline. Research indicates
39 some of the management actions taken to protect salmon may be in conflict with actions to protect delta
40 smelt. Funding and research efforts have been refocused to resolve the declining populations of important
41 Delta species.

42 Habitat restoration initiatives sponsored and funded primarily by the CBDA-ERP have resulted in plans to
43 restore ecological function to 9,543 acres of shallow-water tidal and marsh habitats within the Delta.
44 Restoration of these areas primarily involves flooding lands previously used for agriculture, thereby creating
45 additional shallow water spawning and rearing habitat for delta smelt. This assumption, however, has

1 undergone revision with new science (Brown 2003). The benefits of restoring shallow water habitat may be
2 offset by nonnative species that dominate these habitats, such as fishes that prey on delta smelt and invasive
3 aquatic plants that alter water quality (reduced turbidity) and habitat structure (Bennett 2005, Brown 2003).

4 The CBDA’s EWA was established to alleviate the uncertainty of water use, as well as to provide benefits to
5 delta smelt and other fishes of special concern. Environmental water is acquired and “banked” and used for
6 fish protection, primarily by reducing water exports at critical times when delta smelt “take” at the major
7 facilities is elevated. For delta smelt, however, it is unclear whether reducing water exports at the critical
8 times has benefited the delta smelt population (Bennett 2005). The CALFED BDPAC (2007) concluded that
9 the EWA has not been successful at reversing the decline of important Delta species including delta smelt.

10 Another restoration approach seeks to improve fish screening and salvaging procedures at the export facilities.
11 The CALFED Program Record of Decision called for substantial investments in fish screens in the south
12 Delta (CALFED 2000). However, there is little scientific evidence that these measures benefit the population
13 (Bennett 2005). Delta smelt are extremely fragile and many do not survive handling. Moreover, it is currently
14 unclear if losses to the water projects are a major impact on their abundance (Bennett 2005). In 2005, an
15 agency and stakeholder group recommended and the state and federal agencies concurred, that the CALFED
16 Program not proceed with significant investments in new fish screens at the Delta pumping facilities, rather
17 that additional research be accomplished and other actions taken that were thought to provide greater benefits
18 to fish populations (CALFED BDPAC 2007). Similarly, there has been a consistent effort to install fish
19 screens on the numerous small agricultural diversions in the Delta. Again, however, the benefits of fish
20 screening have never been established for delta smelt, and the added structural complexity to these diversions
21 may provide habitat harboring predatory fishes (Bennett 2005). What little is known indicates their effect is
22 small (Nobriga and others 2004) and localized, with little effect at the population level.

23 3.1.1.8 Status of the Species within the Action Area

24 All life stages of delta smelt occur in the Action Area of the 2-Gates Project and the Action Area encompasses
25 much of the designated critical habitat (Figure 3-1). The Action Area includes areas considered important for
26 larval transport. The Action Area is east and south of the area considered most important for rearing.
27 However, if rearing delta smelt are found within the Action Area, protection of rearing habitat conditions may
28 be required from the beginning of February through the summer. Areas important for delta smelt spawning
29 habitat generally occur outside of the Action Area. The status of delta smelt rangewide and in the Action Area
30 is currently declining and abundance levels are the lowest ever recorded (USFWS 2008).

31 3.1.2 Chinook Salmon and Steelhead

32 3.1.2.1 Listing Status and Designated Critical Habitat

33 NMFS has recently completed an updated status review of 16 salmon ESUs that included the Sacramento
34 River winter-run Chinook salmon (“winter-run Chinook”) and Central Valley spring-run Chinook salmon
35 (“spring-run Chinook”), and concluded that the species’ status should remain as previously listed (June 28,
36 2005, 70 FR 37160). In addition, NMFS published a final listing determination for 10 steelhead distinct
37 population segments (DPSs), and concluded that Central Valley steelhead (“CV steelhead”) will remain listed
38 as threatened (January 5, 2006, 71 FR 834).

39 The following federally listed anadromous species ESUs or DPSs and designated critical habitats occur in the
40 Action Area and may be affected by the action:

1 ***Sacramento River winter-run Chinook Salmon***

2 Winter-run Chinook salmon (*Oncorhynchus tshawytscha*) were originally listed as threatened in August 1989
3 under emergency provisions of the ESA, and formally listed as threatened in November 1990 (55 FR 46515).
4 The ESU consists of only one population that is confined to the upper Sacramento River. The Livingston
5 Stone National Fish Hatchery population has been included in the listed winter-run Chinook population as of
6 June 28, 2005 (70 FR 37160). The ESU was reclassified as endangered on January 4, 1994 (59 FR 440), due
7 to increased variability of run sizes, expected weak returns as a result of two small year classes in 1991 and
8 1993, and a 99 percent decline between 1966 and 1991. NMFS reaffirmed the listing as endangered on June
9 28, 2005 (70 FR 37160) and included the Livingston Stone National Fish Hatchery population in this listed
10 ESU.

11 NMFS designated critical habitat on June 16, 1993 (58 FR 33212). Critical habitat is delineated as the
12 Sacramento River from Keswick Dam at river mile (RM) 302 to Chipps Island (RM 0) at the westward
13 margin of the Sacramento-San Joaquin Delta (Delta), including Kimball Island, Winter Island, and Brown's
14 Island; all waters from Chipps Island westward to the Carquinez Bridge, including Honker Bay, Grizzly Bay,
15 Suisun Bay, and the Carquinez Strait; all waters of San Pablo Bay westward of the Carquinez Bridge, and all
16 waters of San Francisco Bay north of the San Francisco-Oakland Bay Bridge. The [northwest region of the](#)
17 [Action Area for the 2 Gates Project](#) overlaps designated critical habitat [for winter-run Chinook salmon,](#)
18 [namely the migration corridor on the Sacramento River along the North Delta between the DCC Gates and](#)
19 [Three Mile Slough](#) (Figure 3-7).

20 ***Central Valley spring-run Chinook Salmon***

21 Central Valley spring-run Chinook salmon (*Oncorhynchus tshawytscha*) were listed as threatened on
22 September 16, 1999 (64 FR 50394). NMFS released a five-year status review in June 2004, and proposed that
23 this species remain listed as threatened (69 FR 33102). Although spring-run Chinook productivity trends were
24 positive at the time, the ESU continued to face risks from: (1) a limited number of remaining populations
25 (three, down from an estimated 17 historical populations); (2) a limited geographic distribution; and
26 (3) potential hybridization with Feather River Fish Hatchery (FRFH) spring-run Chinook salmon, which are
27 genetically divergent from populations in Mill, Deer, and Butte Creeks. The NMFS final decision on June 28,
28 2005 retained this species as threatened (70 FR 37160). The ESU currently consists of spring-run Chinook
29 salmon occurring in the Sacramento River basin, including the FRFH spring-run Chinook salmon population.

30 Critical habitat for Central Valley spring-run Chinook salmon was designated on September 2, 2005 (70 FR
31 52488). Spring-run critical habitat includes the stream channels within numerous streams throughout the
32 Central Valley, including the Sacramento, Feather and Yuba Rivers, and Deer, Mill, Battle, Antelope, and
33 Clear Creeks in the Sacramento River basin. Critical habitat is also designated within the Sacramento-San
34 Joaquin Delta and the San Francisco-San Pablo-Suisun Bay complex. The Action Area [for the 2 Gates Project](#)
35 [does not](#) overlaps designated critical habitat [for spring-run Chinook salmon in the Sacramento River, between](#)
36 [the DCC Gates and Three Mile Slough and includes portions of the DCC, Georgiana Slough, and Three Mile](#)
37 [Slough](#) (Figure 3-8).

38 ***Central Valley steelhead***

39 Central Valley steelhead (*Oncorhynchus mykiss*) are listed as threatened (January 5, 2006, 71 FR 834). The
40 [Central Valley](#) steelhead DPS consists of naturally spawned anadromous populations of *O. mykiss* below
41 natural and manmade impassable barriers in the Sacramento and San Joaquin Rivers and their tributaries.
42 ~~Excludeding are~~ steelhead from San Francisco and San Pablo Bays and their tributaries [\(63 FR 13347;](#)
43 [March 19, 1998\).](#) ~~as well as t~~Two artificial propagation programs [are considered to be part of the DPS:](#) the
44 Coleman NFH, and FRFH steelhead hatchery programs. [Steelhead spawned and reared at the Mokelumne and](#)

1 [Nimbus hatcheries are excluded from the DPS because the origin of these stocks is from out of the](#)
2 [Sacramento-San Joaquin basin.](#)

3 NMFS designated critical habitat on September 2, 2005 (70 FR 52488). [Central Valley](#) steelhead critical
4 habitat encompasses 2,308 miles of stream habitat in the Central Valley including the Sacramento River and
5 tributaries and the San Joaquin River and tributaries upstream to the Merced River. An additional 254 square
6 miles of estuary habitat in the San Francisco-San Pablo-Suisun Bay complex is also designated critical
7 habitat. [The Action Area contains portions of the designated critical habitat for Central Valley steelhead](#)
8 [occurs throughout the Action Area for the 2 Gates Project, namely the channel reaches within the](#)
9 [Sacramento-San Joaquin Delta](#) (Figure 3-9).

10 3.1.2.2 Life History

11 Chinook salmon and steelhead are anadromous salmonids of the genus *Oncorhynchus*. This section provides
12 an overview of key life history attributes (reviewed by Myers et al. 1998, Moyle 2002, and NMFS 2008a).

13 *Sacramento River winter-run Chinook and Central Valley spring-run Chinook Salmon*

14 Chinook salmon are the largest member of *Oncorhynchus*. Runs are designated on the basis of adult migration
15 timing. However, distinct runs also differ in the degree of maturation at the time of river entry, thermal regime
16 and flow characteristics of their spawning site, and the actual time of spawning (Myers et al. 1998). Both
17 spring-run and winter-run Chinook tend to enter freshwater as immature fish, migrate far upriver, and delay
18 spawning for weeks or months. For comparison, fall-run Chinook enter freshwater at an advanced stage of
19 maturity, move rapidly to their spawning areas on the mainstem or lower tributaries of the rivers, and spawn
20 within a few days or weeks of freshwater entry. Adequate instream flows and cool water temperatures are
21 more critical for the survival of winter-run and spring-run Chinook salmon due to over-summering by adults
22 and/or juveniles.

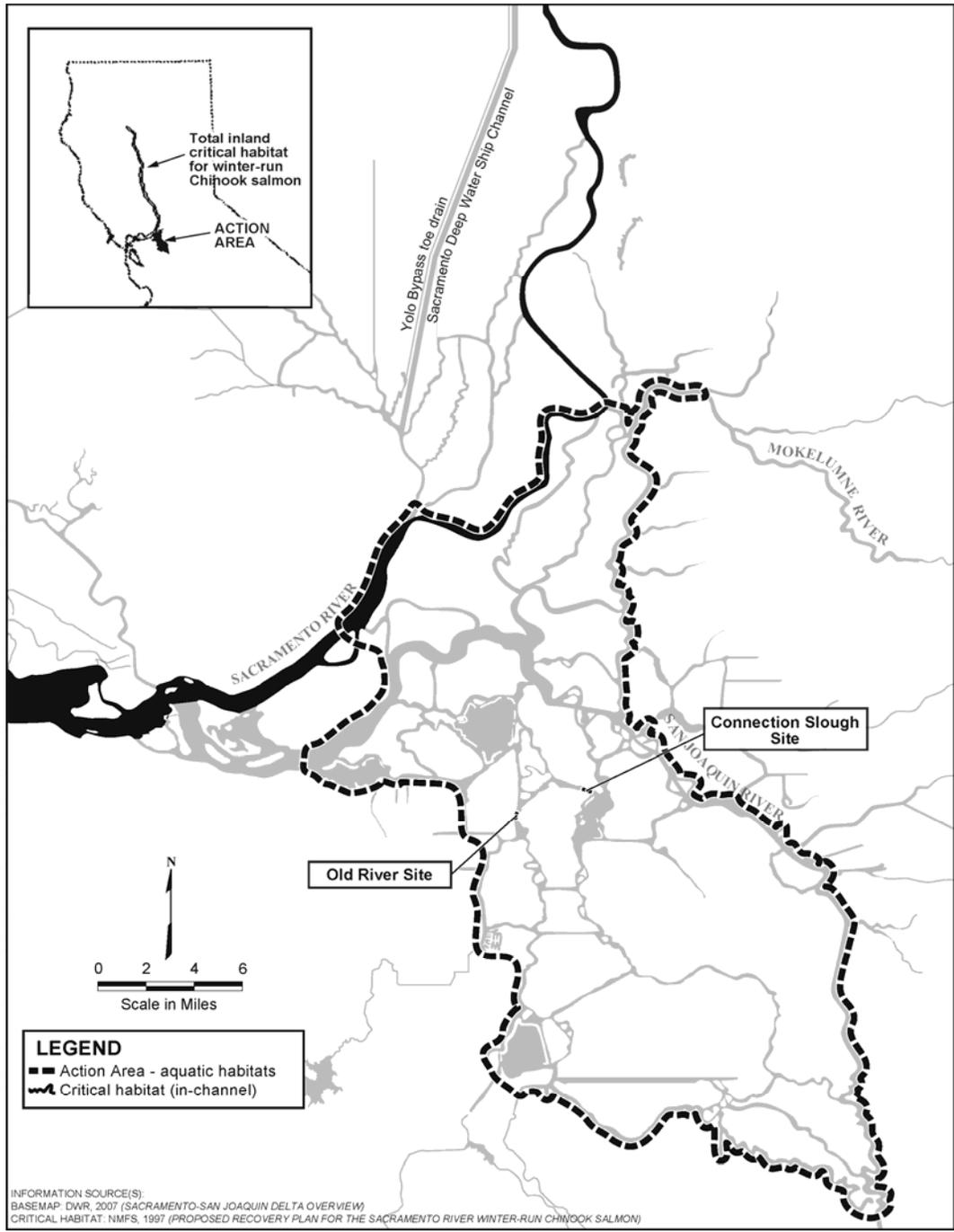
23 This section presents life history attributes common to winter-run and spring-run Chinook salmon (reviewed
24 by Myers et al. 1998, Moyle 2002). Run-specific differences in the spatial and temporal distribution of
25 various life stages are discussed in Section 3.1.2.3 “Distribution”. Chinook salmon typically mature between
26 2 and 6 years of age (Myers et al. 1998). Freshwater entry of migrating adults and spawning timing are
27 generally thought to be related to local water temperature and flow regimes. Adults migrate to spawning
28 habitat in streams well upstream of the Delta. Adults spawn in clean, loose gravel in swift, relatively shallow
29 riffles or along the margins of deeper runs.

30 Upon emergence, fry swim or are displaced downstream. As juvenile Chinook salmon grow, they move into
31 deeper water with higher current velocities, but still seek shelter and velocity refugia to minimize energy
32 expenditures. Catches of juvenile salmon in the Sacramento River near West Sacramento by the USFWS
33 (1997) exhibited larger juvenile captures in the main channel and smaller sized fry along the margins. When
34 the channel of the river is greater than 9 to 10 feet in depth, juvenile salmon tend to inhabit the surface waters.

35 As Chinook salmon begin the smoltification stage, they prefer to rear further downstream where ambient
36 salinity is up to 1.5 to 2.5 parts per thousand. Within the Delta, juveniles forage in shallow areas with
37 protective cover, such as tidally-influenced sandy beaches and vegetated zones. Cladocerans, copepods,
38 amphipods, and diptera larvae, as well as small arachnids and ants, are common prey items (Kjelson et al.
39 1982, Sommer et al. 2001).

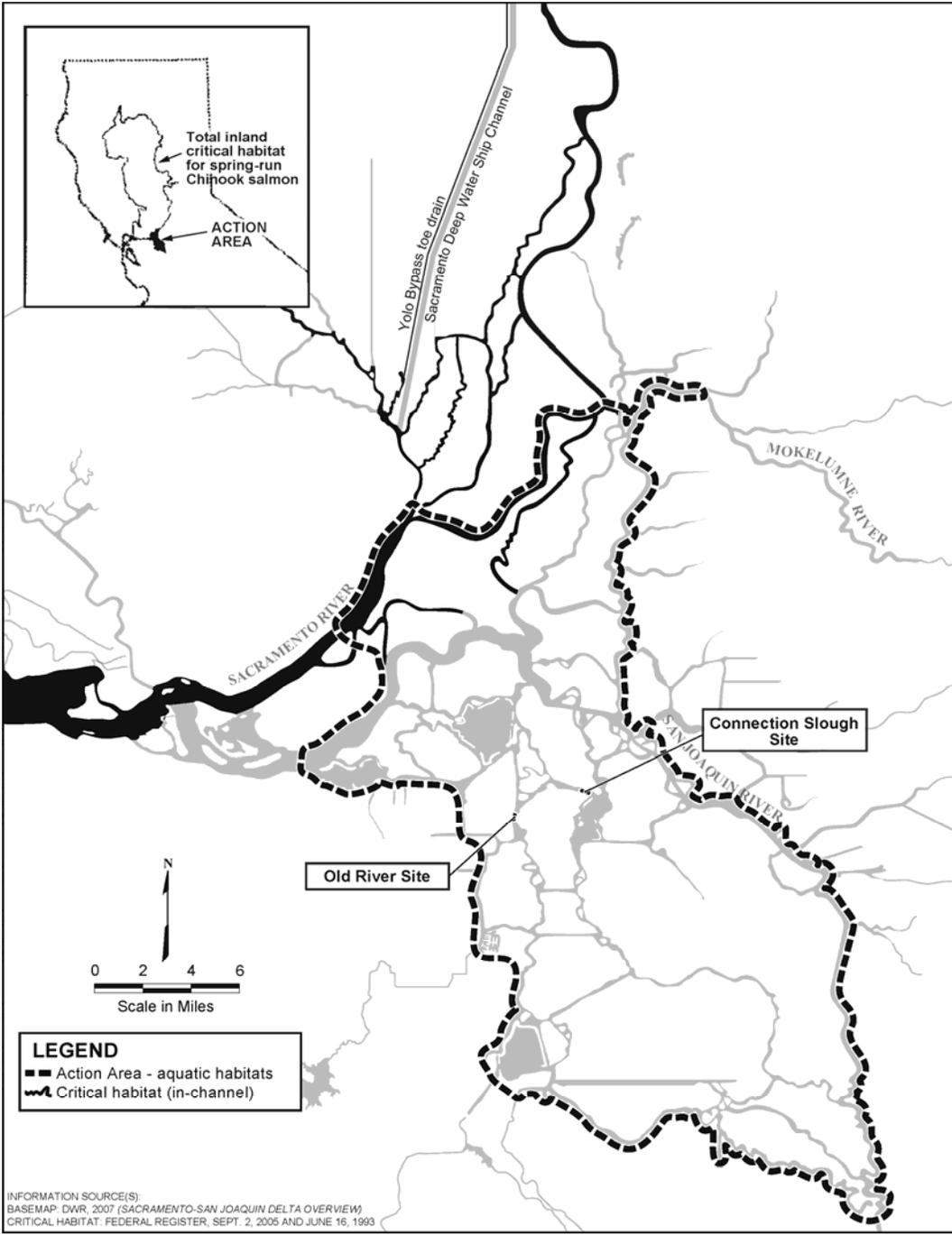
40 Within the estuarine habitat, juvenile Chinook salmon movements are dictated by the tidal cycles, following
41 the rising tide into shallow water habitats from the deeper main channels, and returning to the main channels
42 as the tide recedes. Kjelson et al. (1982) reported that juvenile Chinook salmon demonstrated a diel migration
43 pattern, orienting themselves to nearshore cover and structure during the day, but moving into more open,

1 offshore waters at night. During the night, juveniles were distributed randomly in the water column, but
2 during the day would school up into the upper 3 meters of the water column. Juvenile Chinook salmon were
3 found to spend about 40 days migrating through the Sacramento-San Joaquin Delta to the mouth of San
4 Francisco Bay.



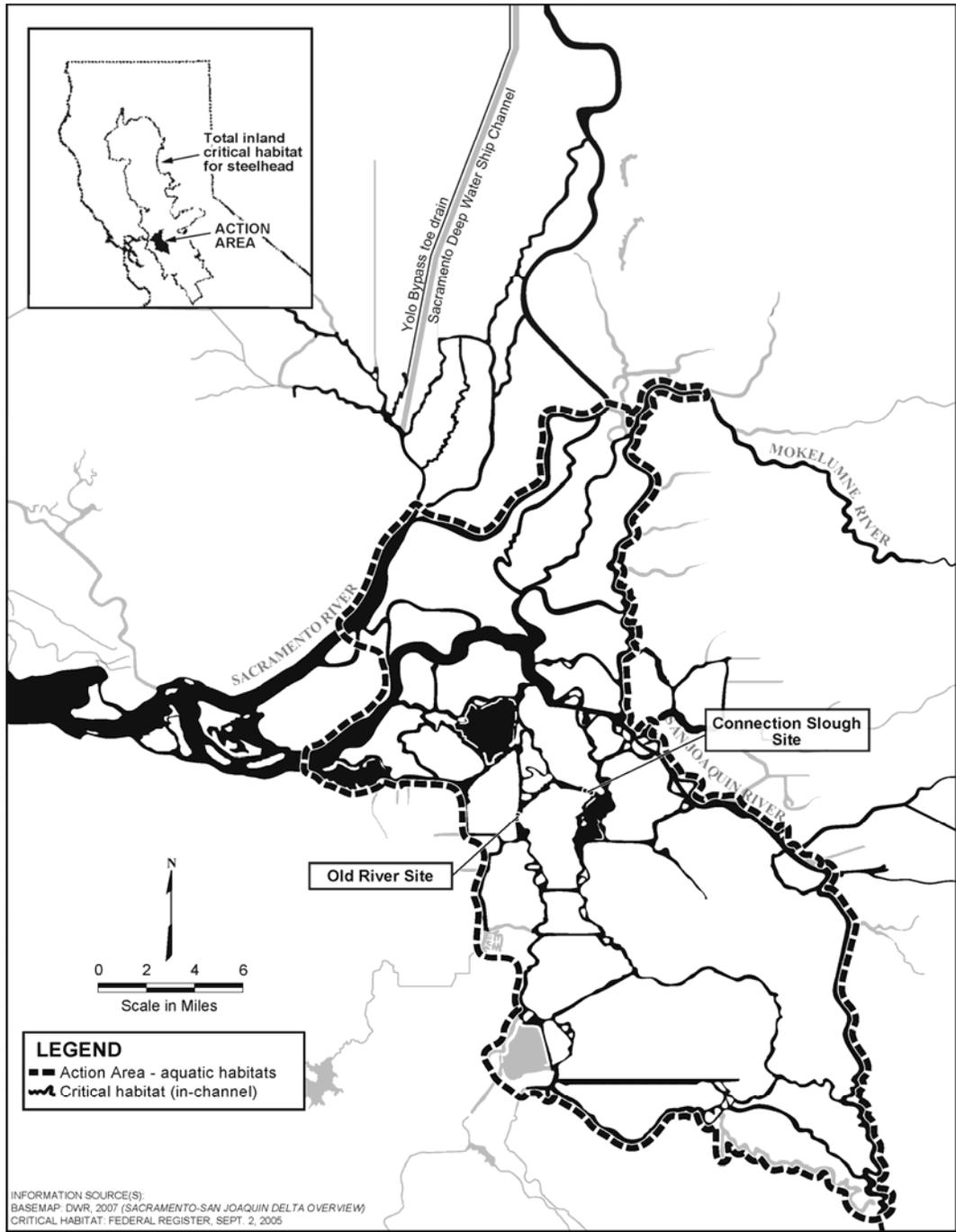
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2 Figure 3-7 Action Area and Designated Critical Habitat for Sacramento River winter-run Chinook Salmon



1
2

Figure 3-8 Action Area and Designated Critical Habitat for Central Valley spring-run Chinook Salmon



1
 2 **Figure 3-9 Action Area and Designated Critical Habitat Central Valley steelhead**

1 *Central Valley steelhead*

2 Steelhead can be divided into two life history types, winter (ocean-maturing) and summer (stream-maturing),
3 based on their state of sexual maturity at the time of river entry and the duration of their spawning migration.
4 Only winter steelhead are currently found in Central Valley Rivers and streams (McEwan and Jackson 1996).
5 Ocean-maturing steelhead enter freshwater with well-developed gonads and spawn shortly after river entry. A
6 brief description of general life history follows, although variations in period of habitat use can occur. Further
7 details are provided in Busbey et al. (1996), McEwan and Jackson (1996), Moyle (2002), Reclamation (2008)
8 and NMFS (2008a).

9 CV steelhead generally leave the ocean from August through April and migrate through the estuary to
10 spawning habitat in streams. Spawning takes place from December through April, with peaks from January
11 through March (McEwan and Jackson 1996, Busby et al. 1996). Unlike Pacific salmon, steelhead are
12 iteroparous, or capable of spawning more than once before death (Busby et al. 1996). Steelhead spend the first
13 year or two of life in cool, clear, fast-flowing permanent streams and rivers with ample riffles, cover, and
14 invertebrate prey (Moyle 2002). Juvenile steelhead emigrate from natal streams volitionally or during fall
15 through spring freshets. Sacramento River juveniles migrate downstream most of the year, predominantly in
16 spring (Hallock et al. 1961).

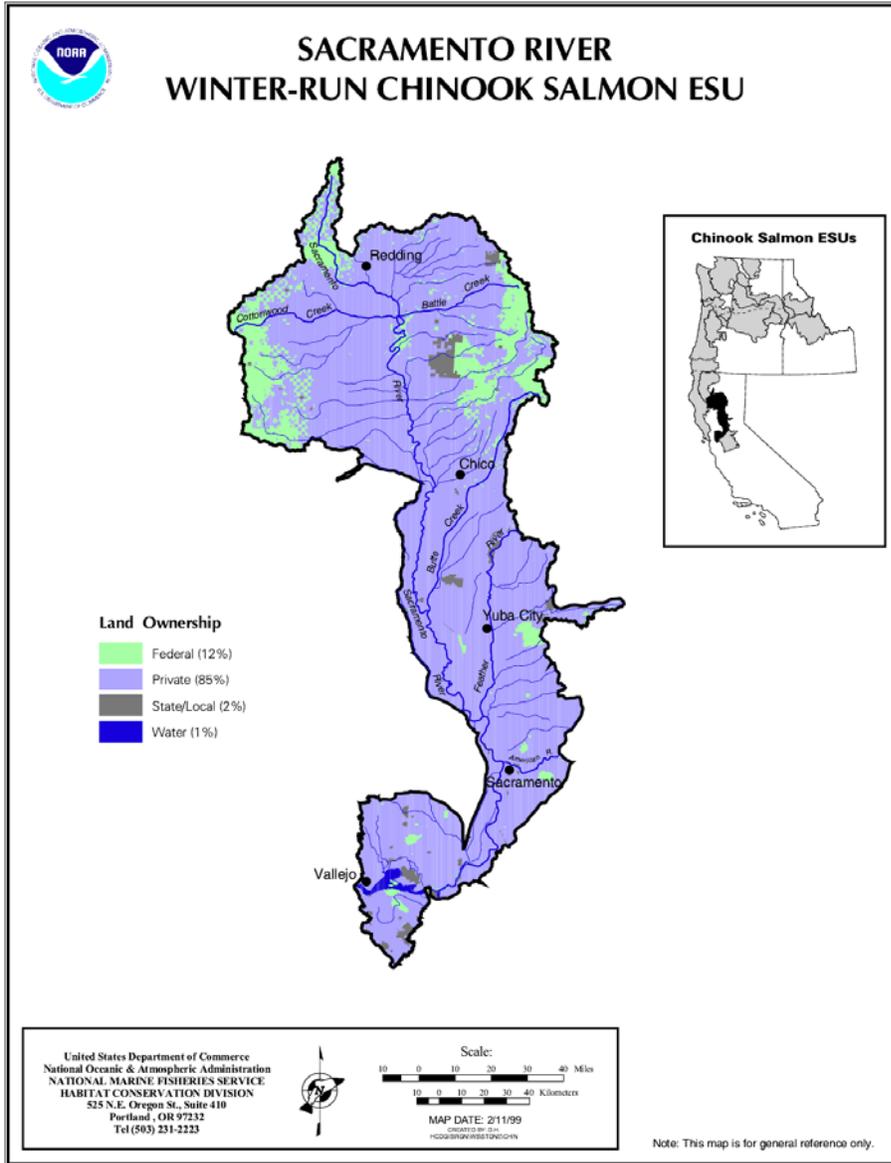
17 Rearing and ocean-emigrating juvenile steelhead use the lower reaches of the Sacramento River and the Delta
18 including tidal marsh areas, non-tidal freshwater marshes, and other shallow water areas. CV steelhead
19 migrate to the ocean after spending one to three years in freshwater (McEwan and Jackson 1996). They
20 remain in the ocean for one to four years growing before returning to their natal streams to spawn.

21 3.1.2.3 Distribution

22 *Sacramento River winter-run Chinook Salmon*

23 Historically, the distribution of winter-run Chinook spawning and rearing was limited primarily to the upper
24 Sacramento River and its tributaries, the Pit and McCloud Rivers (Myers et al. 1998). These spring-fed
25 streams provided cold water through the summer to support spawning, egg incubation, and rearing (Slater
26 1963, Yoshiyama et al. 1998). Construction of Shasta Dam in 1943 and Keswick Dam in 1950 blocked access
27 to all these waters, except Battle Creek (Moyle et al. 1989, NMFS 1997, Myers et al. 1998). An estimated
28 299 miles of spawning and rearing habitat upstream of Keswick Dam has been lost (Yoshiyama et al. 2001).
29 As a result, the winter-run Chinook population has been displaced to a single population currently spawning
30 and rearing in the mainstem Sacramento River between Keswick Dam (RM 302) and the Red Bluff Diversion
31 Dam (RBDD) (RM 243). This population is entirely dependent on regulated cold water releases from Shasta
32 and Keswick Dams and is vulnerable to a prolonged drought (Good et al. 2005). Small numbers of winter-run
33 Chinook salmon have also been reported on the Calaveras River in the San Joaquin River system (Myers et al.
34 1998) although none have been reported there since 1984 (source: DFG GrandTab data 2008). The range of
35 the Sacramento River winter-run Chinook salmon ESU is shown in Figure 3-10.

36 Adult winter-run Chinook enter the San Francisco Bay from November through June and migrate past the
37 RBDD from mid-December through early August (Hallock and Fisher 1985, NMFS 1997) (Table 3-2). The
38 majority of the run passes the RBDD from January through May, with the peak occurring in mid-March
39 (Hallock and Fisher 1985). The timing of migration may vary somewhat due to changes in river flow, dam
40 operations, and water year type (Yoshiyama et al. 1998, Moyle 2002). Spawning occurs primarily from mid-
41 April to mid-August, with the peak activity occurring in May and June in the Sacramento River reach
42 between Keswick Dam and RBDD (Vogel and Marine 1991).



Source: NMFS 200X

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Figure 3-10 Sacramento Valley winter-run Chinook Salmon Evolutionarily Significant Unit

Table 3-2 The Temporal Occurrence of Adult and Juvenile Sacramento River winter-run Chinook Salmon in the Sacramento River.

Adult Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Sac River basin ¹												
Sac River ²												
Delta ³	X	X	X	X	X	X	X	X	X	X	X	X
Juvenile Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Sac River @ Red Bluff ⁴												
Sac River @ Red Bluff ²												
Sac River @ Knights L. ⁵												
Lower Sac River (seine) ⁶												
West Sac River (trawl) ⁶												
Delta ³	X	X	X	X	X	X	X	X	X	X	X	X
Salvage ³	X	X	X	X	X	X	X					X
Relative Abundance	=High		=Medium			=Low		X	=Present			

Data Sources:¹ Yoshiyama et al. 1998 & Moyle 2002; ² Meyers et al. 1998, ³ ENTRIX 2008, ⁴ Martin et al. 2001, ⁵ Snider and Titus 2000, ⁶ USFWS 2001

Source: NMFS 2008a, ENTRIX 2008

1
2 Winter-run Chinook fry emerge from the gravel in late June through October. Juveniles rear in the upper
3 Sacramento River and may begin to emigrate past RBDD as early as mid-July, typically peaking in
4 September, and may continue through March in dry years (Vogel and Marine 1991, NMFS 1997). Juvenile
5 winter-run Chinook occur in the Delta primarily from November through early May, based on trawl surveys
6 in the Sacramento River at West Sacramento (RM 57) (USFWS 2001). The timing of emigration may vary
7 somewhat due to changes in river flows, dam operations, and water year type. Winter-run Chinook salmon
8 juveniles remain in the Delta until they reach a fork length of approximately 118 millimeters (mm) and are
9 5-10 months of age, and then emigrate to the ocean from November through May (Fisher 1994, Myers et al.
10 1998).

11 *Central Valley spring-run Salmon*

12 Historically, spring-run Chinook salmon was the dominant run in the Sacramento and San Joaquin River
13 Basins (Clark 1929, Myers et al. 1998) and once considered among the largest runs on the Pacific Coast
14 (Yoshiyama et al. 1998). Spring-run Chinook salmon historically migrated upstream as far as they could in
15 the larger tributaries to the Sacramento and San Joaquin Rivers, where they held for several months in deep
16 cold pools (Moyle 2002). Their run timing was suited to gain access to the upper river reaches (up to 1,500 m
17 elevation) prior to the onset of high water temperatures and low flows that inhibit access to these areas during
18 the fall (Myers et al. 1998). Historic runs were reported in the McCloud River, Pit River, Little Sacramento
19 River, Feather River (including above Oroville Dam), Yuba River (including above Englebright Dam), and
20 American River (including above Folsom Dam) in the Sacramento River Basin (Moyle 2002) and on the San
21 Joaquin River (above Friant Dam), and in the tributaries of the Merced, Tuolumne, Stanislaus and
22 Mokelumne rivers in the San Joaquin Basin (NMFS 2004, Yoshiyama et al. 1998).

23 Construction of Friant Dam on the San Joaquin River, Shasta Dam on the upper Sacramento River, and other
24 low elevation dams on tributary streams extirpated spring-run Chinook from these watersheds. Currently,
25 naturally spawning populations are restricted to accessible reaches of the Sacramento River, Antelope Creek,

- 1 Battle Creek, Beegum Creek, Big Chico Creek, Butte Creek, Clear Creek, Deer Creek, Mill Creek, the
 2 Feather River and the Yuba River (DFG 1998) (Figure 3-11).
- 3 Adult spring-run Chinook leave the ocean to begin their upstream migration in late January and early
 4 February (DFG 1998) and enter the Sacramento River system between March and September, primarily
 5 peaking in May and June (Table 3-3; Yoshiyama et al. 1998, Moyle 2002). Adults enter native tributaries
 6 from the Sacramento River primarily between mid April and mid June (Lindley et al. 2007). Fry emerge from
 7 the gravel between November and March (Moyle 2002).

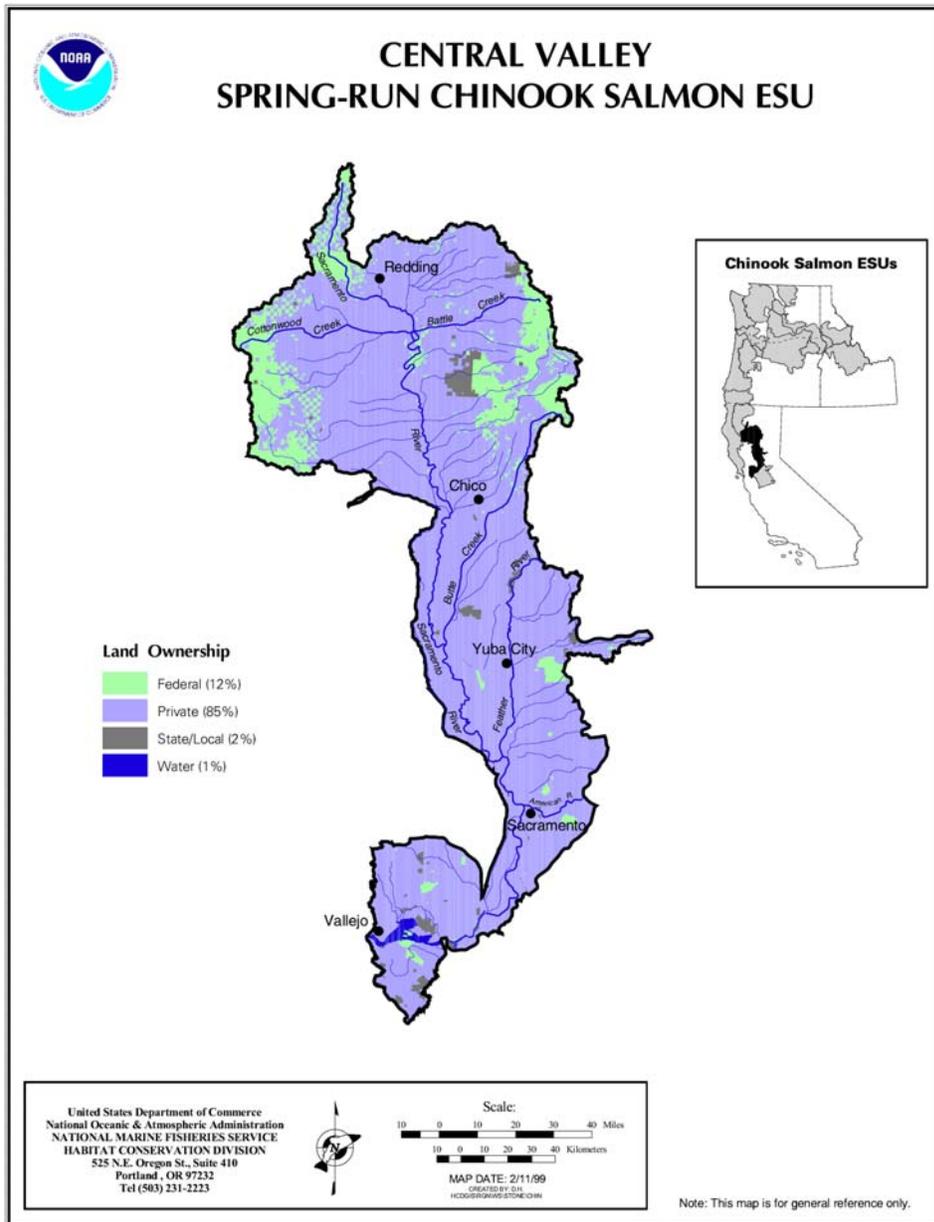
Table 3-3 The Temporal Occurrence of Adult and Juvenile Central Valley spring-run Chinook Salmon in the Sacramento River.

Adult Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Sac River basin ¹												
Sac River ²												
Mill Creek ³												
Deer Creek ³												
Butte Creek ³												
Delta ⁴												
Juvenile Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Sac River Tribs ⁵												
Upper Butte Creek ⁶												
Mill, Deer, & Butte												
Sac River												
Sac River @ Knights Landing ⁷												
Delta ⁴	X	X	X	X	X	X	X	X	X	X	X	X
Salvage ⁴				X	X	X	X	X	X	X	X	X
Relative Abundance	=High		=Medium		=Low		X	= Present ⁴				

Data Sources:¹Yoshiyama et al. 1998 and Moyle 2002; ²Meyers et al. 1998; ³Lindley et al. 2006; ⁴ENTRIX 2008; ⁵DFG 1998; ⁶McReynolds et al. 2005, Ward et al. 2002, 2003; ⁷Snider and Titus 2000

8 Source: NMFS 2008a, ENTRIX 2008

- 9 The emigration timing of spring-run Chinook appears highly variable (DFG 1998). Some fish may begin
 10 emigrating as young-of-the-year (YOY) soon after emergence from the gravel, whereas others over summer
 11 and emigrate as yearlings with the onset of intense fall storms (DFG 1998). A shorter period of rearing may
 12 be a response to altered flow regimes (caused by dams and diversions) and required use of lower elevation
 13 sections of streams (Yoshiyama et al. 1998, Moyle 2002). The emigration period extends from November to
 14 early May, with up to 69 percent of the YOY fish outmigrating through the lower Sacramento River and Delta
 15 during this period (DFG 1998). Peak movement of juveniles in the Sacramento River at Knights Landing
 16 occurs in December, and again in March and April. However, juveniles also are observed between November
 17 and the end of May (Snider and Titus 2000).



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Source: NMFS 200X1998

Figure 3-11 Central Valley spring-run Chinook Salmon Evolutionarily Significant Unit

1 *Central Valley steelhead*

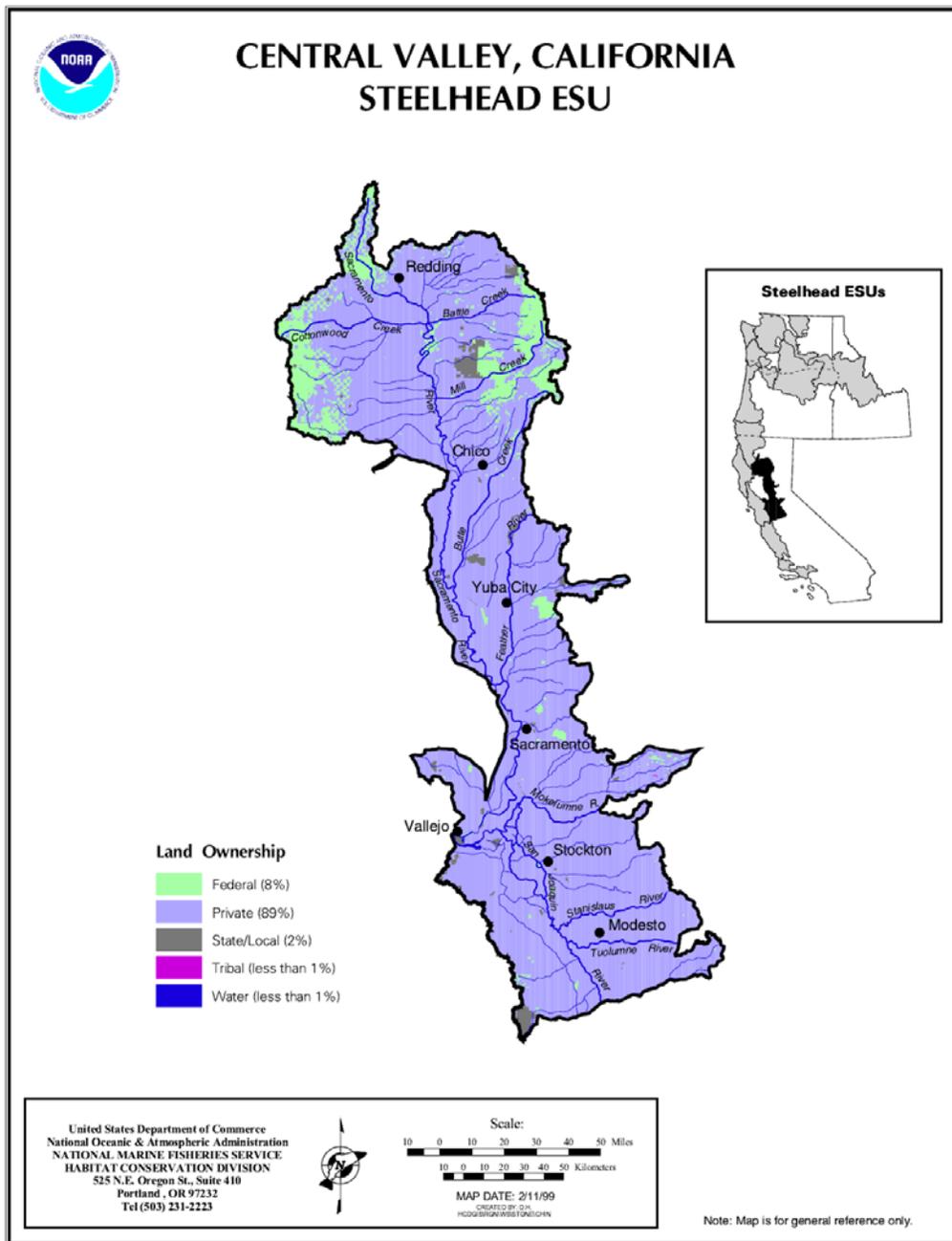
2 CV steelhead populations are found in the Sacramento River and its tributaries, including the Feather, Yuba,
 3 and American Rivers, and many small tributaries, such as Antelope, Mill, Deer and Butte creeks, west side
 4 tributaries (including Clear, Cottonwood, Stoney, Thomes, Cache and Putah creeks and Suisun Bay tributaries
 5 of Alamo and Ulatis Creeks. The Cosumnes and Mokelumne Rivers also support steelhead, and they have
 6 also been documented in the Stanislaus River (Cramer 2000) on the San Joaquin System. Steelhead have also
 7 sporadically been collected from the Calaveras River. Figure 3-12 shows the range of the CV steelhead ESU.

8 The temporal distribution of different life stages in the Central Valley is shown in Table 3-4. Adults are
 9 present in the Delta (lower Sacramento River at Fremont Weir and the San Joaquin River) between July and
 10 March, with a peak in March and April. Juveniles are present in the Delta from October to July, with a peak in
 11 March to May. Adults leave the ocean August through April (Busby et al. 1996), and spawn December
 12 through April, with peaks January through March, (Hallock et al. 1961, McEwan and Jackson 1996). Juvenile
 13 steelhead emigrate episodically from natal streams during fall, winter, and spring high flows (NMFS 2008a).
 14 Juveniles migrate downstream during most months of the year, but the peak period of emigration occurs in the
 15 spring (March to May), with a much smaller peak in the fall (Hallock et al. 1961, Nobriga and Cadrett 2001).

Table 3-4 The temporal occurrence of adult and juvenile Central Valley steelhead in the Central Valley.

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Adult Location												
Sac River ^{1,2}												
Sac R. @ Red Bluff ^{2,3}												
Mill, Deer Creeks ⁴												
Sac River @ Fremont Weir ⁶												
San Joaquin R ⁷												
Juvenile Location												
Sac River ^{1,3}												
Sac River @ Knights Landing ^{3,8}												
Sac River @ Knights Landing ⁹												
Sac River @ Hood ¹⁰												
Chippis Island (wild) ¹¹												
Delta ¹²	X	X	X	X	X	X	X	X				X
San Joaquin R @ Mossdale ⁸												
Mokelumne R @ Woodbridge Dam ¹³												
Stan. R @ Caswell ¹⁴												
Salvage ¹²	X	X	X	X	X	X	X					X
Relative Abundance												
	=High		=Medium		=Low		X	= Present ¹²				

Data Sources: ¹ Hallock et al. 1961; ²USFWS unpubl. Data; ³McEwan 2001; ⁴DFG 1995; ⁵Hallock et al. 1957; ⁶Bailey 1954; ⁷DFG Steelhead Report Card Data; ⁸DFG unpubl. Data; ⁹Snider and Titus 2000; ¹⁰Schaffer 1980 & 1997; ¹¹Nobriga and Cadrett 2001; ¹² ENTRIX 2008; ¹³ Jones and Stokes Associates, Inc. 2002; ¹⁴S.P. Cramer and Associates, Inc. 2000 & 2001.



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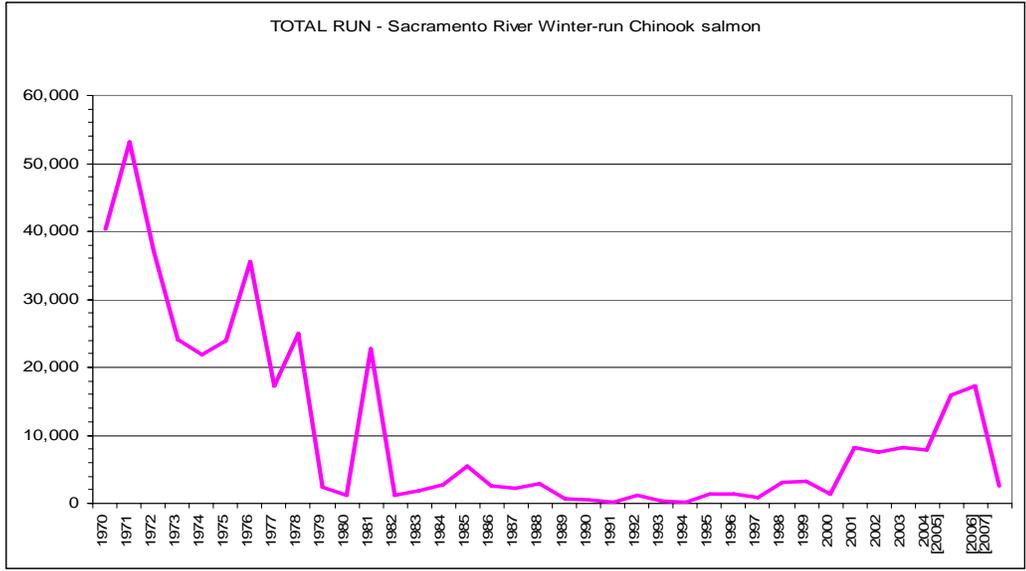
Source: NMFS 1998

Figure 3-12 Central Valley steelhead Evolutionarily Significant Unit

1 3.1.2.4 Abundance

2 *Sacramento River winter-run Chinook Salmon*

3 Following construction of Shasta Dam, population estimates of winter-run Chinook salmon ranged from
4 117,808 in 1969 to a low of 186 in 1994 (DFG 2002c). Adult escapement since 1970 is illustrated in
5 Figure 3-13 (see also Table 3-5). Population estimates over the last decade generally show an increase trend
6 in population size to 17,205 in 2006, the highest since the 1994 listing. However, the 2007 escapement
7 estimate of 2,488 fish shows a significant decline relative to previous years (DFG GrandTab, 2008).



8
9 Source: DFG [GrandTab database March-2008](#)

10 **Figure 3-13 Estimated Sacramento River winter-run Chinook Salmon Run Size**

Table 3-5 Winter-Run Chinook Salmon Population Estimates from RBDD Counts (1986 to 2001) and Carcass Counts (2001 to 2007) and Corresponding Cohort Replacement Rates and Juvenile Production Estimates (JPE) for the Years Since 1986

Year	In-River Population Estimate	5-Year Moving Average of Population Estimate	Cohort Replacement Rate	5-Year Moving Average of Cohort Replacement Rate	NMFS Calculated Juvenile Production Estimate (JPE) ^a
1986	2,566				
1987	2,165				
1988	2,857				
1989	649		0.25		
1990	411	1,730	0.19		
1991	177	1,252	0.06		40,025
1992	1,203	1,060	1.85		272,032
1993	378	564	0.92	0.66	85,476
1994	144	463	0.81	0.77	32,562
1995	1,166	613	0.97	0.92	263,665
1996	1,012	780	2.68	1.45	228,842
1997	836	707	5.82	2.24	189,043
1998	2,903	1,212	2.49	2.55	656,450
1999	3,264	1,836	3.23	3.04	738,082
2000	1,263	1,856	1.51	3.14	285,600
2001	8,120	3,277	2.80	3.17	1,836,160
2002	7,360	4,582	2.26	2.46	1,664,303
2003	8,133	5,628	6.44	3.25	1,839,100
2004	7,784	6,532	0.96	2.79	1,760,181
2005	15,730	9,425	2.14	2.92	3,556,995
2006	17,205	11,242	2.12	2.78	3,890,535
2007	2,488	10,268	0.32	2.39	562,607
Median	2,326	1,783	1.85	2.55	562,607
Average	3,992	3,501	1.99	2.30	1,053,039
Gmean ^b	1,907	2,074	1.22	2.06	479,040

^aJPE estimates were derived from NMFS calculations utilizing RBDD winter-run counts through 2001, and carcass counts thereafter for deriving adult escapement numbers.

^bGmean is the geometric mean of the data in that column.

Source: CDFG 2004 and 2007 in NMFS 2008a

1 [Ocean conditions may be a factor in recent declines \(NMFS 2008a\).](#) A number of factors are considered
2 responsible for the declines in Central Valley Chinook salmon populations, including the Sacramento River
3 winter-run Chinook salmon population, and have been described by Lindley *et al* (2009). Among these
4 factors are the long-standing and ongoing degradation of freshwater and estuarine habitats within the
5 Sacramento-San Joaquin watershed. In addition, development within the watershed, which has simplified and
6 truncated the once diverse habitats historically important to Central Valley Chinook populations, has changed
7 the Central Valley Chinook salmon complex from a highly diverse collection of numerous wild populations
8 to one dominated by a few populations, a single population in the case of winter-run Chinook. As a result of
9 migrational barriers, the winter-run Chinook salmon population has been confined to lower elevation
10 mainstem habitats that historically only were used for migration and rearing. In general, the decrease in the
11 quantity, quality, and spatial distribution of spawning and rearing habitat has resulted in the overall
12 population decline (Lindley *et al* 2009). However, the recent rapid deterioration in ocean conditions in
13 combination with the long-term, steady degradation of the freshwater and estuarine environment upon which
14 Chinook salmon rely has also been recognized as a confounding factor resulting in recent dramatic Central
15 Valley Chinook salmon declines (Lindley *et al* 2009). The ocean life history traits and habitat requirements of
16 winter-run Chinook and fall-run Chinook salmon are similar. The USFWS (2008) proposed that the unusually
17 poor ocean conditions that are suspected to have contributed to the drastic decline in returning fall-run

Comment [A10]: REFERENCE:
Lindley, S.T., C.B. Grimes, M.S. Mohr,
W. Peterson, J. Stein, J.T. Anderson,
L.W. Botsford, D. L. Bottom, C.A.
Busack, T.K. Collier, J. Ferguson, J.C.
Garza, A.M. Grover, D.G. Hankin, R.G.
Kope, P.W. Lawson, A. Low, R.B.
MacFarlane, K. Moore, M. Palmer-
Zwahlen, F.B. Schwing, J. Smith, C.
Tracy, R. Webb, B.K. Wells, and T.H.
Williams. 2009. What caused the
Sacramento River fall Chinook stock
collapse? Pre-publication report to the
Pacific Fishery Management Council.
March 18. 57 pages plus a 61-page
appendix.

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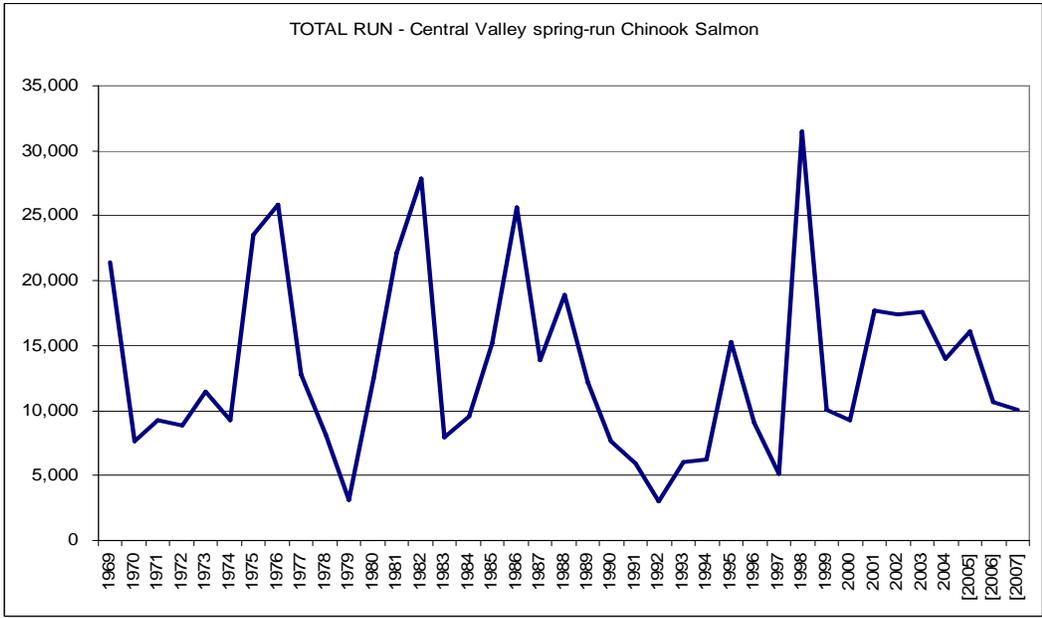
1 Chinook salmon populations coast-wide in 2007 (Varanasi and Bartoo 2008) have likely contributed to the
2 observed decrease in winter-run Chinook escapement estimates for 2007. Preliminary escapement estimates
3 for 2008 range from 2,600 to 2,950 (mean 2,775) winter-run Chinook in the Sacramento River. Although
4 numbers appear to be slightly up from 2007, they are still low relative to the six years between 2001 and
5 2006, indicating that the conditions which have contributed to the general decline of Chinook salmon Pacific
6 coast-wide have not significantly changed.

7 Since 1991, NMFS (2008a) has estimated juvenile production of winter-run Chinook using the Juvenile
8 Production Estimate (JPE) method (Gaines and Poytress 2004). The median and average JPE between 1991
9 and 2007 has been estimated at 562,607 and 1,053,039, respectively (Table 3-4). Production increased
10 steadily between 2000 (285,600) to 2006 (3,890,535), but declined significantly in 2007 (562,607).

11 *Central Valley spring-run Chinook Salmon*

12 The Sacramento-San Joaquin River Basin once supported a spring-run Chinook salmon run as large as
13 600,000 fish between the late 1880's and 1940's (DFG 1998). Since 1969, the abundance of spring-run
14 Chinook (including Feather River Hatchery fish) has fluctuated broadly from a low of 3,044 in 1992 to a high
15 of 31,471 in 1998 (Figure 3-14). The average (mean) and median population estimates for spring-run Chinook
16 within the entire Sacramento-San Joaquin River system since 1969 are 13,328 and 11,430 fish, respectively.

17 In river (natural spawning) population estimates have generally followed the same trends. Between 1986 and
18 2007, in-river population estimates for spring-run Chinook salmon have ranged from a low of 1,403 fish in
19 1993 to a high of 24,725 fish in 1998 (see Table 3-6). Sacramento River tributary populations in Mill, Deer,
20 and Butte Creeks are probably the best trend indicators because these streams contain the primary
21 independent populations within the ESU. Generally, these streams had positive escapement trends between
22 1991 and 2005 dropping off in the last three years (from 14,014 fish in 2005 to an estimated 6,507 fish in
23 2007 (DFG GrandTab 2008). These trends are similar to the system wide in-river trends reported by DFG.
24 Preliminary estimates for 2008 (4,381 fish in Deer, Mill and Butte Creeks) are generally lower than for 2007.
25 Escapement numbers are dominated by Butte Creek returns, which have averaged over 7,000 fish between
26 1995 and 2007. During this same period, adult returns on Mill Creek have averaged 778 fish, and 1,463 fish
27 on Deer Creek. Although recent trends are positive, annual abundance estimates fluctuate widely and remain
28 well below historic levels (1960's to 1990).



Source: DFG GrandTab database March 2008
Note: Years in [] are still considered preliminary

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4

Figure 3-14 Estimated Central Valley spring-run Chinook Salmon Run Size

Table 3-6 Central Valley spring-run Chinook Salmon Population Estimates from CDFG GrandTab Data (May 2008) with Corresponding Cohort Replacement Rates and JPE's for the Years 1986 to 2007

Year	In-River Population Estimate	5-Year Moving Average of Population Estimate	Cohort Replacement Rate	5-Year Moving Average of Cohort Replacement Rate	NMFS Calculated Juvenile Production Estimate (JPE) ^a
1986	24,263				4,396,998
1987	12,675				2,296,993
1988	12,100				2,192,790
1989	7,085		0.29		1,283,960
1990	5,790	12,383	0.46		1,049,277
1991	1,624	7,855	0.13		294,305
1992	1,547	5,629	0.22		280,351
1993	1,403	3,490	0.24	0.27	254,255
1994	2,546	2,582	1.57	0.52	461,392
1995	9,824	3,389	6.35	1.70	1,780,328
1996	2,701	3,604	1.93	2.06	489,482
1997	1,433	3,581	0.56	2.13	259,692
1998	24,725	8,246	2.52	2.58	4,480,722
1999	6,366	9,010	2.36	2.74	1,106,181
2000	5,587	8,162	3.90	2.25	1,010,677
2001	13,563	10,335	0.55	1.98	2,457,919
2002	13,220	12,692	2.08	2.28	2,395,759
2003	8,908	9,529	1.59	2.10	161,432
2004	9,774	10,210	0.72	1.77	1,771,267
2005	14,346	11,962	1.09	1.21	2,599,816
2006	8,700	10,990	0.98	1.29	1,576,634
2007	7,300	9,806	0.75	1.02	1,322,923
Median	8,000	8,628	0.98	1.98	1,106,181
Average	8,885	7,970	1.49	1.73	1,335,479
Gmean ^b	6,452	7,109	0.93	1.50	1,051,034

^aNMFS calculated the spring-run JPE using returning adult escapement numbers to the Sacramento River basin prior to the opening of the RBDD for spring-run Migration, and then escapement to Mill, Deer, and Butte Creeks for the remaining period, and assuming a female to male ratio of 6:4 and pre-spawning mortality of 25 percent. NMFS utilized the female fecundity values in Fisher (1994) for spring-run Chinook salmon (4,900 eggs/female). The remaining survival estimates used the winter-run values for calculating the JPE.

^bGmean is the geometric mean of the data in that column.

Source: CDFG 2007 in NMFS 2008a

1 **Central Valley steelhead**

2 Very limited information makes it difficult to estimate historic CV steelhead run sizes, but they may have
 3 approached 1 to 2 million adults annually (McEwan 2001). By the early 1960s the steelhead run size had
 4 declined to about 40,000 adults (McEwan 2001).

5 Over the past 30 years, the naturally-spawned steelhead populations in the upper Sacramento River have
 6 declined substantially from an estimated average of 20,540 adult steelhead through the 1960s down to an
 7 average of approximately 2,000 through the early 1990s, with an estimated total annual run size for the entire
 8 Sacramento-San Joaquin system, based on RBDD counts, to be no more than 10,000 adults (Figure 3-15)
 9 (McEwan and Jackson 1996, McEwan 2001). Steelhead escapement surveys at RBDD ended in 1993 due to
 10 changes in dam operations (NMFS 2008a). Although currently there is a complete lack of monitoring, what
 11 data exist indicate the population continues to decline (Good et al. 2005).

12 One challenge in assessing the success of steelhead spawning in the upper Sacramento River is the difficulty
 13 in distinguishing steelhead from the resident rainbow trout population that has developed as a result of
 14 managing for cold water all summer.

Estimated Natural Central Valley Steelhead Run Size on the Upper Sacramento River
1967 to 1993

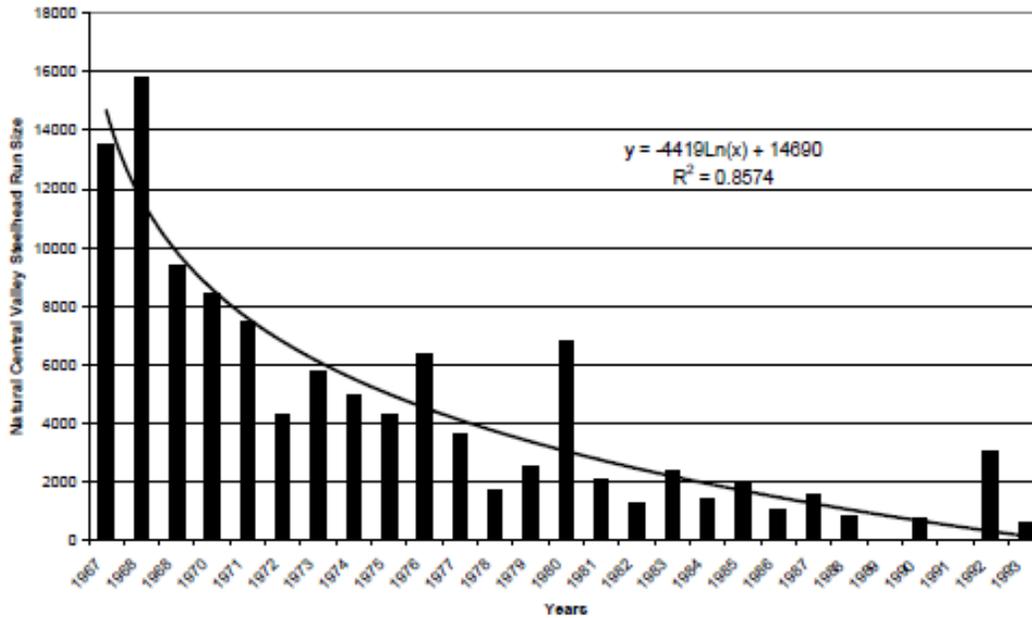


Figure 3-15 Estimated Natural Central Valley steelhead Escapement in the Upper Sacramento River Based on RBDD Counts. Note: Steelhead escapement surveys at RBDD ended in 1993 (from McEwan and Jackson 1996 in NOAA 2008a).

3.1.2.5 Population Viability Summary

McElhany et al. (2000) defined a population's components of abundance, productivity, spatial structure, and diversity as the basis of determining population and ESU viability for salmonids. NMFS (2008) also summarized results of viability modeling.

Sacramento River winter-run Chinook Salmon

ABUNDANCE

Redd and carcass surveys, and fish counts, suggest that the abundance of winter-run Chinook has been increasing over the past decade. The exception is the depressed abundance estimate observed in 2007 which is suspected to represent a cycle of poor ocean productivity coast wide recently. Population growth is estimated to be positive in the short-term with a trend at 0.26; however, the long-term trend is negative, averaging -0.14. Recent winter-run Chinook abundance represents only 3 percent of the maximum post-1967, 5-year geometric mean, and is not yet well established (Good et al. 2005).

PRODUCTIVITY

ESU productivity has generally been positive over the short term, and adult escapement and juvenile production have been increasing annually (Good et al. 2005) with the recent exception of the 2007 estimates. As mentioned above, poor ocean conditions coast wide are suspected of being the cause for poor adult returns,

1 which in turn has resulted in decreased juvenile production. The long-term outlook for the ESU remains
2 negative, however, as it consists of only one population that is subject to possible impacts from environmental
3 and artificial conditions.

4 SPATIAL STRUCTURE

5 The greatest risk factor for winter-run Chinook salmon lies with their spatial structure (Good et al. 2005). The
6 remnant population cannot access historical winter-run habitat and must be artificially maintained in the
7 mainstem Sacramento River by a regulated, finite cold water supply from Shasta Dam. Winter-run Chinook
8 require cold water temperatures in summer that simulate their upper basin habitat, and they are more likely to
9 be exposed to the impacts of drought in a lower basin environment. Battle Creek remains the most feasible
10 opportunity for the ESU to expand its spatial structure, which currently is limited to the upper 25-mile reach
11 of the mainstem Sacramento River below Keswick Dam.

12 DIVERSITY

13 The second highest risk factor for winter-run Chinook has been the detrimental effects on its diversity. The
14 present winter-run population has resulted from the introgression of several stocks that occurred when Shasta
15 Dam blocked access to the upper watershed. A second genetic bottleneck occurred with the construction of
16 Keswick Dam; there may have been several others within the recent past (Good et al. 2005).

17 VIABILITY MODELING

18 Modeling has been used to assess the viability and risk of extinction of winter-run Chinook (NMFS 2008a).
19 As reviewed by Good et al. (2005), Botsford and Brittnacker (1998) used an age-structured density-
20 independent model of spawning escapement and concluded that the species was certain to fall below the
21 quasi-extinction threshold of three consecutive spawning runs with fewer than 50 females). Lindley et al.
22 (2003) used a Bayesian model based on spawning escapement that allowed for density dependence and a
23 change in population growth rate in response to conservation measures. They found a biologically significant
24 expected quasi-extinction probability of 28 percent.

25 *Central Valley spring-run Chinook Salmon*

26 ABUNDANCE

27 Spring-run Chinook have experienced a trend of increasing abundance in some natural populations, most
28 dramatically in the Butte Creek population (Good et al. 2005). There has been more opportunistic utilization
29 of migration-dependent streams overall. The FRFH spring-run Chinook stock has been included in the ESU
30 based on its genetic linkage to the natural population and the potential development of a conservation strategy
31 for the hatchery program.

32 PRODUCTIVITY

33 The 5-year geometric mean for the Butte, Deer, and Mill Creek spring-run Chinook populations range from
34 491 to 4,513 fish (Good et al. 2005), indicating increasing productivity for this period. Since 2005 the trend
35 has declined (Table 3-5).

36 SPATIAL STRUCTURE

37 Spring-run Chinook presence has been reported more frequently in several upper Central Valley creeks, but
38 the sustainability of these runs is unknown. Butte Creek spring-run cohorts have recently utilized all available
39 habitat in the creek; the population cannot expand further and it is unknown if individuals have
40 opportunistically migrated to other systems. The spatial structure of the spring-run ESU has been reduced
41 with the extirpation of all San Joaquin River basin spring-run populations.

1 DIVERSITY

2 The Central Valley spring-run Chinook ESU is comprised of two genetic complexes. Analysis of natural and
3 hatchery spring-run Chinook stocks in the Central Valley indicates that the southern Cascades spring-run
4 population complex (Mill, Deer, and Butte creeks) retains genetic integrity. The genetic integrity of the Sierra
5 Nevada spring-run population complex has been somewhat compromised. Feather River spring-run Chinook
6 have introgressed with the fall-run Chinook population, and it appears that the Yuba River population may
7 have been impacted by FRFH fish straying into the Yuba River. Additionally, the diversity of the spring-run
8 Chinook ESU has been further reduced with the loss of the San Joaquin River basin spring-run populations.

9 Lindley et al. (2007) indicated that the spring-run population of Chinook salmon in the Central Valley had a
10 low risk of extinction in Butte and Deer Creek, according to their PVA model and the other population
11 viability criteria (i.e., population size, population decline, catastrophic events, and hatchery influence). The
12 Mill Creek population of spring-run Chinook salmon is at moderate extinction risk according to the PVA
13 model, but appears to satisfy the other viability criteria for low-risk status. However, like the winter-run
14 Chinook population, the spring-run Chinook population fails to meet the “representation and redundancy
15 rule” since there is only one demonstrably viable population out of the three diversity groups that historically
16 contained them. The spring-run Chinook population is only represented by the group that currently occurs in
17 rivers and streams in the northern Sierra Nevada. Most historic populations have been extirpated. Over the
18 long term, these remaining populations are considered to be vulnerable to catastrophic events, such as
19 eruptions from Mount Lassen, forest fires, and drought.

20 In summary, the spring-run Chinook ESU remains at a moderate to high risk of extinction because it is
21 spatially confined to relatively few remaining streams, continues to display broad fluctuations in abundance,
22 and a large proportion of the population (i.e., in Butte Creek) faces the risk of high mortality rates.

23 *Central Valley steelhead*

24 ABUNDANCE

25 Productivity for steelhead is dependent on freshwater survival and overwintering habitat which has been
26 reduced by 95 percent from historic conditions. Estimates based on juvenile production indicate that the wild
27 population may number in the average of 3,628 female spawners (Busby et al. 1996). All indications are that
28 natural CV steelhead has continued to decrease in abundance and in the proportion of natural fish over the
29 past 25 years (Good et al. 2005); the long-term trend remains negative. There has been little steelhead
30 population monitoring despite 100 percent marking of hatchery steelhead since 1998. Hatchery production
31 and returns are dominant over natural fish and include significant numbers of non-DPS-origin Eel River
32 steelhead stock.

33 PRODUCTIVITY

34 An estimated 100,000 to 300,000 natural juvenile steelhead are estimated to leave the Central Valley
35 annually, based on rough calculations from sporadic catches in trawl gear (Good et al. 2005). Concurrently,
36 one million in-DPS hatchery steelhead smolts and another half million out-of-DPS hatchery steelhead smolts
37 are released annually in the Central Valley. The estimated ratio of nonclipped to clipped steelhead has
38 decreased from 0.3 percent to less than 0.1 percent, with a net decrease to one-third of wild female spawners
39 from 1998 to 2000 (Good et al. 2005).

40 SPATIAL STRUCTURE

41 Steelhead appear to be well-distributed where found within the Central Valley (Good et al. 2005). Recent
42 efforts have begun to document distribution. Since 2000, steelhead have been confirmed in the Stanislaus and
43 Calaveras rivers. There appears to be fragmentation in the spatial structure because of reduction in the major
44 populations of the Central Valley (i.e. the Sacramento River, Feather River, and American River) that

1 provided a source for the numerous smaller tributary and intermittent stream populations like Dry Creek,
2 Auburn Ravine, Yuba River, Deer Creek, Mill Creek, and Antelope Creek. Tributary populations can likely
3 never achieve the size and variability of the core populations in the long-term generally due to the size and
4 available resources of the tributaries.

5 DIVERSITY

6 Analysis of natural and hatchery steelhead stocks in the Central Valley reveal genetic structure remaining in
7 the DPS (Nielsen et al. 2003). There appears to be a great amount of gene flow among upper Sacramento
8 River basin stocks, due to the post-dam, lower basin distribution of steelhead and management of stocks.
9 Recent reductions in natural population sizes have created genetic bottlenecks in several CV steelhead stocks
10 (Good et al. 2005; Nielsen et al. 2003). The out-of-basin steelhead stocks of the Nimbus and Mokelumne
11 River hatcheries are not included in the CV steelhead DPS.

12 3.1.2.6 Critical Habitat and Primary Constituent Elements (PCEs)

13 The Action Area includes designated critical habitat for CV steelhead, namely the channel system within the
14 Delta. [The Action Area for the 2 Gates Project overlaps portions of designated critical habitat for Sacramento
15 River winter-run Chinook salmon, Central Valley spring-run Chinook salmon, and Central Valley steelhead
16 \(see Section 3.1.2.1 and Figures 3-7, 3-8, and 3-9\). There is no designated critical habitat for winter- and
17 spring-run Chinook within the Action Area.](#) Following are the habitat types used as PCE's for [Central Valley
18 spring-run Chinook](#) and [Central Valley steelhead](#) as well as the physical habitat elements for [Sacramento
19 River winter-run Chinook](#).

20 *Spawning Habitat*

21 Freshwater spawning sites are those with water quantity and quality conditions and substrate supporting
22 spawning, incubation, and larval development. Current spawning habitat occurs outside the Action Area,
23 mostly in areas directly downstream of dams. Spawning habitat for winter-run Chinook is restricted to the
24 mainstem Sacramento River, primarily in the 59-mile reach between the RBDD and Keswick Dam. Spring-
25 run Chinook spawn within the Sacramento River Basin on the mainstem Sacramento River, the Feather River,
26 and Mill, Deer, Antelope, and Butte Creeks, and recently on Clear Creek. CV steelhead spawn in reaches
27 below dams which contain suitable conditions for spawning and incubation.

28 *Freshwater Rearing Habitat*

29 Rearing Chinook salmon and steelhead juveniles require adequate space, cover, and food, in addition to cool
30 water temperatures. Suitable rearing habitat includes areas with instream and overhead cover in the form of
31 undercut banks, downed trees, side channels, and large, overhanging tree branches. Both spawning areas and
32 migratory corridors comprise rearing habitat for juvenile salmonids, which feed and grow before and during
33 their outmigration. Non-natal, intermittent tributaries also may be used for juvenile rearing. Rearing habitat
34 quality is strongly affected by habitat complexity, food supply, and the presence of fish predators. Some of
35 these more complex and productive habitats with floodplain connectivity are still found in the system (e.g.,
36 the Yolo Bypass, the lower Cosumnes River, Sacramento River reaches with set-back levees [i.e., primarily
37 located upstream of the City of Colusa]). The channeled, leveed, and riprapped river reaches and sloughs
38 common in the lower Sacramento and San Joaquin Rivers and the Delta system, however, typically have low
39 habitat complexity, low abundance of food organisms, and offer little protection from predation by fish and
40 birds. Freshwater rearing habitat has a high conservation value as the juvenile life stages of salmonids are
41 dependant on the function of this habitat for successful survival and recruitment. Thus, although much of the
42 rearing habitat is in poor condition, it is important to the species.

1 ***Freshwater Migration Corridors***

2 Ideal freshwater migration corridors for adults and juveniles are free of obstruction and contain natural cover
3 such as submerged and overhanging large wood, aquatic vegetation, large rocks and boulders, side channels,
4 and undercut banks. Migratory corridors are downstream of the spawning areas and include the Sacramento
5 River and its tributaries downstream of Keswick Dam as well as the Delta. These corridors allow the
6 upstream passage of adults, and the downstream emigration of juveniles. Migratory habitat condition is
7 strongly affected by the presence of barriers, which can include dams, unscreened or poorly- screened
8 diversions, and degraded water quality. For adults, upstream passage through the Delta and the lower
9 Sacramento River does not appear to be a problem, but problems exist on many tributary streams. For
10 juveniles, unscreened or inadequately screened water diversions throughout their migration corridors along
11 with a scarcity of complex in-river cover have degraded this PCE. However, since the primary migration
12 corridors are used by numerous populations and are essential for connecting early rearing habitat with the
13 ocean, even the degraded reaches are considered to have a high conservation value to the species. Thus,
14 although much of the migration corridor is in poor condition, it is important to the species.

15 ***Estuarine Areas***

16 Estuarine areas are another PCE, including both nearshore and off shore habitats, free of obstruction with
17 water quality, salinity conditions, and food resources that support growth and maturation as well as juvenile
18 and adult salmonid physiological transitions between fresh and salt water. Natural cover such as submerged
19 and overhanging large wood, aquatic vegetation, side channels, and deep water areas are suitable for juvenile
20 and adult salmonids. The remaining estuarine habitat for these species is severely degraded by altered
21 hydrologic regimes, poor water quality, reductions in habitat complexity, and competition for food and space
22 with exotic species. Regardless of the condition, the remaining estuarine areas are of high conservation value
23 because they function as predator avoidance and as a transition corridor to the ocean environment. Nearshore
24 marine features are essential to conservation because, without them, juvenile and adult salmonids cannot
25 successfully transition between natal streams and offshore marine areas.

26 Winter-run and spring-run Chinook and CV steelhead use the Delta, Suisun Bay, San Pablo Bay and San
27 Francisco Bay as migratory corridors through which they move from the ocean to freshwater as adults and
28 from freshwater to the ocean as juveniles. Most movement by adults occurs in deeper channels, while
29 juveniles are more likely to use the shallow habitats, including tidal flats, for feeding and predator refuge.

30 ***Ocean Habitats***

31 Although ocean habitats are not part of the critical habitat listings for winter-run and spring-run Chinook and
32 CV steelhead, biologically productive coastal waters are an important habitat component.

33 **3.1.2.7 Factors Affecting Chinook salmon and Steelhead and designated Critical Habitat**

34 The construction of high dams for hydropower, flood control, and water supply have resulted in the loss of
35 vast amounts of upstream habitat (*i.e.*, approximately 80 percent, or a minimum linear estimate of over 1,000
36 stream miles), and often resulted in precipitous declines in affected salmonid populations. The reduced
37 populations that remain below Central Valley dams are forced to spawn in lower elevation tailwater habitats
38 of mainstem rivers and tributaries that were previously not used for this purpose. This habitat is entirely
39 dependent on managing reservoir releases to maintain cool water temperatures suitable for spawning, and/or
40 rearing of salmonids. All salmonid species considered in this BA have been adversely affected by the
41 production and release of hatchery fish.

42 Land-use activities associated with agriculture, urban development, resource extraction (logging, mining) and
43 recreation have significantly altered fish habitat quantity and quality through alteration of streambank and

1 channel morphology, alteration of ambient water temperatures; degradation of water quality, elimination of
2 spawning and rearing habitat, habitat fragmentation, elimination of large woody debris, removal of riparian
3 vegetation, and other effects. Human-induced habitat changes, such as alteration of natural flow regimes;
4 installation of bank revetment; and instream structures (e.g., diversion facilities, piers) often provide
5 conditions that both disorient juvenile salmonids and attract predators. Additional stressors include harvest,
6 ocean productivity, and drought conditions. In contrast, various ecosystem restoration activities have
7 contributed to improved conditions for listed salmonids (e.g., habitat enhancement, screening water diversion
8 structures, improved instream flows downstream of some dams).

9 The following sections are an overview of the factors affecting winter-run and spring-run Chinook and CV
10 steelhead. Further details are provided in various NMFS reports (Busby et al. 1996; Myers et al., 1998; NMFS
11 1996, 1998 and 2008; Good et al. 2005).

12 *Fish Movement & Habitat Blockage*

13 Habitat loss due to blockage is likely the most important threat to winter-run and spring-run Chinook salmon
14 and CV steelhead. Hydropower, flood control, and water supply dams of the CVP, SWP, and other municipal
15 and private entities have permanently blocked or hindered salmonid access to historical spawning and rearing
16 grounds. Populations of these anadromous salmonids are now confined to lower elevation reaches of Central
17 Valley rivers and streams which were historically only used for migration. Population abundances have
18 declined in these streams due to decreased quantity and quality of spawning and rearing habitat. Higher
19 temperatures at these lower elevation reaches during late-summer and fall are also a major stressor to adult
20 and juvenile salmonids.

21 Blockages can also occur within the Delta. The Suisun Marsh Salinity Control Gates (SMSCG), installed in
22 1988 on Montezuma Slough to decrease the salinity levels of managed wetlands in Suisun Marsh, have
23 delayed or blocked passage of adult Chinook salmon migrating upstream, but passage has improved since the
24 2001-2002 season when the boat lock remained open (NMFS 2008a). Migrating adult and juvenile steelhead
25 may experience blockage or delays at the SMSCG, the Delta Cross Channel, and at temporary agricultural
26 barriers in the south Delta (NMFS 2008a). Migration delays may reduce fecundity and increase susceptibility
27 to disease and poaching for adults, and increase predation risk for juveniles.

28 *Water Development and Conveyance (Hydrodynamics and Entrainment)*

29 The diversion and storage of natural flows by dams and diversion structures on Central Valley waterways
30 have depleted streamflows and altered the natural flow cycles that cue migration by juvenile and adult
31 salmonids. As much as 60 percent of the natural historical inflow to Central Valley watersheds and the Delta
32 have been diverted for human uses. Depleted flows have contributed to higher temperatures, lower dissolved
33 oxygen (DO) levels, and decreased recruitment of gravel and large woody debris (LWD). More uniform flows
34 year round have resulted in diminished natural channel formation, altered sediment quality and bedload
35 movement, altered foodweb processes, and slower regeneration of riparian vegetation. Runoff storage in these
36 large reservoirs has altered the normal hydrograph. Rather than peak flows following winter rain events
37 (Sacramento River) or spring snow melt (San Joaquin River), the current hydrology has truncated peaks with
38 a prolonged period of elevated flows (compared to historical levels) continuing into the summer dry season.

39 Water withdrawals for agricultural and municipal purposes have reduced river flows and increased
40 temperatures during the critical summer months. Direct relationships exist between water temperature, water
41 flow, and juvenile salmonid survival (Brandes and McLain 2001). Elevated water temperatures in the
42 Sacramento River have limited the survival of young salmon. Juvenile fall-run Chinook salmon survival in
43 the Sacramento River is also directly related with June streamflow and June and July Delta outflow
44 (Dettman et al. 1987).

1 Water diversions for irrigated agriculture, municipal and industrial use, and managed wetlands are found
2 along the Sacramento River, San Joaquin River, and their tributaries. Many of these diversions are
3 unscreened. Depending on the size, location, and season of operation, these unscreened diversions entrain and
4 kill many life stages of aquatic species, including juvenile salmonids.

5 Outmigrant juvenile salmonids in the Delta have been exposed to adverse environmental conditions created
6 by water export operations at the CVP and SWP facilities (NMFS 2008a). Specifically, juvenile salmonid
7 survival has been reduced by the following: (1) water diversion from the mainstem Sacramento River into the
8 Central Delta via the Delta Cross Channel; (2) upstream or reverse flows of water in the lower San Joaquin
9 River and southern Delta waterways; (3) entrainment at the CVP/SWP export facilities and associated
10 problems at Clifton Court Forebay; and (4) increased exposure at facilities to introduced, non-native predatory
11 fish (NMFS 2008a).

12 *Flood Control and Levee Construction*

13 The development of the water conveyance system in the Delta has resulted in the construction of more than
14 1,100 miles of channels and diversions to increase channel elevations and flow capacity of the channels
15 (Mount 1995).

16 Levee development and bank stabilization structures may affect the quality of rearing and migration habitat
17 along the river. Juvenile steelhead prefer natural stream banks with ample cover from riparian vegetation and
18 undercut banks (Moyle 2002), as opposed to riprapped, leveed, or channelized waterways. Many Delta islands
19 have been fortified to minimize flooding, but these efforts have reduced historic floodplain, marsh, and
20 shallow water habitats that juvenile salmonids depend on for rearing. Many levees use angular rock (riprap) to
21 armor the bank from erosive forces. Channelization, removal of streamside vegetation and large woody
22 debris, and riprapping alter river hydraulics and cover along the bank and cause long-term damage to
23 nearshore habitat for juvenile salmonids (Busby et al. 1996, Myers et al. 1997, USFWS 2000, Schmetterling
24 et al. 2001).

25 *Land Use Activities*

26 Land use activities such as historic and ongoing agricultural practices and urban development continue to
27 have large impacts on salmonid habitat in the Central Valley watershed. Increased sedimentation from
28 agricultural and urban practices within the Central Valley is a primary cause of habitat degradation
29 (NMFS 1996). Land use activities associated with road construction, urban development, logging, mining,
30 agriculture, and recreation have significantly altered fish habitat quantity and quality through the alteration of
31 streambank and channel morphology; alteration of ambient water temperatures; degradation of water quality;
32 elimination of spawning and rearing habitat; fragmentation of available habitats; elimination of downstream
33 recruitment of LWD; and removal of riparian vegetation, resulting in increased streambank erosion
34 (Meehan 1991). Urban stormwater and agricultural runoff may be contaminated with herbicides and
35 pesticides, petroleum products, sediment, and other contaminants (Myers et al. 1998, NMFS 1996 and 1998).

36 Since the 1850s, wetlands reclamation for urban and agricultural development has caused significant loss of
37 tidal marsh habitat in the Delta. By the time the last island was reclaimed in 1934, 441,000 acres of nearly
38 500,000 acres of federal swamplands had been reclaimed in the Delta (PPIC 2007). Only about five percent of
39 the original marsh remains in the estuary, with the larger remnants in Suisun Marsh.

40 Dredging of river channels for shipping and levee construction has significantly impaired the natural
41 hydrology and function of the river systems in the Central Valley. The creation of levees and deep shipping
42 channels reduced seasonal inundation of floodplains, which provided necessary habitat for rearing and
43 foraging juvenile native fish, including salmon and steelhead. Levee maintenance has reduced riparian
44 vegetation, LWD inputs, and productive intertidal mudflats.

1 Urban stormwater and agricultural runoff may be contaminated with pesticides, oil, grease, heavy metals,
2 polycyclic aromatic hydrocarbons (PAHs), and other organics and nutrients (California Regional Water
3 Quality Control Board–Central Valley Region [Regional Board] 1998). These can potentially destroy aquatic
4 life necessary for salmonid survival (NMFS 1996). Point source and non-point source (NPS) pollution occurs
5 at almost every point that urbanization activity influences the watershed. Impervious man-made surfaces
6 reduce water infiltration and increase runoff, thus creating greater flood hazard (NMFS 1996). Juvenile
7 salmonids are exposed to increased water temperatures from municipal, industrial, and agricultural
8 discharges.

9 Past mining activities removed spawning gravels from streams, channelized streams, and leached toxic
10 effluents into streams. Many of these effects persist today. Present day mining practices such as sand and
11 gravel mining, suction dredging, and placer mining are typically less intrusive than historic operations
12 (hydraulic mining), but adverse impacts to salmonid habitat still occur.

13 *Water Quality*

14 The water quality of the Delta has been negatively impacted over the last 150 years. Increased water
15 temperatures, decreased DO levels, and increased turbidity and contaminant loads have degraded the quality
16 of the aquatic habitat for the rearing and migration of salmonids. The Central Valley Regional Quality
17 Control Board, in its 1998 Clean Water Act §303(d) list characterized the Delta as an impaired waterbody
18 having elevated levels of a variety of pesticides, electrical conductivity (EC), mercury, low DO, and organic
19 enrichment (Regional Board 1998, 2001). Water degradation or contamination can lead to either acute
20 toxicity, resulting in death when concentrations are sufficiently elevated, or more typically, when
21 concentrations are lower, to chronic or sublethal effects that reduce health and survival over an extended
22 period of time.

23 In the aquatic environment, many anthropogenic chemicals and waste materials including toxic organic and
24 inorganic chemicals eventually accumulate in sediment (e.g., Alpers et al. 2008). Direct exposure to
25 contaminated sediments may cause deleterious effects to listed salmonids or the threatened green sturgeon.
26 This may occur if a fish swims through a plume of the resuspended sediments or rests on contaminated
27 substrate and absorbs the toxic compounds through dermal contact, ingestion, or uptake across the gills.
28 Elevated contaminant levels may be found in localized “hot spots” where discharge occurs or where river
29 currents deposit sediment loads. However, the more likely route of exposure to salmonids or sturgeon is
30 through the food chain, when the fish feed on organisms that are contaminated with toxic compounds
31 (Alpers et al. 2008). Prey species become contaminated either by feeding on the detritus associated with the
32 sediments or dwelling in the sediment itself. Therefore, the degree of exposure to salmonids depends on their
33 trophic level and the amount of contaminated forage base they consume. Response of salmonids to
34 contaminated sediments is similar to water borne exposures.

35 *Hatchery Operations*

36 Five hatcheries currently produce Chinook salmon in the Central Valley. Releasing large numbers of hatchery
37 fish can pose a threat to wild Chinook salmon stocks through genetic impacts, competition for food and other
38 resources between hatchery and wild fish, predation of hatchery fish on wild fish, and increased fishing
39 pressure on wild stocks as a result of hatchery production (Waples 1991). The genetic impacts of artificial
40 propagation programs in the Central Valley primarily are caused by straying of hatchery fish and the
41 subsequent interbreeding of hatchery fish with wild fish. Hatchery practices as well as spatial and temporal
42 overlaps of habitat use and spawning activity between spring- and fall-run Chinook salmon have led to the
43 hybridization and homogenization of some subpopulations (DFG 1998).

44 For Central Valley steelhead, two artificial propagation programs (Coleman National Fish Hatchery and the
45 Feather River Fish Hatchery) may present additional threats to the natural steelhead population. These include

1 mortality of natural steelhead in fisheries targeting hatchery-origin steelhead, competition, and predation by
2 hatchery-origin fish on younger natural fish, genetic introgression by hatchery-origin fish that spawn naturally
3 and interbreed with local natural populations, disease transmission, and fish passage impediments from
4 hatchery facilities (NMFS 2008a).

5 *Over Utilization (Commercial and Sport)*

6 OCEAN COMMERCIAL AND SPORT HARVEST – CHINOOK SALMON

7 Extensive ocean recreational and commercial troll fisheries for Chinook salmon exist along the Northern and
8 Central California coast. The ocean harvest rates of Sacramento River winter- and spring-run Chinook salmon
9 are thought to be a function of the Central Valley Chinook salmon ocean harvest index (CVI), which is
10 defined as the ratio of ocean catch south of Point Arena, California, to the sum of this catch and the
11 escapement of Chinook salmon to Central Valley streams and hatcheries (Good et al. 2005). CWT returns
12 indicate that Sacramento River salmon congregate off the California coast between Point Arena and Morro
13 Bay.

14 From 1970 to 1995, the CVI ranged between 0.50 and a record high of 0.79 (1990). In 1996 and 1997, NMFS
15 issued a BO which concluded that incidental ocean harvest represented a significant source of mortality to the
16 endangered population, even though ocean harvest was not a key factor leading to the decline of the
17 population. As a result, measures were developed and implemented by the Pacific Fisheries Management
18 Council, NMFS, and CDFG to reduce ocean harvest by approximately 50 percent. In 2001 the CVI dropped
19 to 0.27, as a result of reduced harvest, record spawning escapement of fall-run Chinook salmon in 2001
20 (approximately 540,000 fish) and concurrent increases in other Chinook salmon runs in the Central Valley
21 (Good et al. 2005).

22 INLAND SPORT HARVEST – CHINOOK SALMON

23 Since 1987, the Fish and Game Commission has adopted increasingly stringent regulations to reduce and
24 virtually eliminate the in-river sport fishery for winter-run Chinook. These closures have virtually eliminated
25 impacts on winter-run Chinook caused by recreational angling in freshwater. In 1992, the California Fish and
26 Game Commission adopted gear restrictions and regulations to reduce the potential for injury and mortality.

27 In-river recreational fisheries historically have taken spring-run Chinook throughout the species' range.
28 During the summer, holding adults are easily targeted by anglers when they congregate in large pools or at
29 fish ladders. The significance of poaching on the adult population is unknown. Specific regulations have been
30 implemented to protect spring-run Chinook in important spawning creeks. The current regulations, including
31 those developed for winter-run Chinook provide some level of protection for spring-run fish (DFG 1998).

32 CENTRAL VALLEY STEELHEAD OVERUTILIZATION FOR COMMERCIAL, RECREATIONAL, SCIENTIFIC, OR EDUCATIONAL 33 PURPOSES

34 Overutilization for commercial, recreational, scientific or educational purposes does not appear to have a
35 significant impact on CV steelhead populations, but warrants continued assessment. Steelhead have been, and
36 continue to be, an important recreational fishery throughout their range. Although there are no commercial
37 fisheries for steelhead in the ocean, inland steelhead fisheries include tribal and recreational fisheries. In the
38 Central Valley, recreational fishing for hatchery-origin steelhead is popular, but is restricted to only visibly
39 marked fish of surplus hatchery-origin, which reduces the likelihood of catching naturally-spawned wild fish.
40 The impact of these fisheries is unknown, however, because the sizes of Central Valley steelhead populations
41 are unknown (Good et al. 2005).

42 Scientific and educational projects permitted under sections 4(d) and 10(a)(1)(A) of the ESA stipulate specific
43 conditions to minimize take of Central Valley salmonid individuals during permitted activities. There are

1 currently eleven active permits in the Central Valley that may affect steelhead. These permitted studies
2 provide information that is useful to the management and conservation of the DPS.

3 *Disease and Predation*

4 Salmonids are exposed to numerous bacterial, protozoan, viral, and parasitic organisms in spawning and
5 rearing areas, hatcheries, migratory routes, and the marine environment (NMFS 1996, Myers et al. 1998).
6 Very little current or historical information exists to quantify changes in infection levels and mortality rates
7 attributable to these diseases; however, studies have shown that wild fish tend to be less susceptible to
8 pathogens than are hatchery-reared fish. Nevertheless, wild salmonids may contract diseases that are spread
9 through the water column (i.e., waterborne pathogens) as well as through interbreeding with infected hatchery
10 fish.

11 Accelerated predation of juveniles may also be a factor in the decline. Human-induced habitat changes such
12 as alteration of natural flow regimes and installation of bank revetment and structures often provide
13 conditions that both disorient juvenile salmonids and attract predators (Decato 1978, Vogel et al. 1988, Garcia
14 1989). The risk from predatory fish can be increased due to turbulent conditions near structures, prolonged
15 travel time due to flow alteration and reduction, and predators awaiting at salvage release sites (Edwards et al.
16 1996, Tillman et al. 1996, NMFS 1997, Orsi 1967, Pickard et al. 1982). High rates of predation are known to
17 occur at diversion facilities on the mainstem Sacramento River (e.g., RBDD) and the South Delta (e.g. Clifton
18 Court Forebay) and along rock revetment (CDFG 1998). The rates and effects of predation on the population,
19 however, are difficult to determine. Fish-eating birds and mammals can also contribute to the loss of
20 migrating juvenile salmonids (NMFS 2008a), although the level of this effect has not been measured.

21 *Non-native Invasive Species*

22 | As currently seen in the San Francisco [Bay](#) estuary, non-native invasive species can alter the natural food
23 webs that existed prior to their introduction (Sommer 2007, Baxter et al. 2008). Perhaps the most significant
24 example is illustrated by the Asiatic freshwater clams *Corbicula fluminea* and *Potamocorbula amurensis*. The
25 arrival of these clams in the estuary disrupted the normal benthic community structure and depressed
26 phytoplankton levels in the estuary due to the highly efficient filter feeding of the introduced clams (Cohen
27 and Moyle 2004). The decline in phytoplankton reduces zooplankton that feed upon them, and hence reduces
28 the forage base available to salmonids in the Delta.

29 Attempts to control non-native invasive species, such as chemical treatments to control the invasive water
30 hyacinth and *Egeria densa*, may also adversely impact salmonid health through chemical effects and
31 decreased in DO from decaying vegetation (NMFS 2008a).

32 *Ocean Survival and Environmental Variation and Climate Change*

33 Natural changes in the freshwater and marine environments play a major role in salmonid abundance
34 (NMFS 2008a, Lindley et al. 2009). Lindley et al. (2009) examined the recent variation in Sacramento River
35 chinook escapement and suggested that variations in salmon productivity over broad geographic areas may be
36 due regional environmental variation, such as widespread drought or floods affecting hydrologic conditions
37 (e.g., river flow and temperature), or regional variation in ocean conditions (e.g., temperature, upwelling, prey
38 and predator abundance). Variations in ocean climate have been increasingly recognized as an important
39 cause of variability in the landings, abundance, and productivity of salmon (reviewed in Lindley et al. 2009).
40 The Pacific Ocean has many modes of variation in sea surface temperature, mixed layer depth, and the
41 strength and position of winds and currents, including the El Niño-Southern Oscillation, the Pacific Decadal
42 Oscillation and the Northern Oscillation. The broad variation in physical conditions creates corresponding
43 variation in the pelagic food webs upon which juvenile salmon depend, which in turn creates similar variation
44 in the population dynamics of salmon across the north Pacific.

1 The different Central Valley stocks appear to respond differently to recent environmental variation, especially
2 ocean conditions (Lindley et al. 2009). Almost all fall-run Chinook populations have rapidly declined from
3 peak abundances around 2002. In contrast, late-fall, winter and naturally-spawning spring-run Chinook
4 populations have been increasing in abundance over the past decade, although escapement in 2007 was down
5 in some of them and the growth of these populations through the 1990s and 2000s has to some extent been
6 driven by habitat restoration efforts. One factor may be hatchery practices that reduce demographic variation.
7 The other factor may be the different life history tactics of the other salmon runs. Spring-run Chinook
8 juveniles enter the ocean at a broader range of ages (with a portion of some populations migrating as
9 yearlings) than fall Chinook, due to their use of higher elevations and colder waters. Winter-run Chinook
10 spawn in summer, and the juveniles enter the ocean at a larger size than fall Chinook, due to their earlier
11 emergence and longer period of freshwater residency. If ocean conditions at the time of ocean entry are
12 critical to the survival of juvenile salmon, then populations from different runs should respond differently to
13 changing ocean conditions because they enter the ocean at different times and at different sizes (Lindley et al.
14 2009).

15 *Ecosystem Restoration*

16 CALIFORNIA BAY-DELTA AUTHORITY

17 Two programs included under CBDA were created to improve conditions for fish, including listed salmonids,
18 in the Central Valley: (1) the ERP and its Environmental Water Program, and (2) the EWA managed under
19 the Water Supply and Reliability Program (CALFED 2000). Restoration actions implemented by the ERP
20 include the installation of fish screens, modification of barriers to improve fish passage, habitat acquisition,
21 and instream habitat restoration. The majority of these actions address key factors affecting listed salmonids
22 and emphasis has been placed in tributary drainages with high potential for spring-run Chinook production.
23 Additional ongoing actions include new efforts to enhance fisheries monitoring and directly support salmonid
24 production through hatchery releases. Recent habitat restoration initiatives sponsored and funded primarily by
25 the CBDA-ERP have resulted in plans to restore ecological function to 9,543 acres of shallow-water tidal and
26 marsh habitats within the Delta. Restoration of these areas primarily involves flooding lands previously used
27 for agriculture, thereby creating additional rearing habitat for juvenile salmonids. Similar habitat restoration is
28 imminent adjacent to Suisun Marsh (i.e., at the confluence of Montezuma Slough and the Sacramento River)
29 as part of the Montezuma Wetlands project, which is intended to provide for commercial disposal of material
30 dredged from San Francisco Bay in conjunction with tidal wetland restoration.

31 A review of CALFED's performance in Years 1 through 8 concluded that the greatest investments and results
32 of the ERP and Watershed Programs have been in areas upstream from the Delta (CALFED BDPAC 2007).
33 Significant investments made there in fish screens, temperature control, fish passage improvements and
34 upstream habitats have resulted in an improved outlook for salmon throughout the Central Valley.
35 Unfortunately, efforts have been less successful at acquiring and protecting important lands in the Delta along
36 its tributary rivers and streams (CALFED BDPAC 2007)

37 The CBDA has two water acquisition programs: the Environmental Water Program (EWP) and the EWA. The
38 EWP is a subprogram of the ERP designed to support ERP projects through enhancement of instream flows,
39 principally for the benefit of listed salmonids, in anadromous reaches of priority streams controlled by dams.
40 As of 2007, however, little progress has been made on purchasing water rights for fish in important spawning
41 tributaries (CALFED BDPAC 2007).

42 The EWA is designed to provide water at critical times to meet ESA requirements and incidental take limits
43 without water supply impacts to other users, particularly South of Delta water users. In early 2001, the EWA
44 released 290 thousand acre feet of water from San Luis Reservoir at key times to offset reductions in South
45 Delta pumping implemented to protect winter-run Chinook salmon, delta smelt, and splittail. However, the
46 benefit derived by this action to winter-run Chinook salmon in terms of number of fish saved was very small.

1 The EWA has been very successful at eliminating conflict between protection of Delta fish and export water
2 supply. From 1995 through 2006, no conflicts between fish and water supply occurred that resulted in
3 uncompensated water supply reductions. It is uncertain whether EWA actions are having any favorable
4 impact on Delta species in a system that continues to rely on through-Delta conveyance. Actions taken to
5 protect anadromous species have had a positive influence on the species, but actions outside the Delta have
6 been far more effective in improving populations than the EWA actions in the Delta.

7 Currently, the EWA program is authorized through 2010 and is scheduled to be reduced in its scope. Future
8 EWA operations will be considered to have limited assets and will primarily be used only during CVP and
9 SWP pumping reductions in April and May as a result of the Vernalis Adaptive Management Program
10 (VAMP) experiments. In this case, EWA assets will be used to offset “uncompensated losses” to CVP and
11 SWP water contractors for fisheries related actions. The primary source of EWA assets through 2015 will
12 come from the 60,000 acre-feet of water transferred to the State under the Yuba Accord.

13 CENTRAL VALLEY PROJECT IMPROVEMENT ACT

14 The Central Valley Project Improvement Act (CVPIA), implemented in 1992, requires that fish and wildlife
15 get equal consideration with other demands for water allocations derived from the CVP. From this act arose
16 several programs that have benefited listed salmonids: the Anadromous Fish Restoration Program (AFRP),
17 the Anadromous Fish Screen Program (AFSP), and the Water Acquisition Program (WAP). The AFRP is
18 engaged in monitoring, education, and restoration projects geared toward recovery of all anadromous fish
19 species residing in the Central Valley. Restoration projects funded through the AFRP include fish passage,
20 fish screening, riparian easement and land acquisition, development of watershed planning groups, instream
21 and riparian habitat improvement, and gravel replenishment. The AFSP combines Federal funding with State
22 and private funds to prioritize and construct fish screens on major water diversions mainly in the upper
23 Sacramento River. The goal of the WAP is to acquire water supplies to meet the habitat restoration and
24 enhancement goals of the CVPIA and to improve the Department of the Interior’s ability to meet regulatory
25 water quality requirements. Water has been used successfully to improve fish habitat for spring-run Chinook
26 salmon by maintaining or increasing instream flows in Butte and Mill Creeks and the San Joaquin River at
27 critical times.

28 IRON MOUNTAIN MINE REMEDIATION

29 Environmental Protection Agency's Iron Mountain Mine remediation involves the removal of toxic metals in
30 acidic mine drainage from the Spring Creek Watershed. Contaminant loading into the Sacramento River from
31 Iron Mountain Mine has shown measurable reductions since the early 1990s (see Reclamation 2004
32 Appendix J). Decreasing the heavy metal contaminants that enter the Sacramento River should increase the
33 survival of salmonid eggs and juveniles. However, during periods of heavy rainfall upstream of the Iron
34 Mountain Mine, Reclamation substantially increases Sacramento River flows in order to dilute heavy metal
35 contaminants being spilled from the Spring Creek debris dam. This rapid change in flows can cause juvenile
36 salmonids to become stranded or isolated in side channels below Keswick Dam.

37 SWP DELTA PUMPING PLANT FISH PROTECTION AGREEMENT (FOUR-PUMPS AGREEMENT)

38 The 1986 ‘Four Pumps Agreement’ between the DWR and DFG was established to offset direct losses of
39 Chinook salmon, steelhead and striped bass caused by the diversion of water at the SWP’s Harvey O. Banks
40 Delta Pumping Plant (DWR and DFG 1986). Since 1986 approximately \$59 million has been approved for
41 over 40 fish mitigation projects. About \$44 million of the approved funds have been expended to date and the
42 remaining approved funds are allocated for new or longer term projects (DWR 2008). Four Pumps projects
43 that benefit spring-run Chinook salmon include water exchange programs on Mill and Deer Creeks to provide
44 salmon passage flows; enhanced law enforcement; fish screens and ladders on Butte Creek; and screening of
45 diversions in Suisun Marsh and San Joaquin tributaries. Passage projects, migration flows, and enhanced

1 enforcement for spring-run Chinook continue to be priority projects, as do natural production projects for
2 steelhead.

3 3.1.2.8 Status of the Species within the Action Area

4 The Sacramento-San Joaquin Delta serves as the gateway through which all listed anadromous species in the
5 Central Valley must pass through on their way to spawning grounds as adults or returning to the ocean as
6 juveniles or post-spawn adults (for steelhead). The temporal and spatial occurrence of each of the runs of
7 salmonids is intrinsic to their natural history and the exposure to the action can be anticipated based on their
8 timing and location (Table 3-7) (NMFS 2008a).

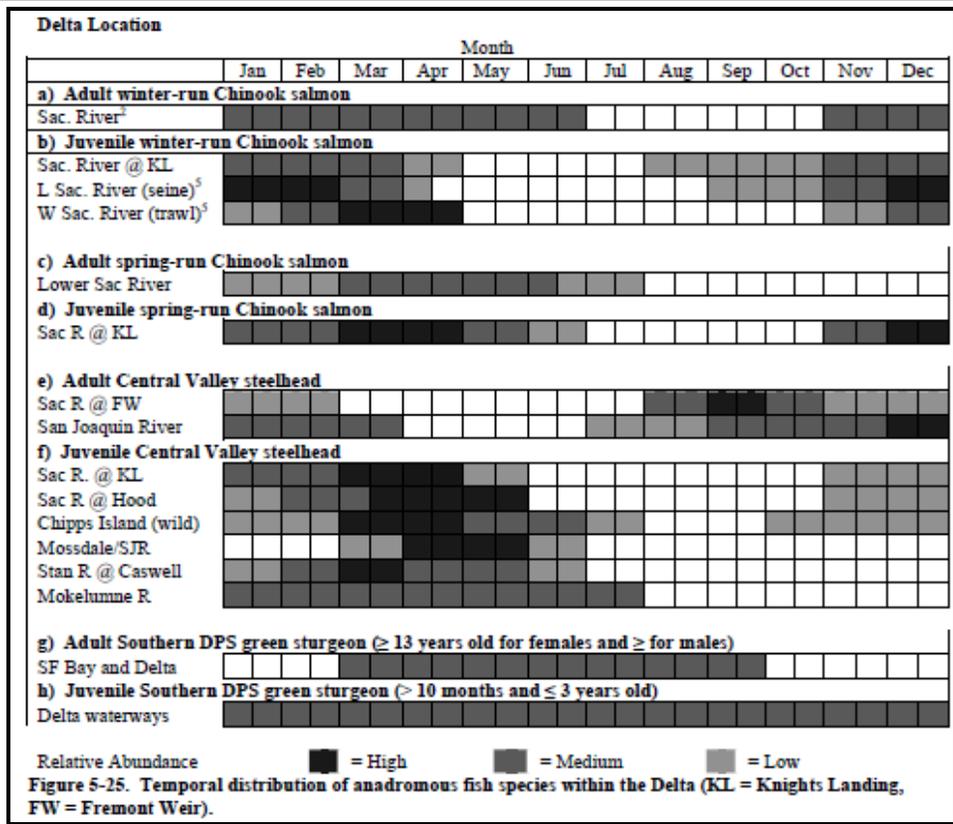
9 *Sacramento River winter-run Chinook Salmon*

10 The main adult winter-run migration route is the mainstem Sacramento River, which skirts the northwest
11 portion of the Delta. The Action Area does not overlap designated critical habitat for winter-run Chinook
12 (Figure 3-7). However, there is the potential for a small number of adults to “stray” into the San Joaquin
13 River side of the Delta while on their upstream migration, particularly early in the migratory season
14 (November and December) (NMFS 2008a). Juvenile winter-run emigrants are susceptible to being “carried”
15 into the Central and South Delta by the flow splits through the DCC (when open), Georgiana Slough, Three
16 Mile Slough, and Broad Slough and subsequently being entrained by the effects of pumping at the CVP and
17 SWP once entering the Central Delta. Juvenile winter-run are present in the waterways of the west, north,
18 central, and south Delta waterways leading to the CVP and SWP pumping facilities including the Old and
19 Middle river channels.

20 *Central Valley spring-run Chinook Salmon*

21 Spring-run Chinook occur in the Action Area, as evidenced by salvage at the south Delta pumps. However,
22 the Action Area does not include designated critical habitat for spring-run Chinook (Figure 3-8). Adult
23 spring-run enter the San Francisco Bay Estuary from the ocean in January to late February. They move
24 through the Delta prior to entering the Sacramento River system. Spring-run show two distinct juvenile
25 emigration patterns. Fish may either emigrate to the Delta and ocean during their first year of life as YOY,
26 typically in the following spring after hatching, or hold over in their natal streams and emigrate the following
27 fall as yearlings. Typically, yearlings enter the Delta as early as November and December and continue to
28 enter the Delta through at least March. They are larger and less numerous than the YOY smolts that enter the
29 Delta from January through June. The peak of YOY spring-run presence in the Delta is during the month of
30 April, as indicated by the recoveries of spring-run size fish in the CVP and SWP salvage operations and the
31 Chipps Island trawls. Frequently, it is difficult to distinguish the YOY spring-run outmigration from that of
32 the fall-run due to the similarity in their spawning and emergence times. The overlap of these two runs makes
33 for an extended pulse of Chinook salmon smolts through the Delta each spring, frequently lasting into June.

Table 3-7 Temporal Occurrence of Salmonids and Sturgeon within the Delta



Source: NMFS 2008a

1

2 *Central Valley steelhead*

3 The Action Area overlaps a portion of the designated critical habitat for CV steelhead (Figure 3-9). Adult
 4 steelhead have the potential to be found within the Delta during any month of the year. Typically, adults begin
 5 to enter the Delta during mid to late summer, and enter the Sacramento River system from July to early
 6 September. Post-spawning adults (kelts) are typically seen later in the spring following spawning. Steelhead
 7 entering the San Joaquin River basin are believed to enter the system in late October through December
 8 (NMFS 2008a).

9 Juvenile steelhead are recovered in the USFWS Chipps Island trawls from October through July. There
 10 appears to be a difference in the emigration timing between wild and hatchery-reared steelhead smolts.
 11 Adipose fin-clipped hatchery fish are typically recovered at Chipps Island from January through March, with
 12 the peak in February and March. This time period corresponds to the schedule of hatchery releases of
 13 steelhead smolts from the different Central Valley hatcheries (Nobriga and Cadrett 2001, Reclamation 2008).
 14 The timing of wild steelhead (unclipped) emigration is more spread out, with peaks in February and March,
 15 based on salvage records at the CVP and SWP fish collection facilities. Individual unclipped fish first begin to
 16 be collected in fall and early winter, and may extend through early summer (June and July). Wild fish that are
 17 collected at the CVP and SWP facilities late in the season may be from the San Joaquin River system, based

1 on the proximity of the basin to the pumps and the timing of the spring pulse flows in the tributaries
2 (April-May). The size of emigrating steelhead smolts typically ranges from 200 to 250 mm in length, with
3 wild fish tending to be at the upper end of this range (Reclamation 2008, Nobriga and Cadrett 2001).

4 3.1.3 Southern Distinct Population Segment of North American Green Sturgeon

5 3.1.3.1 Listing Status and Designated Critical Habitat

6 The Southern DPS of North American green sturgeon was listed as threatened on April 7, 2006 (71 FR
7 17757) and consists of coastal and Central Valley populations south of the Eel River in California. The
8 Southern DPS presently contains only a single known population that spawns and rears in the Sacramento
9 River system, including the Sacramento, Feather and Yuba Rivers, Sacramento-San Joaquin Delta and
10 Suisun, San Pablo and San Francisco Bays.

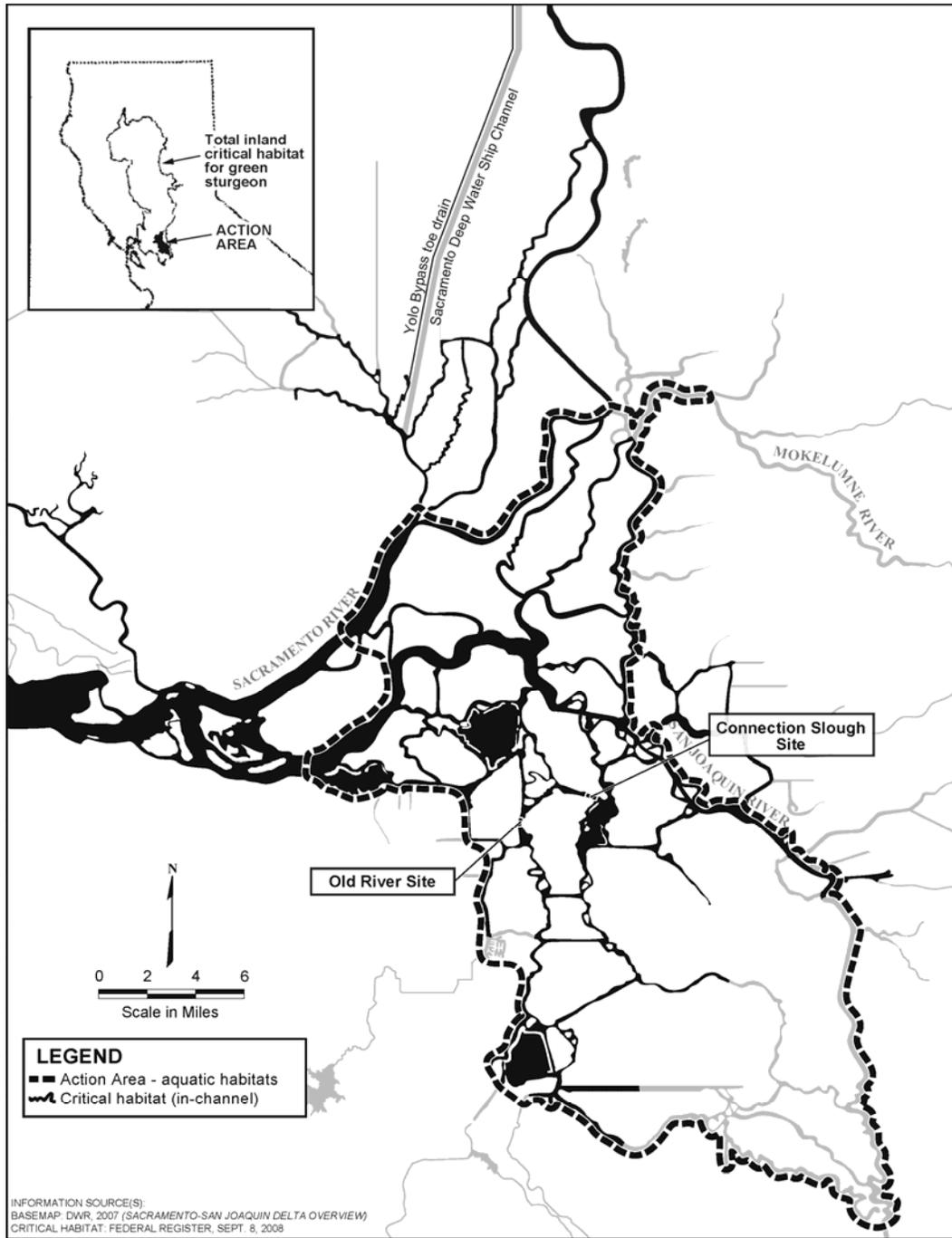
11 Critical habitat for the Southern DPS was proposed on September 8, 2008 (NMFS 2008b; 73 FR 52084).
12 Proposed critical habitat includes freshwater riverine habitats (stream channel defined by the ordinary high
13 water line), bay and estuarine habitat (lateral extent of the mean higher high water line), and coastal marine
14 habitat (to the 110 m [361 foot] depth contour). Proposed critical habitat for the Southern DPS is found within
15 the Action Area, specifically within the Sacramento-San Joaquin Delta (Figure 3-16).

16 3.1.3.2 Life History

17 North American green sturgeon (green sturgeon) are among the largest of the bony fish (Moyle 2002). Green
18 sturgeon are an anadromous, slow-growing, late-maturing and long-lived species (Nakamoto et al. 1995, Farr
19 et al. 2002). Maximum age is likely 60-70 years or more (Moyle 2002). Little is known about the life history
20 of green sturgeon because of its low abundance, low sportfishing value, and limited spawning distribution, but
21 spawning and larval ecology are assumed to be similar to that of white sturgeon (Moyle 2002; Beamsderfer
22 and Webb 2002).

23 Green sturgeon are mostly marine fish. Adults and subadults enter the San ~~Francisco Estuary~~[Francisco Bay](#)
24 [estuary](#) during the spring and remain until autumn (Kelly et al. 2007). Recent telemetry studies of fish
25 captured in San Pablo Bay found that movements were not related to salinity, current, or temperature, leading
26 Kelly et al. (2007) to surmise that movements are related to resource availability. Green sturgeon were most
27 often found at depths greater than 5 meters with low or no current during summer and autumn months,
28 presumably conserving energy (Erickson et al. 2002). Adults may utilize a variety of freshwater and brackish
29 water habitats for up to nine months of the year.

30 Southern DPS green sturgeon currently spawn well upstream of the Action Area in the Sacramento River
31 above Hamilton City and perhaps as far upstream as Keswick Dam (DFG 2002 in Adams et al. 2002).
32 Spawning occurs in the upper river, particularly around the RBDD (Brown 2007). Spawning in the San
33 Joaquin River system has not been recorded, but it is likely that sturgeon historically utilized this basin.
34 Spawning occurs in deep pools in large, turbulent river mainstems from March to July, with a peak in mid-
35 April to mid-June (Moyle et al. 1992).



1

2

Figure 3-16 Designated Critical Habitat for Southern DPS North American Green Sturgeon

1 Green sturgeon larvae disperse downstream from Sacramento River spawning areas soon after hatching and
2 rear as juveniles and subadults for several years throughout the Sacramento-San Joaquin Delta before
3 migrating into the ocean (Beamesderfer et al. 2007). Little is known about larval rearing habitat requirements
4 (NMFS 2008a). In the Klamath River, juvenile green sturgeon are reported to grow rapidly to 300 mm in one
5 year and to over 600 mm within 2-3 years (Nakamoto et al. 1995).

6 Green sturgeon feed on benthic invertebrates including shrimp, mollusks and amphipods, and occasionally
7 small fish (Moyle et al. 1992). The non-native overbite clam (*Potamocorbula amurensis*) has also been found
8 in green sturgeon (Adams et al. 2002).

9 Green sturgeon in a telemetry study ranged widely from San Pablo Bay through the San [Francisco](#)
10 [Estuary](#) [Francisco Bay estuary](#), from warm, shallow brackish areas in Suisun Bay to the colder, deeper,
11 oceanic region near the Golden Gate (Kelly et al. 2007). In general, they remained in shallow regions of the
12 bay swimming over bottom depths less than 10m. Movements were both nondirectional and closely
13 associated with the bottom (presumably foraging), or directional continuous swimming in the upper 20
14 percent of the water column. Nocturnal behavior has been observed in captive-reared larval and juvenile
15 green sturgeon (9–10 months old). This may be an adaptation for avoiding predation during dispersal
16 migration and first-year wintering in riverine habitat (Adams et al. 2002, Kynard et al. 2005).

17 Juveniles rear in fresh and estuarine waters for about 1 to 4 years (Nakamoto et al. 1995, NMFS 2008a).
18 Juveniles seem to outmigrate in the summer and fall before the end of their second year (Moyle 2002). They
19 disperse widely in the ocean after their outmigration from freshwater and before their return spawning
20 migration (Moyle et al. 1992b).

21 Green sturgeon spend most of their lives in the ocean and their distribution and activities in the marine
22 environment are poorly understood (Moyle et al. 1992b, Beamesderfer et al. 2007). Green sturgeon migrate
23 considerable distances northward along the Pacific Coast and into other estuaries, particularly the Columbia
24 (Adams et al. 2002). Columbia River green sturgeon are a mixture of fish from the Sacramento, Klamath, and
25 Rogue Rivers (Israel et al. 2004).

26 Adults reach sexual maturity only after many years of growth: 9-13 years for males and 13-27 years for
27 females (Nakamoto et al. 1995, Van Eenennaam et al. 2006). Spawning periodicity is once every 2-4 years
28 (Erickson and Webb 2007).

29 3.1.3.3 Distribution

30 Green sturgeon are the most widely distributed and most marine-oriented of the sturgeon family
31 *Acipenseridae* (Moyle 2002). They range offshore along the Pacific Coast from Ensenada Mexico to the
32 Bering Sea and in rivers from British Columbia to the Sacramento River (Moyle 2002). In North America,
33 spawning populations are currently found in only three river systems, the Sacramento and Klamath Rivers in
34 California and the Rogue River in southern Oregon. Two species of sturgeon are sympatric in California,
35 green sturgeon and white sturgeon (*A. transmontanus*), which is more abundant and subject to sportfishing.

36 Two green sturgeon DPSs, Northern and Southern, were identified based on evidence of spawning site
37 fidelity (indicating multiple DPS tendencies), and on the preliminary genetic evidence that indicates
38 differences at least between the Klamath River and San Pablo Bay samples (Adams et al. 2002). The Northern
39 DPS includes all green sturgeon populations starting with the Eel River (northern California) and extending
40 northward. The Southern DPS includes all green sturgeon populations south of the Eel River, with the only
41 known spawning population being in the Sacramento River. The distribution of the two DPSs outside of natal
42 waters generally overlap with each other, including aggregations in the Columbia River estuary and
43 Washington estuaries in late summer (reviewed in NMFS 2008b).

1 When not in the ocean, green sturgeon occupy freshwater and estuarine habitat in the Sacramento River
 2 (upstream to Keswick Dam), lower Feather River, lower Yuba River, the Sacramento-San Joaquin Delta, and
 3 the Suisun, San Pablo and San Francisco Bays. Table 3-8 illustrates the temporal distribution of Southern
 4 DPS green sturgeon.

5 Adults migrate in spring to spawning grounds in the Sacramento River and outmigrate in early summer to the
 6 ocean (NMFS 2008a). Green sturgeon have not been documented spawning or rearing in the San Joaquin
 7 River or its tributaries, although no directed sturgeon studies have ever been undertaken in the San Joaquin
 8 River (DFG 2002, Adams et al. 2002, Beamesderfer et al. 2007). Observations of green sturgeon juveniles or
 9 unidentified sturgeon larvae in the San Joaquin River have been limited to the Delta, where they could easily,
 10 and most likely, have originated from the Sacramento River (Beamesderfer et al. 2004 in NMFS 2008b).

Table 3-8 The Temporal Occurrence of Southern DPS of North American Green Sturgeon Life Stages

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Adult Immigration, Holding and Spawning (>13 yrs for females, >9 yrs for males)												
Upper Sac River ^{1, 2, 3}												
SF Bay Estuary ^{4, 8}												
Larval / Post-Larval Rearing (<10 mos)												
RBDD, Sac River ⁵												
GCID, Sac River ⁵												
Juvenile Rearing (>10 mos and <3 yrs)												
Sac-SJ Delta ⁶												
Sac-SJ Delta ⁵												
Suisun Bay ⁵												
Subadult and Adult Coastal Migrant (3-13 yrs for females, 3-9 yrs for males)												
Pacific Coast ^{3, 7}												
Salvage ^{6, 9}												
Relative Abundance												
	High	Medium	Low									

Sources: ¹ USFWS (2002); ² Moyle et al. (1992); ³ Adams et al. (2002) and NMFS (2005); ⁴ Kelley et al. (2006); ⁵ DFG (2002);
⁶ Interagency Ecological Program Relational Database, fall midwater trawl green sturgeon captures from 1969 to 2003; ⁷ Nakamoto et al. (1995);
⁸ Heublein et al. (2006); ⁹ Fish Facility salvage operations (not a useful criteria for analysis due to very low numbers, ENTRIX 2008)

Source: USBR 2008, NMFS 2008a, ENTRIX 2008

11

12 Green sturgeon juveniles, subadults and adults are widely distributed in the Delta and estuary areas including
 13 San Pablo Bay (Beamesderfer et al. 2007). Subadults and non-breeding adults inhabit the Delta and bays
 14 during summer months, most likely for feeding and growth (Kelly et al. 2007, Moser and Lindley 2007).
 15 Juvenile green sturgeon have been salvaged at the SWP and CVP fish facilities in the South Delta, and
 16 captured in trawling studies by the CDFG during all months of the year (CDFG 2002). The majority of these
 17 fish were 200-500 mm (estimated 2–3 years old) (Nakamoto et al. 1995). The lack of a significant proportion
 18 of juveniles smaller than approximately 200 mm (~7.9 inches) in Delta captures indicates juvenile Green
 19 sturgeon likely hold in the mainstem Sacramento River, as suggested in Klamath River studies by Kynard et
 20 al. (2005).

21 **3.1.3.4 Abundance**

22 Reliable population estimates are not available for any green sturgeon population (Beamesderfer et al. 2007).
 23 Population abundance and the limitations in estimates are discussed in the NMFS status reviews (Adams et al.

1 2002 and 2007, NMFS 2005 and 2008b). Green sturgeon have always been uncommon within the Delta
2 (Moyle 2002). What limited information exists comes mainly from incidental captures of green sturgeon
3 during the CDFG's white sturgeon monitoring program in San Pablo Bay (CDFG 2002). These estimates,
4 however, are confounded by small sample sizes, intermittent reporting, fishery-dependent data from
5 sportfishing, subsamples representing only a portion of the population, and potential confusion with white
6 sturgeon (Adams et al. 2002, NMFS 2005, and Beamesderfer et al. 2007). The most notable biases are the
7 assumptions of equal capture probabilities to the gear and similar seasonal distributions (green sturgeon
8 concentrate in estuaries only during summer and fall, while white sturgeon may remain year round) (Adams et
9 al. 2002 and 2007). Generally, green sturgeon catches are much lower than those for white sturgeon,
10 precluding attempts to infer green sturgeon abundance from white sturgeon mark-recapture studies
11 (Reclamation 2008).

12 The only abundance trend information available for the Southern DPS of green sturgeon comes from salvage
13 data at the state and federal water export facilities (CDFG 2002, Adams et al. 2002). Green sturgeon taken at
14 the facilities are usually juveniles (28–38 cm length), although an adult over 2 m TL was taken in the spring
15 of 2003 at the USBR's Tracy Fish Collection Facility (Wang 2006 in NMFS 2008b). At the State of
16 California's John E. Skinner Fish Facility, the average number of green sturgeon taken annually was 732 prior
17 to 1986, but only 47 between 1986 and 2001 (Adams et al. 2002, 70 FR 17386). For the federal facility the
18 average number was 889 prior to 1986, but only 32 between 1986 and 2001 (70 FR 17386). Estimates from
19 salvage data do have their limitations, however (Adams et al. 2002, 71 FR 17757). Nevertheless, in light of
20 the increased exports, particularly during the previous 10 years, it is clear that Southern DPS abundance is
21 dropping.

22 Catches of sub-adult and adult North American green sturgeon by the IEP between 1996 and 2004 ranged
23 from 1 to 212 green sturgeon per year (212 occurred in 2001); however, these captures were primarily located
24 in San Pablo Bay, which is known to consist of a mixture of Northern and Southern DPS North American
25 green sturgeon, and the portion represented by Southern DPS green sturgeon is unknown (NMFS 2008b).

26 3.1.3.5 Population Viability Summary for Green Sturgeon

27 *Abundance*

28 Currently, no reliable data on population size exists and data on population trends is lacking. Fishery data
29 collected at Federal and State pumping facilities in the Delta indicate a decreasing trend in abundance
30 between 1968 and 2006 (70 FR 17386).

31 *Productivity*

32 There is insufficient information to evaluate the productivity of green sturgeon. However, as indicated above,
33 there appears to be a declining trend in abundance, which indicates low to negative productivity.

34 *Spatial Structure*

35 The Southern DPS of North American Green Sturgeon only includes a single population in the Sacramento
36 River. Although some individuals have been observed in the Feather and Yuba Rivers, it is not yet known if
37 these fish comprise separate populations. Therefore, the apparent presence of only one reproducing population
38 puts the DPS at risk.

1 *Diversity*

2 Green sturgeon genetic analyses shows strong differentiation between northern and southern populations, and
3 therefore, the species was divided into Northern and Southern DPSs. However, the genetic diversity of the
4 Southern DPS is not well understood.

5 **3.1.3.6 Critical Habitat and Primary Constituent Elements**

6 Critical habitat for the Southern DPS of North American Green sturgeon was proposed in 2008 (73 FR
7 52084) and generally has physical and biological features or PCEs similar to those described for listed
8 salmonids. NMFS's Critical Habitat Recovery Team defined the geographical area occupied to range from the
9 California/Mexico border north to the Bering Sea, Alaska. Within the geographical area, 39 occupied specific
10 areas and seven presently unoccupied areas were delineated within freshwater rivers, coastal bays and
11 estuaries, and coastal marine waters. The Action Area occurs in the freshwater riverine system. The PCE's for
12 the three habitat classes are briefly described below, with further details in the 2008 Draft Biological Report
13 (NMFS 2008b).

14 *Freshwater Riverine Systems*

15 The life stages that use freshwater habitats include adult migration, holding and spawning; egg incubation;
16 larval development and growth; and juvenile rearing and downstream migration. Specific PCE's for
17 freshwater riverine systems include:

- 18 • Abundant food resources for larvae, juveniles, subadult and adult life stages, principally benthic
19 invertebrates and small fish;
- 20 • Adequate substrate such as cobbles suitable for spawning, incubation and larval development;
- 21 • Sufficient water flow for egg incubation, larval development, passage and trigger flows for migrating
22 adults);
- 23 • Good water quality such as temperature below 17 degrees (°) C for eggs and below 20°C for juveniles,
24 salinity below 3 ppt for eggs and larvae and below 10 ppt for juveniles, and free of contaminants;
- 25 • An unobstructed migratory corridor through the Delta and lower Sacramento River for adults migrating to
26 upstream spawning areas and downstream migrating juveniles;
- 27 • Deep pools for holding adults and subadults; and
- 28 • Sediments free from elevated levels of contaminants such as selenium, PAHs, organochlorine pesticides.

29 *Estuarine Areas*

30 Green sturgeon life stages that utilize estuarine areas include migrating adults, foraging subadults and rearing
31 juveniles. Specific PCEs include:

- 32 • Abundant food resources for juvenile, subadult and adult life stages consisting primarily of benthic
33 invertebrates and fish;
- 34 • Sufficient water flow to allow adults to orient to incoming flow and migrate upstream to spawning
35 grounds in the Sacramento River;
- 36 • Good water quality such as water temperature below 24°C, salinity between 10 ppt (brackish) and 33 ppt
37 (salt water), minimum dissolved oxygen levels of 6.54 mg O₂/l, and waters with acceptably low levels of
38 contaminants (e.g. pesticides, organichlorines, elevated levels of heavy metals);

- 1 • An unobstructed migratory corridor into and through the estuary for adults migrating to spawning areas in
2 the Sacramento River and for subadults and adults overwintering in bays and estuaries;
 - 3 • A diversity of depths for shelter, foraging and migration; and
 - 4 • Sediments free from elevated levels of contaminants such as selenium, PAHs, organochlorine pesticides.
- 5 Estuarine areas free of obstruction with water quality, water quantity, and salinity conditions supporting
6 juvenile and adult physiological transitions between fresh and salt water are included as a PCE. Natural cover
7 such as submerged and overhanging large wood, aquatic vegetation, and side channels, are suitable for
8 foraging juveniles and adults. The remaining estuarine habitat for these species is severely degraded by
9 altered hydrologic regimes, poor water quality, reductions in habitat complexity, and competition for food and
10 space with exotic species. Regardless of the condition, the remaining estuarine areas are of high conservation
11 value because they function as a transition corridor to the ocean environment.
- 12 North American green sturgeon use the Delta, San Pablo Bay and San Francisco Bay as a migratory corridor
13 as they move from the ocean to freshwater as adults and from freshwater to the ocean as juveniles. Most
14 movement by adults occurs in deeper channels, while juveniles are more likely to use the shallow habitats,
15 including tidal flats, for feeding and predator refuge.

16 *Coastal Marine Areas*

17 Green sturgeon life stages that utilize coastal marine areas include adults and subadults. Specific PCEs
18 include:

- 19 • Unobstructed migratory corridors within marine and between estuarine and marine habitats;
- 20 • Good water quality with adequate dissolved oxygen and acceptably low levels of contaminants (e.g.
21 pesticides, organochlorines, elevated levels of heavy metals); and
- 22 • Abundant food resources for subadults and adults, which include benthic invertebrates and fish.

23 3.1.3.7 Factors Affecting Green Sturgeon and proposed Critical Habitat

24 *Summary*

25 The principal risk factors for the Southern DPS of North American green sturgeon include loss of spawning
26 habitat, harvest of adults, and entrainment of fertilized eggs, juveniles and subadults (Adams et al. 2007).
27 Other threats to the Southern DPS include vulnerability due to concentrated spawning within the Sacramento
28 River, a smaller overall population size compared to the Northern DPS, the lack of population data to inform
29 fishery managers, increased summer stream temperatures that can limit larval growth or survival, and the
30 influence of toxic material and exotic species (Adams et al. 2002 and 2007). The Southern DPS is more
31 vulnerable to catastrophic events than the Northern DPS because the population is smaller and spawning
32 appears to be concentrated in the upper Sacramento River above RBDD. Toxins, invasive species, and water
33 project operations, all identified as threats to the Southern DPS of green sturgeon, may be acting in concert or
34 individually to lower pelagic productivity in the Delta (71 FR 17757).

35 Many of the factors responsible for the current status of green sturgeon in the Central Valley are similar to
36 those described above for winter-run and spring-run Chinook salmon and steelhead (Section 3.1.2.7). Further
37 details are provided in recent BOs prepared by NMFS (2008a, c).

1 *Fish Movement and Habitat Blockage*

2 As with the listed salmonids in the Central Valley, the principal factor for decline of the Southern DPS is the
3 reduction of the spawning area to a limited area of the Sacramento River (71 FR 17757). Hydropower, flood
4 control, and water supply dams of the CVP, SWP, and other municipal and private entities have permanently
5 blocked or hindered access to historical spawning and rearing grounds by a variety of anadromous fish.
6 Keswick Dam provides an impassible barrier blocking green sturgeon access to what were likely historic
7 spawning grounds upstream (USFWS 1995a). Furthermore, the RBDD blocks access to much of the
8 spawning habitat below Keswick Dam. Changes in project operations since 1986 have increased green
9 sturgeon access to spawning grounds above the RBDD (Adams et al. 2002). A substantial amount of habitat
10 in the Feather River above Oroville Dam has also been lost (NMFS 2005).

11 Potential adult migration barriers to green sturgeon include the RBDD, the Sacramento Deep Water Ship
12 Channel locks, the Fremont Weir at the head of the Yolo Bypass, the Sutter Bypass, the Delta Cross Channel
13 Gates on the Sacramento River, and Shanghai Bench and Sunset Pumps on the Feather River. Most of these
14 barriers are located outside the Action Area.

15 *Water Development and Conveyance*

16 Construction of dams and associated impoundments have altered temperature and hydrologic regimes
17 downstream and has simplified instream habitats in freshwater riverine habitat, which is believed to have
18 substantially decreased spawning success (71 FR 17757). Temperature control efforts to benefit winter-run
19 Chinook may have provided some benefit to green sturgeon in the Sacramento River below Keswick Dam.

20 Juvenile entrainment is considered a threat imposed by water diversions, but the degree to which it is
21 affecting the continued existence of the Southern DPS remains uncertain (71 FR 17757). The threat of
22 screened and unscreened water diversions in the Sacramento River and Delta is largely unknown as juvenile
23 sturgeon are often not identified and current CDFG and NMFS screen criteria do not address sturgeon. Based
24 on the temporal occurrence of juvenile green sturgeon and the high density of water diversion structures along
25 rearing and migration routes, NMFS (2005) found the potential threat of these diversions to be serious and in
26 need of study.

27 Southern DPS green sturgeon also face entrainment in pumps associated with the CVP and SWP. Substantial
28 numbers of juveniles have been killed in pumping operations at state and federal water export facilities in the
29 south Delta (DFG 2002, Adams et al. 2007). The average number of fish taken annually at the SWP pumping
30 facility was higher in the period prior to 1986 (732) than from 1986 to the present (47) (DFG 2002). At the
31 CVP pumping facilities, the average annual number prior to 1986 was 889; while the average number was
32 32 after 1986. However, these estimates should be viewed cautiously because they were expanded from brief
33 sampling periods and very few captured sturgeon, and thus may be exaggerated (Adams et al. 2007).

34 *Flood Control and Levee Construction*

35 The effects of flood control and levee construction on green sturgeon are similar to those described above for
36 salmonids. (Section 3.1.2.7.3)

37 *Land Use Activities*

38 The effects of land use activities on green sturgeon are similar to those described above for salmonids.
39 (Section 3.1.2.7.4)

1 *Water Quality*

2 As described above for salmonids (Section 3.1.2.7.5), the water quality of the Delta and its tributaries has
3 been negatively impacted over the last 150 years. Increased water temperatures, decreased DO levels, and
4 changes in turbidity and increased contaminant loads have degraded the quality of the aquatic habitat for
5 many species including green sturgeon. The upper levels of summer temperatures in the Sacramento River
6 approach growth-limiting and lethal limits for larval green sturgeon (Adams et al. 2002). Temperature control
7 efforts to protect winter-run Chinook have probably been beneficial to green sturgeon in the upper
8 Sacramento River. The Regional Water Quality Control Board characterized the Delta as an impaired
9 waterbody for a variety of issues (such as pesticides, herbicides, mercury, low DO, and organic enrichment)
10 (Regional Board 1998, 2001). Anthropogenic manipulations of the aquatic habitat, such as dredging, bank
11 stabilization, and waste water discharges have also degraded the quality of the Central Valley's waterways for
12 green sturgeon. Toxins, invasive species, and water project operations, all identified as threats to the Southern
13 DPS of North American green sturgeon, may be acting in concert or individually to lower pelagic
14 productivity in the Delta (71 FR 17757).

15 The potential effect of toxic contaminants on green sturgeon has not been directly studied, but their long life
16 span, late age of maturity, and benthic feeding habits make sturgeon vulnerable to chronic and acute effects of
17 bioaccumulation (COSEWIC 2004). Many contaminants eventually accumulate in sediment, where green
18 sturgeon can be exposed through direct contact with substrate, swimming through resuspended sediments, or
19 more likely through ingestion of contaminated benthic organisms and subsequent bioaccumulation (e.g.,
20 Alpers et al. 2008). Selenium studies in the San Francisco Bay and Delta found elevated levels of selenium in
21 white sturgeon, much higher than in non-benthic fishes and approaching levels which may have acute or
22 chronic effects (e.g., Urquhart et al. 1991). While green sturgeon spend more time in the marine environment
23 than white sturgeon and, therefore, may have less exposure, NMFS concluded that green sturgeon face some
24 risk from contaminants when they inhabit estuaries and freshwater (71 FR 17757).

25 Contamination of the Sacramento River increased substantially in the mid-1970s when application of rice
26 pesticides increased (USFWS 1995b). Estimated toxic concentrations for the Sacramento River between 1970
27 and 1988 may have deleteriously affected the larvae of another anadromous species (e.g., striped bass) that
28 occupy similar habitat as green sturgeon larvae (Bailey 1994). Studies of the recent POD in the Delta indicate
29 that toxins may be at least partially responsible.

30 *Hatchery Operations*

31 Hatchery operations have not been identified as a potential threat for green sturgeon. White sturgeon are
32 cultivated in hatcheries for commercial aquaculture and for conservation, such as the Kootenay River
33 sturgeon conservation hatchery on the upper Columbia River. There is a possibility of disease transfer from
34 hatchery-raised sturgeon and wild sturgeon; however, there is no evidence that this has ever occurred
35 (COSEWIC 2004). Although aquaculture methods have been developed for green sturgeon, there are
36 currently no hatchery operations for the Southern DPS (J. Van Eenennaam, pers. comm. 2008).

37 *Over-Utilization*

38 Green sturgeon are not a specifically targeted fish species during existing commercial and sport fishery
39 harvest activities and is now almost entirely bycatch in three fisheries: white sturgeon commercial and sport
40 fisheries, Klamath Tribal salmon gill-net fisheries, and coastal groundfish trawl fisheries (Adams et al. 2002
41 and 2007).

1 OCEAN AND COMMERCIAL HARVEST

2 Commercial harvest of white sturgeon results in the incidental bycatch of green sturgeon, primarily along the
3 Oregon and Washington coasts and within their coastal estuaries (Adams et al. 2002, NMFS 2008c). A high
4 proportion of green sturgeon present in the Columbia River, Willapa Bay, and Grays Harbor may be Southern
5 DPS North American green sturgeon (DFG 2002 in Adams et al. 2002, Moser and Lindley 2007). The total
6 average annual harvest of green sturgeon declined from 6,466 in 1985-1989 to 1,218 fish in 1999-2001,
7 mostly taken in the Columbia River (51 percent) and Washington coastal fisheries (28 percent) (Adams et al.
8 2002). Overall captures appeared to be dropping, although this could be related to changing fishing
9 regulations. Oregon and Washington have recently prohibited the retention of green sturgeon for commercial
10 and recreational fisheries.

11 INLAND SPORT HARVEST

12 Green sturgeon are caught incidentally by sport fisherman targeting white sturgeon (NMFS 2008c). In
13 California, small numbers of green sturgeon are incidentally caught, primarily in San Pablo Bay (Adams et al.
14 2007). Sportfishing in the Columbia River, Willapa Bay, and Grays Harbor captured from 22 to 553 fish per
15 year between 1985 and 2001. It appears sportfishing captures are declining; however, it is not known if this is
16 a result of abundance, changed fishing regulations, or other factors. In March 2007, the California Fish and
17 Game Commission adopted new regulations that made the landing or possession of green sturgeon illegal.
18 These regulations reduced the slot limit of white sturgeon from 72 inches to 66 inches, and limited the
19 retention of white sturgeon to one fish per day with a total of 3 fish retained per year.

20 Fishing gear mortality presents an additional risk to the long-lived sturgeon species such as green sturgeon
21 (Boreman 1997). Although sturgeon are relatively hardy and generally survive being hooked, their long life
22 makes them vulnerable to repeated hooking encounters, which may lead to an overall significant hooking
23 mortality rate over their lifetime. Illegal harvest of sturgeon occurs in the Sacramento River and Delta. These
24 operations frequently target white sturgeon, especially for the lucrative caviar market, but green sturgeon may
25 be incidentally taken as well.

26 *Disease and Predation*

27 Insufficient information exists to determine whether disease has played an important role in the decline of the
28 Southern DPS (71 FR 17757) of green sturgeon. There is a possibility of disease transfer from hatchery-raised
29 sturgeon and wild sturgeon; however, there is no evidence that this has ever occurred (COSEWIC 2004).

30 Predation of juveniles by non-native fish such as striped bass has also been identified as a concern, although
31 NMFS was not able to estimate mortality rates imposed on the Southern DPS of green sturgeon. NMFS
32 maintains that the predation risk imposed by striped bass on the Southern DPS likely exists although its
33 importance is uncertain (71 FR 17757).

34 *Non-native Invasive Species*

35 Non-native species are an ongoing problem in the Sacramento-San Joaquin River and Delta systems through
36 continued introductions and modification of habitat (DFG 2002). The greatest concerns are about shifts in the
37 relative abundance and types of food items (NMFS 2005). Change in the community composition of
38 zooplankton and benthic invertebrates have been postulated as one factor in the overall pelagic organism
39 decline experienced in the Delta since 2000 (Baxter et al. 2008). For example, the native opossum shrimp
40 *Neomysis mercedis* was a common prey item for juveniles in the 1960's (Radtke 1966); this native mysid has
41 been largely replaced in the Delta by the introduced mysid *Acanthomysis bowmani*. The non-native overbite
42 clam, *Potamocorbula amurensis*, was introduced in 1988 and now dominates the benthic community in
43 Suisun and San Pablo Bays. This clam has become the most common food of white sturgeon (Urquhart et al.
44 1991) and was found in the only green sturgeon stomach examined so far (in 2001) (DFG 2002 in Adams et

1 al. 2007). One risk involves the replacement of relatively uncontaminated food items with those that may be
2 contaminated (70 FR 17386). The overbite clam is known to bioaccumulate selenium, a toxic metal
3 (Urquhart et al. 1991).

4 As discussed earlier for salmonids (Section 3.1.2.7.8), predation of juveniles by non-native fish such as
5 striped bass has also been identified as a potential risk, but has not been quantified (71 FR 17757).

6 *Ocean Survival*

7 Green sturgeon spend most of their lives in coastal marine habitat, and therefore could be vulnerable to
8 conditions in the ocean. However, NMFS has not indicated this as a significant potential risk (71 FR 17757).

9 *Environmental Variation and Climate Change*

10 Climate change is expected to result in altered and more variable precipitation and hydrological patterns in
11 California. While population sizes are unknown for the Southern DPS, it is clearly much smaller than the
12 Northern DPS and therefore is much more susceptible to catastrophic events (NMFS 2005). Spawning in the
13 Southern DPS appears to be concentrated in the Sacramento River above the RBDD. Catastrophic events have
14 occurred on the Sacramento River, such as the large-scale Cantara herbicide spill which killed all fish in a
15 10-mile stretch of the Sacramento River upstream from Shasta Dam, and the 1977–1978 drought that caused
16 year-class failure of winter-run Chinook (NMFS 2005). Changes in ocean conditions, such as the El Nino
17 climatic events, could also affect feeding and survival of green sturgeon, which spend most of their lives in
18 the ocean.

19 *Ecosystem Restoration*

20 Actions to address limiting factors for Southern DPS green sturgeon are proposed or are being carried out by
21 the CBDA, CVPIA, and DFG such as: (1) improving flow conditions in Central Valley rivers and streams;
22 (2) installing additional fish screens and improving fish passage; and (3) implementing stricter fishing
23 regulations. Other restoration efforts that could benefit green sturgeon include Iron Mountain Mine
24 Remediation efforts to improve water quality in the upper Sacramento River and providing fish passage at
25 barriers such as Daguerre Point Dam on the Yuba River or the Fremont Weir in the Yolo Bypass. While these
26 are important contributions, NMFS concluded in 1996 that these efforts alone do not substantially reduce
27 risks to the Southern DPS and that further protections afforded under the ESA were necessary (71 FR 17757).

28 **3.1.3.8 Status of the Species within the Action Area**

29 Adult green sturgeons enter the San Francisco Bay estuary in early winter (January/February) before initiating
30 their upstream spawning migration into the Delta. Adults move through the Delta from February through
31 April, arriving in the upper Sacramento River between April and June (Heublein 2006, Kelley et al. 2007).
32 Following their initial spawning run upriver, adults may hold for a few weeks to months in the upper river or
33 immediately migrate back down river to the Delta.

34 Adults and sub-adults may also reside for extended periods in the western Delta as well as in Suisun and San
35 Pablo Bays. Sub-adults are believed to reside year round in these estuaries prior to moving offshore as adults.
36 Juveniles are believed to use the Delta for rearing for the first 1 to 3 years of their life before moving out to
37 the ocean. Juveniles are recovered at the SWP and CVP fish collection facilities year round (NMFS 2008b).

3.2 TERRESTRIAL SPECIES

A list of sensitive species known from the region was developed through a search of the California Natural Diversity Database (CNDDDB) and the USFWS-generated list of Federal Endangered and Threatened Species that Occur in the Woodward Island, Bouldin Island, Jersey Island, and Brentwood 7.5-minute quadrangles, which cover the Project sites and vicinity. Based on these database searches, species with the potential to occur in the Project area based on evaluation of site conditions include: conservancy fairy shrimp (*Branchinecta conservatio*), vernal pool fairy shrimp (*Branchinecta lynchi*), vernal pool tadpole shrimp (*Lepidurus packardii*), and giant garter snake (*Thamnophis gigas*). Their status is discussed below.

Other special-status species were identified but eliminated from further consideration due to the absence of suitable habitat, isolation from occupied habitat or other factors. These include valley elderberry longhorn beetle (*Desmocerus californicus dimorphus*), California red-legged frog (*Rana aurora draytonii*), Alameda whipsnake (*Masticophis lateralis euryxanthus*), California tiger salamander (*Ambystoma californiense*), silvery legless lizard (*Anniella pulchra pulchra*), San Joaquin kit fox (*Vulpes macrotis mutica*) and Antioch Dunes evening-primrose (*Oenothera deltooides* ssp. *howellii*).

The Project sites, access roads and 100-foot buffer areas were surveyed for the presence of elderberry shrubs (*Sambucus* spp.), which serve as the host plant for valley elderberry longhorn beetle. No elderberries were detected during these surveys, leading to the conclusion that valley elderberry longhorn beetle is absent from the Project area.

California red-legged frog, Alameda whipsnake, California tiger salamander, and silvery legless lizard are not expected to occur in the Project site or vicinity due to the absence of suitable habitat (Alameda whipsnake), isolation from occupied habitat in the region and historic site conditions that were unsuitable (California tiger salamander, silvery legless lizard), or their extirpation from this portion of the Delta due to the mass colonization of introduced fishes and bullfrogs (California red-legged frog).

San Joaquin kit fox is not expected to occur in the Project site due to the lack of connectivity between known kit fox occurrences and the Project sites, with the rivers and sloughs creating barriers to movement. Dune habitat suitable for Antioch Dunes evening-primrose is absent from the project site.

3.2.1 Giant Garter Snake

3.2.1.1 Listing Status and Designated Critical Habitat

On October 20, 1993, the giant garter snake (*Thamnophis gigas*, GGS) was listed as threatened by the USFWS due to habitat loss from urbanization, flooding, and agricultural activities, as well as contaminants and introduced predators (58 FR 54053). Previous to that ruling, it was listed as threatened by the California Fish and Game Commission. No critical habitat has been designated for GGS.

3.2.1.2 Life History

The GGS is a large (37 to 65 inches total length) aquatic snake that is never found far from water. The dorsal coloration is highly variable—brown to olive with a cream, yellow, or orange dorsal stripe and two light-colored lateral stripes (USFWS 1999 and 2005a). Some individuals have a checkered pattern of black spots between the dorsal and lateral stripes or completely lack any dorsal stripes at all.

The GGS inhabits both agricultural wetlands and natural waterways including irrigation canals, drainage ditches, rice lands, marshes, sloughs, ponds, small lakes, low gradient streams, and riparian corridors (USFWS 1999). They are mostly absent from larger rivers and wetlands with sandy or rocky substrates

1 (USFWS 1999). This species is closely tied to water and seems to require freshwater aquatic habitat during
2 the spring and summer months, and estivation habitat (small mammal burrows or rock piles) in the dry
3 uplands during the fall and winter months (Brode 1988 in USFWS 1999). Juvenile and adult GGS appear to
4 be most active when air temperatures reach 90°F; however, they can be observed during any month of the
5 season when the sun is out and air temperatures are over 70°F (Hansen and Brode 1980 and Brode 1988 in
6 USFWS 1999).

7 The species is relatively inactive during the winter, typically overwintering in burrows and crevices near
8 active season foraging habitat. Individuals have been noted using burrows as far as 164 feet from marsh edges
9 during the active season, and retreating as far as 820 feet from the edge of wetland habitats while over
10 wintering, presumably to reach hibernacula above the annual high water mark (USFWS 1999). After
11 emerging from overwintering sites, adult GGS breed during the spring (March to May) and 10 – 46 young
12 (average 8.1 inches total length) are born alive during the months of late July through early September
13 (Hansen and Hansen 1990 in USFWS 1999). Giant garter snakes feed on a wide variety of fishes and
14 amphibians, including both native and introduced fishes and Pacific tree frogs (*Pseudacris regilla*) and
15 introduced bullfrogs (*Rana catesbeiana*). They seem to take prey items that are most abundant. Young snakes
16 grow rapidly and reach maturity within about 3-5 years (USFWS 1999).

17 GGS are typically found in fresh water marshes and wetland areas. They can also be found in modified
18 habitats like agricultural canals and ditches often associated with rice farming and flooding. The process of
19 rice farming fairly closely coincides with the biological needs of the GGS. During the summer, GGS use
20 flooded rice fields as long as sufficient prey is present. During the late summer, rice fields provide important
21 nursery areas for newborn GGS. In the later summer and fall as the rice fields are drained, prey items become
22 concentrated in remaining water bodies and GGS often gorge themselves on this food supply before going
23 into hibernation (USFWS 1999).

24 3.2.1.3 Distribution and Abundance

25 The GGS is endemic to California's Central Valley, the lowland area between the Sierra Nevada and Coast
26 Ranges (Hansen and Brode 1980 in USFWS 1999). Historically, GGS were widespread throughout the
27 lowlands of the Central Valley (except for a midway historic gap) from the vicinity of Chico in Butte County
28 south to Buena Vista Lake in Kern County (Stebbins 2003). Today, the species has disappeared from
29 approximately 98 percent of its historic range and is largely confined to the rice growing regions of the
30 Sacramento Valley and managed wetlands of Merced County in the San Joaquin Valley (USFWS 1999).
31 There are 13 separate populations of GGS in 11 counties including Butte, Colusa, Glenn, Fresno, Merced,
32 Sacramento, San Joaquin, Solano, Stanislaus, Sutter and Yolo (USFWS 1999). The population was reported
33 as not declining further in the five-year review for GGS (USFWS 2006).

34 3.2.1.4 Critical Habitat and Primary Constituent Elements

35 The GGS has four main habitat requirements as outlined by the draft recovery plan: (1) adequate water during
36 active season to support prey species such as blackfish (*Orthodox microlepidotus*), Pacific tree frog, carp
37 (*Cyprinus carpio*), mosquito fish (*Gambusia affinis*) and bullfrogs; (2) emergent wetland vegetation (i.e.,
38 cattails *Typha spp.* and bulrushes *Scirpus spp.*) for foraging habitat and cover from predators; (3) upland
39 habitat with grassy banks and openings in vegetation for basking; and (4) higher elevation upland habitats for
40 cover and refuge (i.e., burrows and crevices) from flood waters during winter (USFWS 1999).

41 The GGS is active from early spring (April – May) through mid-fall (October – November), although patterns
42 vary with weather (Brode 1988 in USFWS 1999). During the winter season they are inactive and rarely
43 emerge from wintering burrows. When active they usually remain near wetland habitat, although they can
44 move up to 0.8 km in a day (USFWS 1999). The GGS breeds primarily in March – May, although some

1 mating takes place in September. They are viviparous and the young are born late July to early September.
2 Litter size ranges from 10 – 46, with an average of 23. Males reach sexual maturity at three years and females
3 at five years of age (USFWS 1999).

4 3.2.1.5 Factors Affecting Giant Garter Snake

5 The destruction of floodplain habitats and areas of cattail and bulrush-dominated habitats for agricultural
6 conversion, flood control activities, and land development have greatly reduced the population size for this
7 species (USFWS 1999). Other factors for decline include interrupted or intermittent water flows within
8 floodplain areas, poor water quality, and contaminants such as selenium and pesticides (USFWS 1999), and
9 predation by introduced species such as large mouth bass and bullfrogs (USGS 2004).

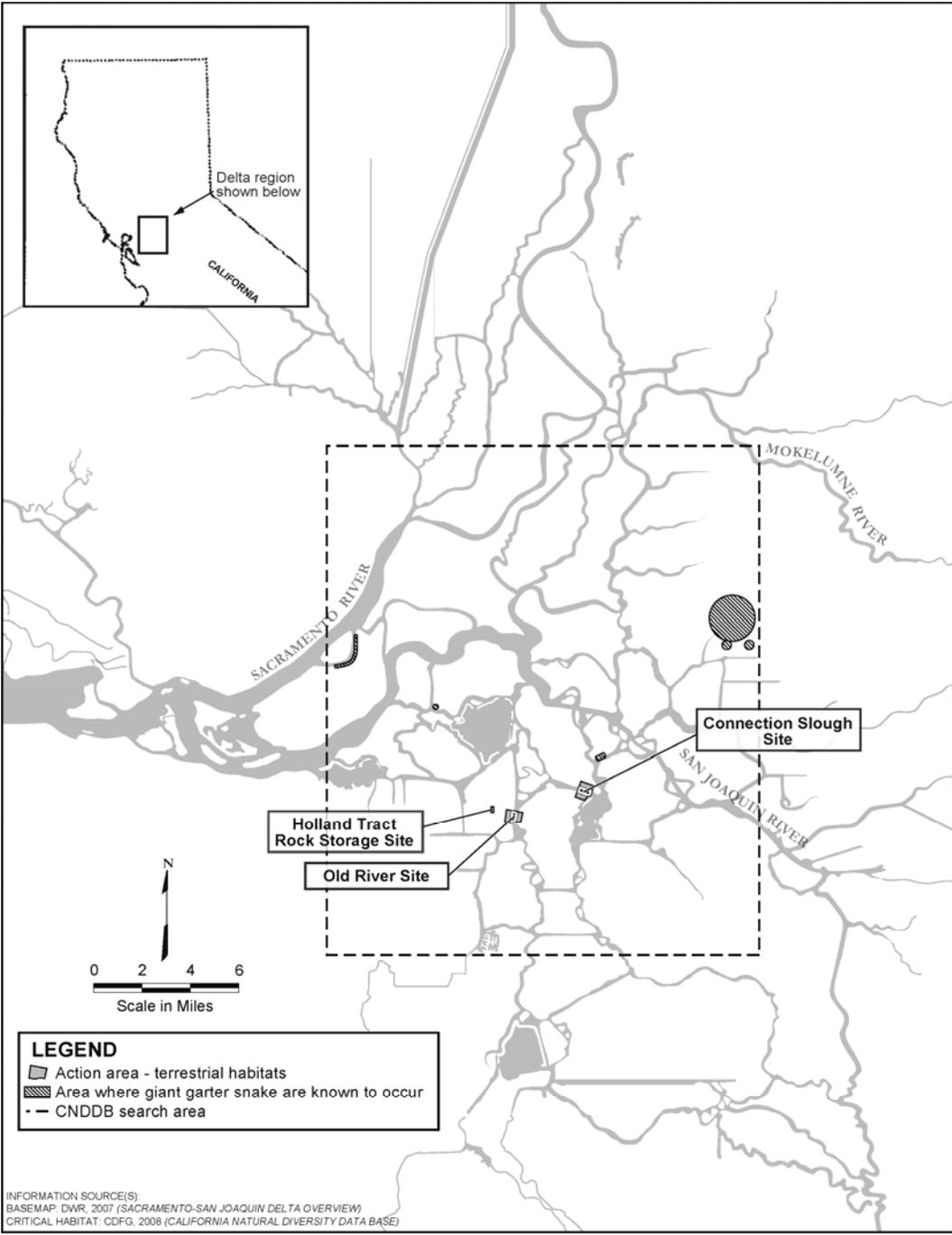
10 3.2.1.6 Status of Species within the Action Area

11 The GGS is listed as a threatened species at the state and federal level. Recovery priorities, objectives and
12 criteria, and further conservation efforts have been outlined in a draft recovery plan by USFWS
13 (USFWS 1999). Some threats to GGS populations include habitat loss and adverse habitat alteration. They
14 may also be negatively affected by selenium pollution, livestock grazing, hunting, introduction of predatory
15 fish and bullfrogs, and victim to road kills and parasites (USFWS 1999 and 2005a).

16 The Project site is located within the historic and current range for GGS (USFWS 1999). The nearest recent
17 observations of GGS recorded in the California Natural Diversity Database (CNDDDB) (DFG 2008) are a 2002
18 record of an adult snake captured on the levee on the southwest corner of Webb Tract approximately five
19 miles northwest of the Project area, and a 1996 record of a shed skin recovered from the southwest edge of
20 Medford Island, approximately 1.5 miles northeast of the Project area (Figure 3-18). Two other CNDDDB
21 observations of GGS individuals both located approximately 8.5 miles from the Project area include a 1998
22 observation of an adult snake on a levee south of Brannan State Recreation Area, and another in the San
23 Joaquin River at the north end of the Antioch Bridge. Multiple GGS observations were documented during
24 the 1970s and 1980s from the area near Coldani Marsh, located 0.8 mile west of the intersection of Thornton
25 Road and State Highway 12 approximately nine miles from the Project area. These include three GGS
26 sightings at Coldani Marsh proper, one at nearby White Slough, and one on Shin Kee Tract, 1.5 miles south
27 of State Highway 12.

28 Trapping surveys for GGS have been conducted in the general vicinity of the Project area. After a GGS was
29 found on Webb Tract in 2002, DWR completed two years of trapping in an attempt to find additional snakes
30 (Patterson and Hansen 2003, Patterson 2004). No GGS were encountered during the trapping surveys.
31 Swaim Biological, Inc. (SBI) conducted a total of six surveys for GGS over three years: 2003-2005 in eastern
32 Contra Costa County (SBI 2004, 2005a-d, 2006), west of the Project site. No GGS were seen or captured
33 during the trapping or visual surveys. The area contained suitable habitat, but SBI biologists noted a
34 relatively low prey base and unsuitable adjacent land use. Upland areas were primarily used for grazing,
35 recreation, and urban development.

36 Although the distance between the nearest documented localities and the Project site are within dispersal
37 distances for GGS, movements from these localities to the Project site are unlikely. GGS are relatively
38 vagile, but they do not prefer large waterways such as those connecting the localities to the Project site. They
39 have been known to move up to eight kilometers (5 miles) within a few days search of appropriate habitat
40 (Wylie et al. 1997), however this was a response to the dewatering of their habitat. It is unlikely that GGS
41 would actively disperse to this area as long-distance movements would require travel along the main
42 waterways of the delta. It is possible that the Old River and other large waterways in the Delta may facilitate
43 long distance movements by sweeping individuals in currents to new locations.



1
2

Figure 3-18 California Natural Diversity Database records of GGS in the Project Vicinity

1 Given the proximity of the Project to known sightings and suitable habitat at both the Old River and
 2 Connection Slough sites, GGS presence must be assumed in the Project area, although they are not likely to
 3 be present. Multiple trapping surveys resulting in negative findings and relatively few CNNDDB occurrences in
 4 the area suggest that there is a low potential for GGS to be found in the vicinity. However, given the
 5 assumption by the USFWS that the Bay-Delta system is occupied by GGS and the availability of suitable
 6 habitat in the area (canals adjacent to the Project site, excluding main waterways), no mechanism currently
 7 exists for demonstrating non-occupancy by the species at the Project site.

Comment [PB11]: We agree with the decision to assume presence of giant garter snakes in the project area, since habitat quality is generally good at all sites within the project area. Monitoring is not reliable to determine presence/absence of giant garter snakes.

8 A habitat assessment by Swaim Biological concluded that the Project sites are located within the historic and
 9 current range of giant garter snake (GGS), and that suitable habitat for the GGS exists within the study areas
 10 for the Project (Appendix J).

11 Habitat quality for the GGS is generally good at all sites within the Project area. The main waterways,
 12 including the Old River, are likely not highly preferred habitat, but may provide corridors for movement.
 13 These contain the basic features necessary for GGS, including emergent vegetation and cover. The banks of
 14 the Old River are lined with rip-rap with interstitial spaces that provide cover from predators and that also
 15 may aid in thermoregulation. Much of the Old River is also lined by cattails and bulrush. Both plants provide
 16 cover and are positively associated with GGS presence. The results of the habitat features associated with
 17 each site are summarized in Table 3-10 and discussed in greater detail below.

18 The west bank of the Old River is adjacent to high-quality GGS habitat. A small canal that runs parallel to the
 19 levee road may provide foraging habitat though the deep banks and quantity of emergent vegetation creates a
 20 fair amount of shade that may inhibit thermoregulation. The larger, diked canal perpendicular to the levee
 21 road provides better foraging habitat for GGS. The banks are moderately sloped with abundant emergent
 22 vegetation for cover, and with adequate exposure for thermoregulation. The canal itself appears to have slow-
 23 flowing water, and a silt substrate, features positively associated with GGS. Small schools of catfish
 24 (*Ictalurus* spp.) are present in the canal. These are generally regarded as predatory game fish, but young
 25 catfish may also be a prey source for GGS (USFWS 1999). The levee provides upland habitat and winter
 26 refugia above the high water mark. California ground squirrels are absent, but other rodents such as California
 27 meadow voles (*Microtus californicus*) are likely present and provide burrows that may be used as retreats.

28 The west bank of the Old River site has suitable habitat and there are seasonal wetlands that provide potential
 29 forage and cover habitat during the GGS active season that are just to the west across the dirt road. The
 30 wetlands directly fringing the riverbank comprise the best GGS habitat on the east of the Old River.

31 On Bacon Island, the study area is adjacent to an irrigation ditch with shallow water flowing over silt.
 32 Abundant bullfrogs and mosquitofish, both prey species for GGS, were observed in the ditch. The presence of
 33 bullfrogs suggests that the channel provides water year-round since bullfrog tadpoles do not metamorphose
 34 until their second season, overwintering in their larval form. Other crucial habitat features such as emergent
 35 vegetation and upland habitat were present at the site. California ground squirrels whose burrows provide
 36 ideal hibernacula for GGS also were observed. A seasonal wetland south of the proposed gate may provide
 37 additional foraging areas in the spring.

Table 3-10 Summary of GGS habitat features present at each site

Site Location	Water Availability	Prey Species	Emergent Vegetation	Basking sites	Upland Refugia and Burrows
Old River Gate Site	Year-round	Fish present	Present	Present	Present
Connection Slough Gate Site, Bacon Island	Year-round	Fish present Bullfrogs present	Present	Present	Present
Holland Tract Storage Site	Seasonal	Fish present	Present but sparse due to grazing	Present	Present

1 **3.2.2 Vernal Pool Fairy Shrimp**

2 **3.2.2.1 Listing Status and Designated Critical Habitat**

3 Vernal pool fairy shrimp (*Branchinecta lynchi*, VPFS) was listed as federally threatened on September 19,
4 1994 (59 FR 48153). The Final Recovery Plan for Vernal Pool Ecosystems was released December 15, 2005
5 (USFWS 2005b). In 2007, the USFWS published a 5-year status review recommending that the species
6 remain listed as endangered (USFWS 2007a).

7 Critical habitat was designated for several vernal pools species on August 6, 2003 (FS 68:46683) and revised
8 August 11, 2005 (FR 70:46923). These include VPFS, vernal pool tadpole shrimp (VPTS), and Conservancy
9 fairy shrimp (CFS). For the listed shrimps treated here, there are five critical habitat units within 30 miles of
10 the Action Area, but no critical habitat within the Action Area. There are four VPFS Critical Habitat Units:
11 two locations in Contra Costa County, approximately 9 miles to the southwest; one in San Joaquin County, 30
12 miles to the east; and another 24 miles to the northwest in Solano County. For CFS as well as VPTS, there is a
13 critical habitat unit 24 miles to the northwest. Additionally, there is a critical habitat unit for VPTS located 33
14 miles to the northeast in Sacramento County (Figure 3-19).

15 **3.2.2.2 Life History**

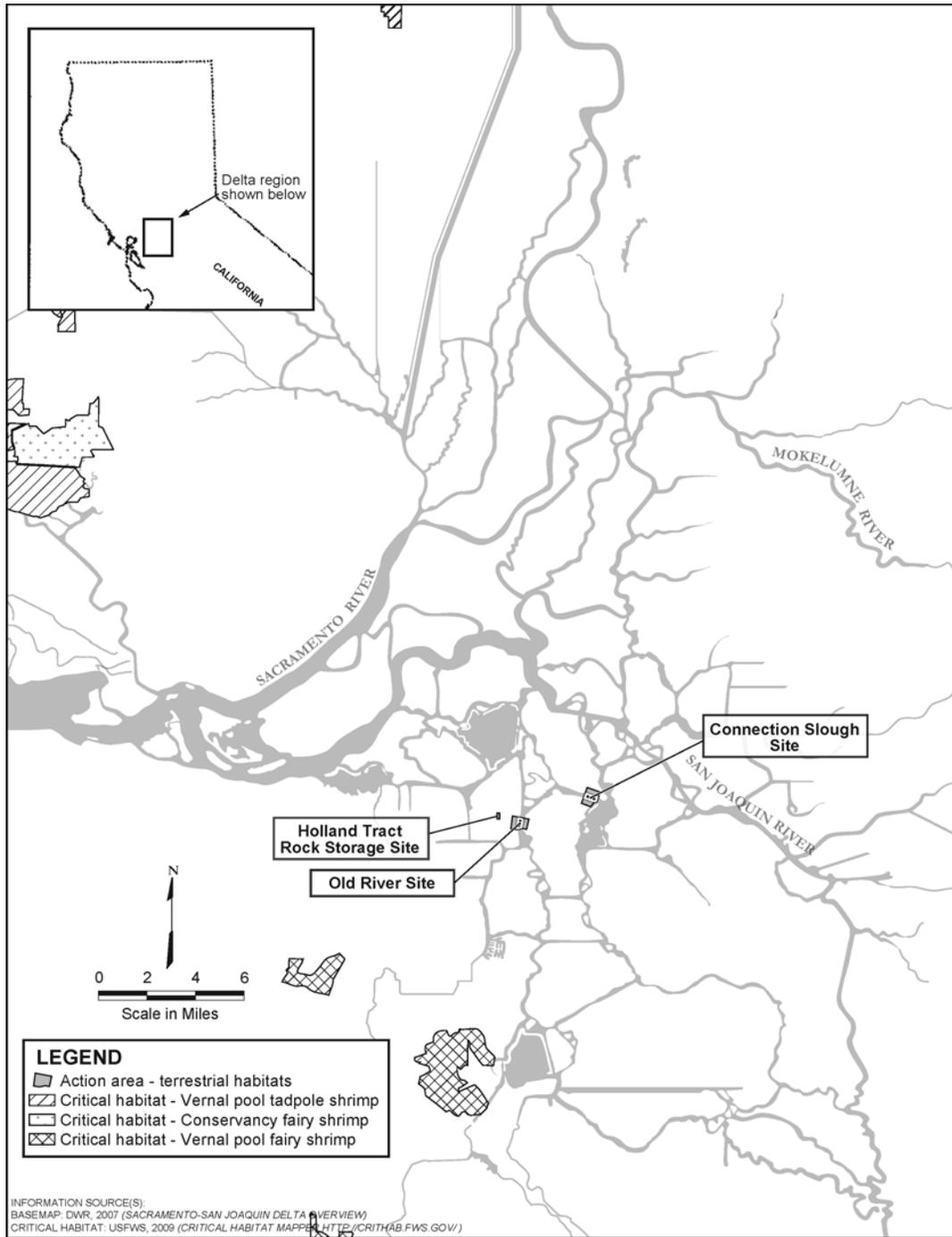
16 VPFS is a small crustacean in the class *Branchiopoda* and order *Anostraca*. It ranges from 0.75-1 inch in
17 length, and is distinguished from other vernal pool crustaceans by the female's tapered, pear-shaped brood
18 pouch, and the male's antennae size and shape.

19 VPFS are present in seasonally inundated basins from December to early May, and can survive in water
20 temperatures below 75°F. They are filter and suspension feeders, with a diet consisting of algae, bacteria, and
21 ciliates. They may also scrape detritus from substrates within the vernal pool habitat. (USFWS 2007a). Eggs
22 are laid by adult females every winter, and the cysts then withstand desiccation and extreme temperatures
23 when pools dry. Cysts also survive when ingested by animals. Cysts will hatch when pools refill and the
24 right temperature ranges are present (Gallagher 1996).

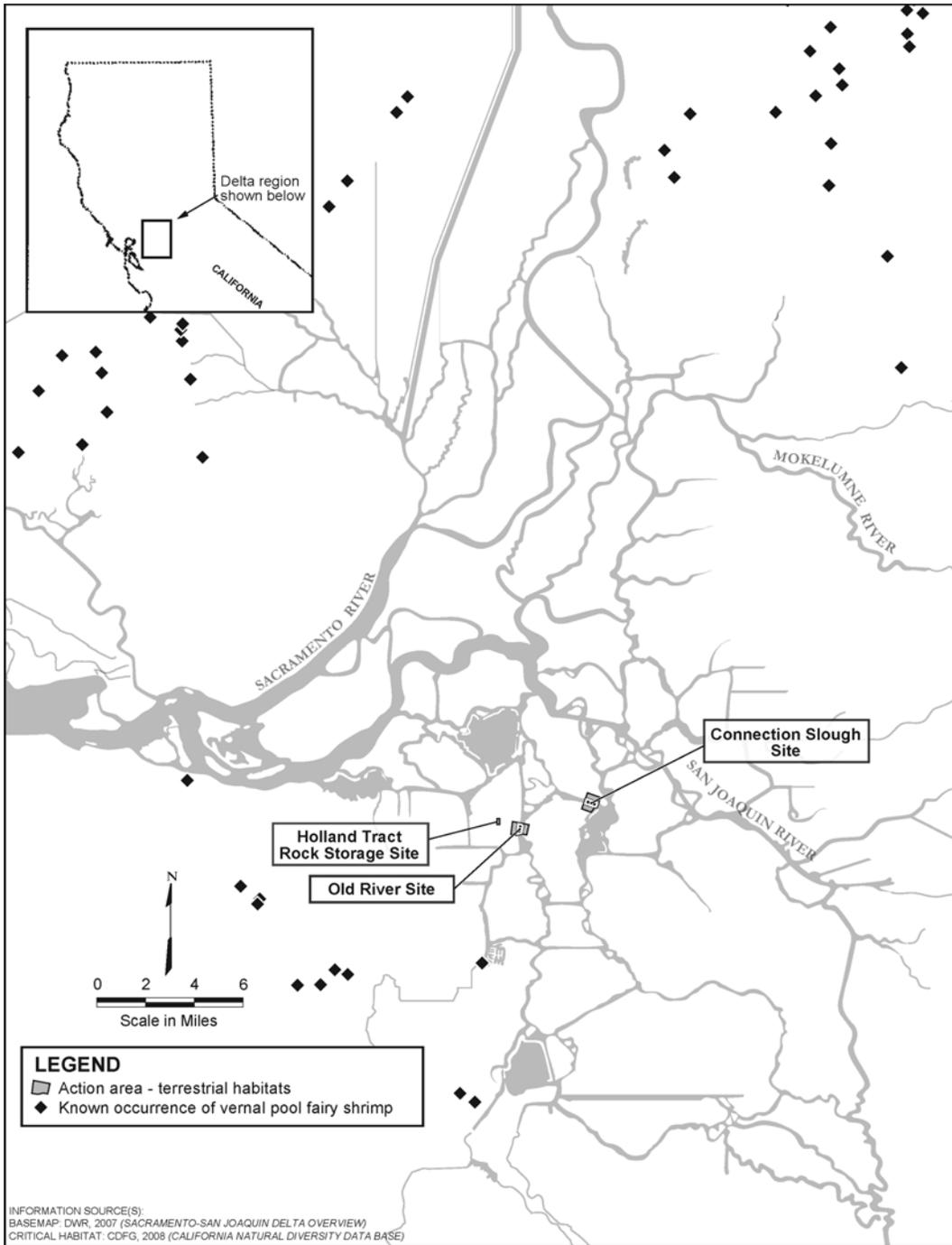
25 **3.2.2.3 Distribution and Abundance**

26 The historical distribution of VPFS is not known, but distribution of VPFS has been assumed to be the
27 historical extent of vernal pool habitat in California throughout the Central Valley and southern coastal
28 regions, numbering in the millions of acres (USFWS 2005b).

29 VPFS are found in vernal pool habitats throughout the Central Valley and in the Coast Ranges. There are
30 multiple populations of VPFS in 28 counties, including Shasta, Tehama, Butte, Glenn, Yuba, Yolo, Placer,
31 Sacramento, Solano, San Joaquin, Modesto, Napa, Contra Costa, Merced, Madera, Fresno, San Benito,
32 Tulare, Kings, Monterey, San Louis Obispo, Santa Barbara, Ventura, and Riverside (USFWS 2005b).
33 Although they are reported in this wide distribution, they are not abundant in any of these locations (Eng et al.
34 1990, USFWS 2007a). VPFS have been detected in vernal pool habitats in numerous locations, in the region
35 surrounding the Project area (Figure 3-20).



1
 2 **Figure 3-19 Critical Habitat of Vernal Pool Invertebrates Near the Action Area**



1

2

Figure 3-20 CNDDDB Records of Vernal Pool Fairy Shrimp in the Project Vicinity

1 **3.2.2.4 Population Viability Summary**

2 VPFS populations have declined over a wide range along with their dependent habitats. Because vernal pool
3 species are absolutely dependent on these unique habitats, their decline is closely tied to the destruction of
4 vernal pools. It is expected that this species will decline commensurate with the loss, degradation, and
5 fragmentation of its habitat.

6 **3.2.2.5 Critical Habitat and Primary Constituent Elements**

7 VPFS, like all vernal pool shrimp, are highly specialized to the vernal pool habitats they occupy
8 (USFWS 2005b). VPFS are active when their vernal pool habitats contain water. Adaptations for survival
9 within the ephemeral pools include a very short (as short as 18 days) period to maturity, with completion of a
10 life cycle within 9 weeks, depending on water temperature (Helm 1998). VPFS can live up to 147 days and
11 populations can have several hatchings in a single pool in a single season (Helm 1998). VPFS deposit
12 specialized eggs, called cysts, that go dormant and survive the dry period between rainy seasons, and which
13 are triggered into activity when pools fill and water temperatures drop below 10°C. Water movement among
14 pools and swales disperses the VPFS and their cysts (embryonic eggs) (USFWS 2005b). Cysts can survive
15 desiccation and digestion, and waterfowl and other migratory birds are important dispersal agents (USFWS
16 2005b).

17 VPFS occur only in seasonally inundated habitats, such as vernal pools, and have never been found in
18 riverine, marine or other permanent water sources (USFWS 2005b). They can occur within a wide variety of
19 pool types, including clear sandstone rock pools to turbid alkali valley grassland pools (Eng et al. 1990, Helm
20 1998). Vernal pool habitats fill with rainwater and some snowmelt runoff, which results in low nutrient levels
21 and daily fluctuations in pH, dissolved oxygen, and carbon dioxide (Keeley and Zedler 1998). VPFS have
22 been found in the same pool habitats as VPTS and Conservancy fairy shrimp (USFWS 2005b). Though they
23 have been found in large pools, the majority of records are from smaller pools less than 0.05 acre in area
24 (USFWS 2005b). Most habitats that support VPFS occur in hydrologically connected complexes of
25 interconnected swales, basins, and drainages.

26 **3.2.2.6 Factors Affecting Vernal Pool Fairy Shrimp**

27 The major cause for the decline of this species is habitat loss due to land conversion from ephemeral wetland
28 to other uses, mainly agriculture and urban or suburban development (Belk 1998). Other reasons for decline
29 include habitat fragmentation, degradation by changes in natural hydrology, introduction of invasive species,
30 contamination, poor grazing practices, infrastructure, recreation, erosion, and climatic and environmental
31 change (USFWS 2005b). In northern California, 92 occurrences of VPFS are threatened by development, and
32 an additional 27 are threatened by agricultural conversion (USFWS 2005b).

33 Current and projected threats to vernal pool habitats include land conversion due to human population
34 pressure, conversion to cropland, and widespread urbanization. Limiting factors for recovery include the
35 continued conversion of habitats to human uses, and continued anthropogenic causes of degradation and
36 contamination (USFWS 2005b).

37 **3.2.2.7 Status of the Species within the Action Area**

38 VPFS are not known to occur within the Action Area. In the San Joaquin Valley Region, most land is
39 privately held, and VPFS are threatened by direct habitat loss due to fragmentation or conversion to
40 agriculture or urban uses (USFWS 2005b). Prior to the conduct of wet-season surveys, the 0.5-acre seasonal
41 wetland on Bacon Island at Connection Slough was considered to provide suitable habitat for the federally
42 threatened VPFS and the federally endangered VPTS and CFS. Historically, the Project site did not contain
43 VPFS habitat, but the levees have isolated the area from the prolonged periods of flooding that occurred
44 historically, and a 0.5-acre seasonal wetland is now present within the Bacon Island project area. Waterfowl
45 may use the wetland and the migration of these waterfowl could provide a vector for the introduction of these
46 species into the seasonal wetland.

1 Dry- and wet-season sampling for federally listed large branchiopods, including VPFS, VPTS, and CFS,
2 consistent with USFWS' Interim Survey Guidelines to Permittees for Recovery Permits under Section
3 10(a)(1)(A) of the Endangered Species Act for the Listed Vernal Pool Branchiopods (1996) were conducted
4 in the 0.5-acre wetland on Bacon Island south of Connection Slough in October 2008 (dry season) and
5 November and December 2008, and January, February and March 2009 (wet season) (Helm Biological
6 February 2009 and April 2009). No VPFS were detected during the surveys, and since the wetland never
7 ponded water during any of the wet-season site visits, the wetland basin was determined to be unsuitable for
8 federally listed large branchiopods. The wet- and dry-season reports are enclosed in Appendix J.

9 3.2.3 Vernal Pool Tadpole Shrimp

10 3.2.3.1 Listing Status and Designated Critical Habitat

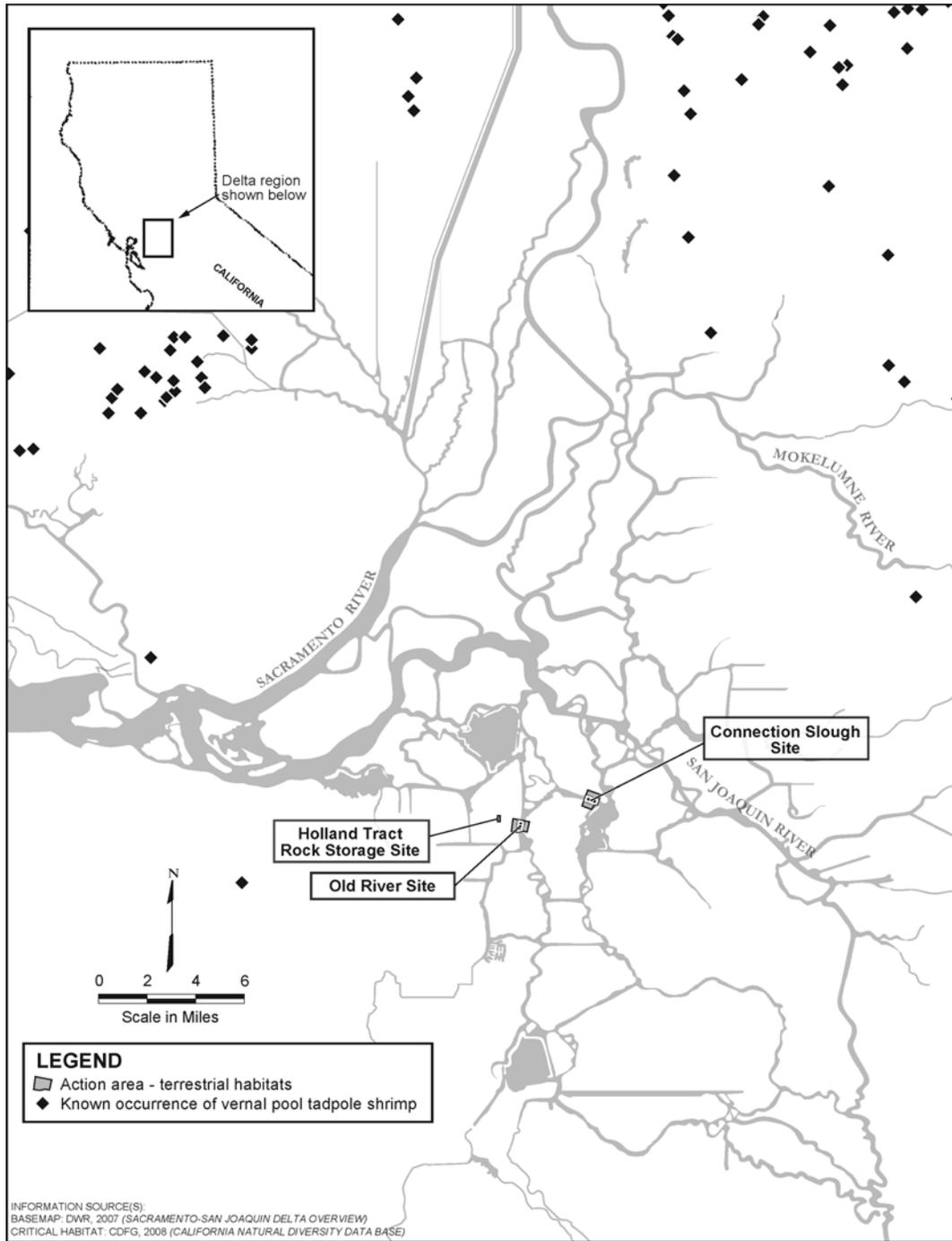
11 Vernal pool tadpole shrimp (*Lepidurus packardi*, VPTS) was listed as federally Endangered on September 19,
12 1994 (59 FR 48153). Critical habitat for this species was originally designated on August 6, 2003
13 (FR 68:46683) and revised August 11, 2003 (FR 70:46923). Species by unit designations were published
14 February 10, 2006 (FR 71:7117) (Figure 3-21).

15 3.2.3.2 Life History

16 VPTS is a small crustacean in the class Branchiopoda and order Notostira. It is distinguished from other
17 vernal pool crustaceans by a large shell-like carapace and two long appendages at the end of the last
18 abdominal segment. They reach 2 inches in length (USFWS 2005b).
19 VPTS have been observed in seasonal wetlands from December until they dry, and have greater temperature
20 tolerances than other fairy shrimps. They are predators, feeding on other invertebrates and amphibian eggs, as
21 well as organic debris. They climb over objects and plow into bottom sediments. Sexually mature adults have
22 been observed in pools three to four weeks after pools have filled. Eggs are laid by adult females every
23 winter, and they may lie dormant as long as 10 years in the cyst soil bank (USFWS 2005b).

24 3.2.3.3 Distribution and Abundance

25 The historical distribution of VPTS is not known (USFWS 2005b). VPTS appear to be endemic to the Central
26 Valley and probably were extant in the approximated 4 million acres of vernal pool habitat that once dotted
27 the Central Valley, before agricultural conversion (USFWS 2005b).
28 VPTS are found in vernal pool habitats throughout the Central Valley and in the San Francisco Bay area
29 (Rogers 2001). They are uncommon even where vernal pool habitat occur (USFWS 2005b). VPTS have been
30 recorded in Shasta, Tehama, Butte, Glenn, Yuba, Sutter, Yolo, Placer, Sacramento, Solano, San Joaquin,
31 Modesto, Contra Costa, Alameda, Merced, Fresno, Tulare, and Kings Counties (USFWS 2005b). The highest
32 concentrations of observations have been in Solano and Sacramento Counties. VPTS have been detected in
33 vernal pool habitats in numerous locations in the vicinity, mostly north the Project area (Figure 3-20).



1
 2 **Figure 3-21 CNDDDB Records of Vernal Pool Tadpole Shrimp in the Project Vicinity**

3.2.3.4 Population Viability Summary

VPTS populations have declined over a wide range along with their dependent habitats. Because vernal pool species are absolutely dependent on these unique habitats, their decline is closely tied to the destruction of vernal pools. It is expected that this species will decline commensurate with the loss, degradation, and fragmentation of its habitat.

3.2.3.5 Critical Habitat and Primary Constituent Elements

VPTS, like many other large branchiopods, are highly specialized to the vernal pool habitats they occupy. Vernal pool habitats fill with rainwater and some snowmelt runoff, which results in low nutrient levels and daily fluctuations in pH, dissolved oxygen, and carbon dioxide (Keeley and Zedler 1998). Adaptations for survival within the ephemeral pools include a short lifecycle (25 days-4 weeks to mature, longer than other large branchiopods) and high fecundity (VPTS can hatch more than one generation in a season, if pool conditions persist) (Ahl 1991, Helm 1998). Variation in water temperature may drive the variation in time to maturity. VPTS molt their carapace several times during their lifecycle. VPTS deposit specialized eggs, called cysts, that survive the dry period between rainy seasons, and which hatch when pools fill and water temperatures are between 10-15°C (Ahl 1991).

Specific vernal pool habitat characteristics associated with this species have not yet been determined. VPTS occur in a wide variety of ephemeral pools, with variations in size (a pool size range from 6.5 feet to 88 acres), temperature (range of 50-84°F), and pH (ranging from 6.2-8.5) (USFWS 2005b), though tolerances of this species to fluctuations in habitat conditions have not yet been established. VPTS have been found in vernal pools, clay flats, alkaline pools, ephemeral stock tanks, roadside ditches, and road ruts (Helm 1998, Rogers 2001). Typically they are found in pools deeper than 12 cm, and have been reported in small, clear pools and in turbid alkaline pools to large lakes (USFWS 2007b).

VPTS are active when their vernal pool habitats contain water. They are transported from pool to pool through overland water flow, or on the feet and/or feces of waterfowl and other migratory bird species (USFWS 2005b). Reproduction by this and other large branchiopods is generally accomplished by the deposit of cysts which go dormant and survive through the hot summer months.

3.2.3.6 Factors Affecting Vernal Pool Tadpole Shrimp

The major cause for the decline of this species is habitat loss due to land conversion from ephemeral wetland to other uses, mainly agriculture and urban or suburban development (Belk 1998). Other reasons for decline include habitat fragmentation, degradation by changes in natural hydrology, introduction of invasive species, contamination, poor grazing practices, infrastructure, recreation, erosion, and climatic and environmental change (USFWS 2005b).

Current and projected threats to vernal pool habitats include land conversion due to human population pressure, conversion to cropland, and widespread urbanization. Limiting factors for recovery include the continued conversion of habitats to human uses, and continued anthropogenic causes of degradation and contamination (USFWS 2005b).

3.2.3.7 Status of the Species within the Action Area

VPTS are not known to occur within the Action Area. In the San Joaquin Valley Region, most land is privately held, and VPTS are threatened by direct habitat loss due to fragmentation or conversion to agriculture or urban uses (USFWS 2005b). Prior to the conduct of wet-season surveys, the 0.5-acre seasonal wetland on Bacon Island at Connection Slough was considered to provide suitable habitat for VPTS as well as VPFS and Conservancy fairy shrimp. Historically, the Project site did not contain VPFS, VPTS, or Conservancy fairy shrimp habitat, but the levees have isolated the area from the prolonged periods of flooding that occurred historically, and a 0.5-acre seasonal wetland is now present within the Project area. Waterfowl may use the wetland and the migration of these waterfowl could provide a vector for the introduction of these species into the wetland.

1 Dry- and wet-season sampling for federally listed large branchiopods, including VPFS, VPTS, and CFS,
2 consistent with USFWS' Interim Survey Guidelines to Permittees for Recovery Permits under Section
3 10(a)(1)(A) of the Endangered Species Act for the Listed Vernal Pool Branchiopods (1996) were conducted
4 in the 0.5-acre wetland on Bacon Island south of Connection Slough in October 2008 (dry season) and
5 November and December 2008, and January, February and March 2009 (wet season) (Helm Biological
6 February 2009 and April 2009). No VPTS were detected during the surveys, and since the wetland never
7 ponded water during any of the wet-season site visits, the wetland basin was determined to be unsuitable for
8 federally listed large branchiopods. The wet- and dry-season reports are enclosed in Appendix J.

9 3.2.4 Conservancy Fairy Shrimp

10 3.2.4.1 Listing status and Designated Critical Habitat

11 Conservancy fairy shrimp (*Branchinecta conservatio*, CFS) was listed as federally Endangered on September
12 19, 1994 (59 FR 48153). Critical habitat for this species was designated on August 11, 2005 (FR 70:46924)
13 that designated critical habitat for 15 vernal pool species, including four vernal pool crustaceans. Critical
14 habitat designation area for CFS totaled 161,786 acres in Oregon and California.

15 3.2.4.2 Life History

16 CFS is a small crustacean in the class Branchiopoda and order Anostraca. Adult shrimp range in length
17 between 0.6 to 1.1 inches. (Eng et al. 1990). The female brood pouch is cylindrical and usually ends under the
18 fourth body segment. The male CFS has distinctive antennae ends. The second pair of antennae in adult
19 females is cylindrical and elongate (Eng et al. 1990). The species has no carapaces, compound eyes, and
20 segmented bodies with 11 pairs of swimming legs. Adult shrimp range in length between 0.6 to 1.1 inches.
21 (Eng et al. 1990). The female brood pouch is cylindrical and usually ends under the fourth body segment. The
22 male CFS has distinctive antennae ends. The second pair of antennae in adult females is cylindrical and
23 elongate (Eng et al. 1990).

24 This species is most often observed from November to early April. CFS diet consists of algae, bacteria,
25 protozoa, rotifers, and organic detritus (Pennak 1989). Females lay their eggs within the brood sac, which
26 either drops to the bottom of the vernal pool, or sinks with the dead body of the female (Federal Register
27 1994). The egg cysts survive heat, cold, and prolonged dry periods, and the cyst bank in the soil may contain
28 multiple generations from different years (Donald 1983). Cyst dispersal may occur either during flood events
29 to hydrologically connected vernal pools, or waterfowl and shorebirds, which ingest CFS and transport the
30 cysts via feces or on their body (USFWS 1999).

31 CFS, like some other large branchiopods are highly specialized to the vernal pool habitats they occupy.
32 Adaptations for survival within the ephemeral pools include a short lifecycle, with an average of 46 days to
33 mature. They live for as long as 154 days, with an average of 123 days (Helm 1998). Variation in water
34 temperature may drive the variation in time to maturity. CFS produce one large cohort of offspring in a
35 season (USFWS 2005b). CFS deposit specialized eggs, called cysts, which survive the dry period between
36 rainy seasons. The eggs are either dropped to the bottom or remain attached until the female dies and sinks
37 (Pennak 1989).

38 CFS are only known to occur in seasonally inundated habitats, and have never been observed in rivers or
39 marine waters (USFWS 2005b). Vernal pool habitats fill with rainwater and some snowmelt runoff, which
40 results in low nutrient levels and daily fluctuations in pH, dissolved oxygen, and carbon dioxide (Keeley and
41 Zedler 1998). CFS have been observed in large, turbid and cool pools with low conductivity, low total
42 dissolved solids, and low alkalinity (Eng et al. 1990). The majority of records occur in playa pools, which are
43 vernal pools that typically remain inundated for longer periods, are larger in size, and are rarer than other
44 vernal pools (USFWS 2007c).

1 **3.2.4.3 Distribution and Abundance**

2 This historical distribution of CFS is not known, but it is likely to have occupied more extensive suitable
3 vernal pool habitats throughout the Central Valley and southern coastal regions of California
4 (USFWS 2005b).

5 The 14 currently known localities containing CFS are restricted to the Central Valley, with one population in
6 southern California. A total of eight populations are distributed statewide (USFWS 2007c). These occur in
7 fragmented habitat patches located in Tehama, Butte, Yolo, Solano, Colusa, Stanislaus, Merced, and Ventura
8 Counties (USFWS 2005b). The nearest reported sightings of CFS to the Project site are 23 miles to the
9 northwest in the Jepson Prairie (CNDDDB 2008), see Figure 3-22.

10 **3.2.4.4 Population Viability Summary**

11 CFS populations have declined over a wide range along with their dependent habitats. Because vernal pool
12 species are absolutely dependent on these unique habitats, their decline is closely tied to the destruction of
13 vernal pools. It is expected that this species will decline commensurate with the loss, degradation and
14 fragmentation of its habitat.

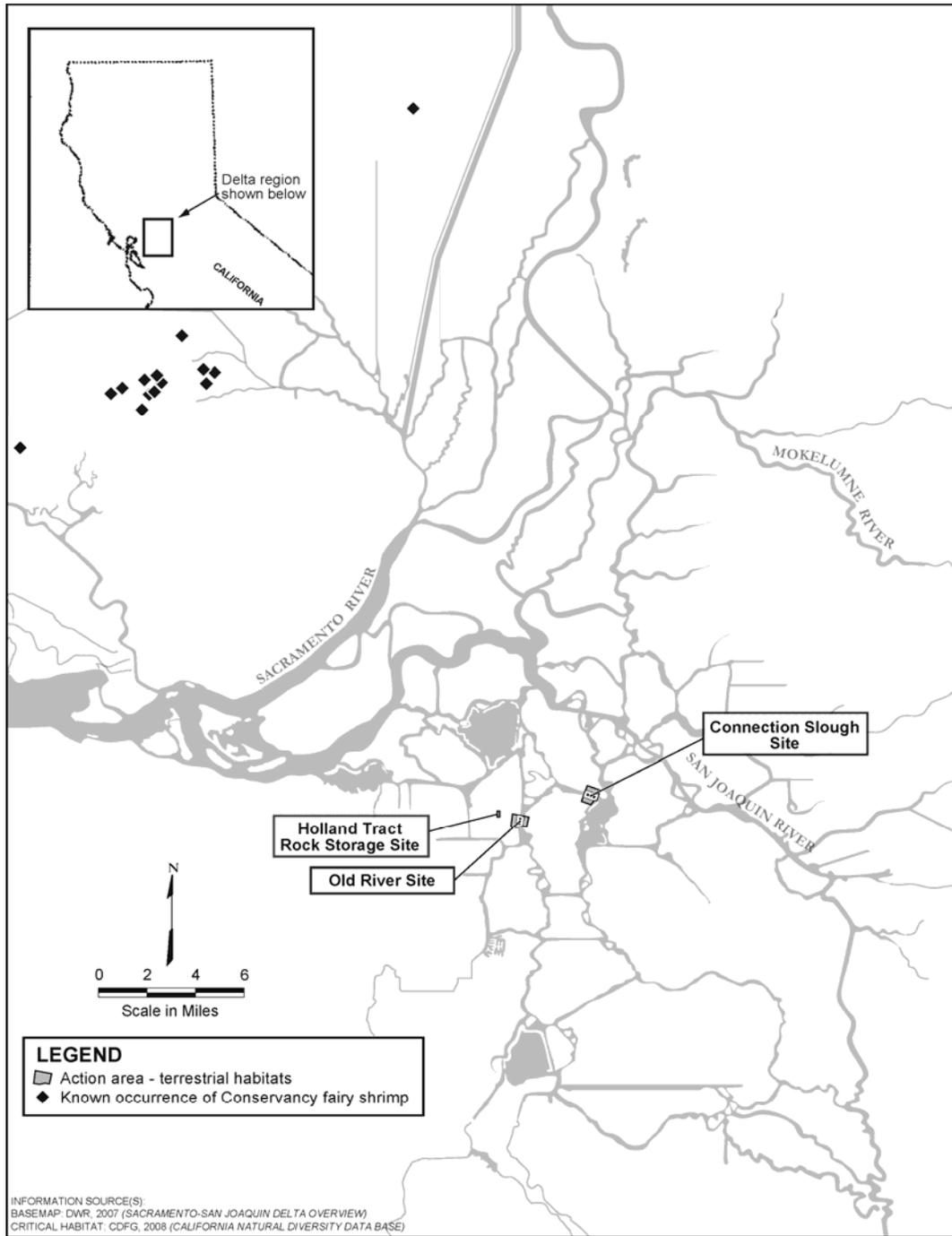
15 **3.2.4.5 Factors Affecting Conservancy Fairy Shrimp**

16 The major cause for the decline of this species is habitat loss due to land conversion from ephemeral wetland
17 to other uses, mainly agriculture and urban or suburban development (Belk 1998). Other reasons for decline
18 include habitat fragmentation, degradation by changes in natural hydrology, introduction of invasive species,
19 contamination, poor grazing practices, infrastructure, recreation, erosion, and climatic and environmental
20 change (USFWS 2005b). Specific threats to this species in recorded locations include inappropriate grazing,
21 conversion to cropland or development, altered hydrology, and introductions of non-native predatory fishes,
22 crayfish and bullfrogs (CNDDDB 2008).

23 Current and projected threats to vernal pool habitats include land conversion due to human population
24 pressure, conversion to cropland, and widespread urbanization. Limiting factors for recovery include the
25 continued conversion of habitats to human uses, and continued anthropogenic causes of degradation and
26 contamination (USFWS 2005b).

27 **3.2.4.6 Status of the Species within the Action Area**

28 CFS are not known to occur within the Action Area. The Jepson Prairie population is protected on a preserve,
29 but other populations outside the preserve are threatened by development (USFWS 2005b).



1
 2 **Figure 3-22 California Natural Diversity Database Records of Conservancy Fairy Shrimp in the Project Vicinity**

1 Prior to the conduct of wet-season surveys, the 0.5-acre seasonal wetland on Bacon Island at Connection
2 Slough was considered to provide suitable habitat for CFS. Historically, the Project site did not contain CFS
3 habitat, but the levees have isolated the area from the prolonged periods of flooding that occurred historically,
4 and a seasonal wetland is now present within the Project area. Waterfowl may use the wetland and the
5 migration of these waterfowl could provide a vector for the introduction of these species into the wetland.

6 Dry- and wet-season sampling for federally listed large branchiopods, including VPFS, VPTS, and CFS,
7 consistent with USFWS' Interim Survey Guidelines to Permittees for Recovery Permits under Section
8 10(a)(1)(A) of the Endangered Species Act for the Listed Vernal Pool Branchiopods (1996) were conducted
9 in the 0.5-acre wetland on Bacon Island south of Connection Slough in October 2008 (dry season) and
10 November and December 2008, and January, February and March 2009 (wet season) (Helm Biological
11 February 2009 and April 2009). No CFS were detected, and since the wetland never ponded water during any
12 of the wet season site visits, the wetland basin was determined to be unsuitable for federally listed large
13 branchiopods. The wet- and dry-season reports are enclosed in Appendix J.