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## **Summary and Conclusion**

#### 7.1 OVERVIEW

- 4 This section integrates current conditions described in the status of species and environmental baseline
- 5 sections of this BA with anticipated effects of the 2-Gates Project and expected cumulative effects of future
- 6 non-Federal actions. Its purpose is to develop a better understanding of the likely effects to listed species and
- 7 designated critical habitat of the 5-year 2-Gates Project. The Action Area for the 2-Gates Project includes the
- 8 area where gate operations control hydrodynamic and water quality conditions within the Delta in order to
- 9 influence Delta smelt movement and other Delta channels where flows may be affected but not directly
- 10 controlled. The geographic extent of the action area was determined by hydrodynamic modeling, as described
- 11 in Section 2.4.2

#### 7.2 SUMMARY OF SPECIES STATUS AND ENVIRONMENTAL BASELINE

- 13 As described in the status of species and environmental baseline sections of this BA, past and present
- 14 activities have caused significant habitat loss, fragmentation, and degradation of aquatic habitats within the
- Delta. In addition, past and present operations of the Central Valley Pumps (CVP) and State Water Pump
- 16 (SWP) pumping facilities within the south Delta, along with other unscreened diversions, have resulted in
- 17 significant entrainment and loss of Endangered Species Act (ESA) listed aquatic species.
- The functionality of aquatic, riparian, and floodplain habitat within the Action Area have all been
- 19 substantially degraded due to anthropogenic activities, such as alterations in Delta channel geometry, removal
- 20 of riparian vegetation and shallow water habitat, construction of armored levees, changes in Delta
- 21 hydrodynamics due to upstream water storage reservoirs, water export demands and in-Delta water
- diversions, and the influx of contaminants from stormwater, treated municipal discharges and agricultural
- 23 returns. Introduction and spread of non-native invasive species of plants and animals has significantly altered
- 24 the habitat structure, community composition and food web dynamics in the Delta. Past and present effects
- described in the environmental baseline are expected to continue through the duration of the 5-year operation
- 26 planned for the 2-Gates Project and into the future.

## 27 7.3 SUMMARY OF EFFECTS OF THE 2-GATES PROJECT

- 28 The proposed 2-Gates Project, along with the interrelated and interdependent activities associated with it are
- 29 expected to affect aquatic and terrestrial species and the value of their habitat for the 5-years covering Project
- 30 installation and operation. For aquatic species, these effects are anticipated to extend throughout the Action
- 31 Area. For terrestrial species, these effects are expected to be more localized primarily occurring only within
- 32 the actual physical foot print of the gates and associated structures (i.e. adjacent levees, boat ramps, access
- 33 roads, staging areas).

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#### 7.3.1 Aquatic Species

- Listed aquatic species that could be affected by the 2-Gates Project include Delta smelt, Sacramento River
- winter-run Chinook salmon, Central Valley spring-run Chinook salmon, Central Valley steelhead, and the

- Southern distinct population segment (DPS) of North American green sturgeon. Project effects would result
- from in-channel installation during October and November, 2009, the annual operation of the gate structures
- during the months of December through June, 2009 to 2014, and removal of the gates at the Project's
- 4 conclusion in July 2014 (Table 7-1).

#### Table 7-1 Aquatic Species - Summary of Potential Effects

Construction Effects (Oct - Nov)

| Life Stage / Species               | Direct Injury /<br>Mortality | Noise /<br>Disturbance | Contaminants | Turbidity /<br>Sediment<br>Resuspension | Habitat Loss /<br>Alteration | Increased<br>Predation | Entrainment at CVP / SWP |
|------------------------------------|------------------------------|------------------------|--------------|---|------------------------------|------------------------|--------------------------|
| Adult                              |                              |                        |              |   |                              |                        |                          |
| <ul> <li>Delta smelt</li> </ul>    |                              |                        | •            | •                                       | •                            |                        | •                        |
| <ul> <li>Chinook salmon</li> </ul> |                              |                        |              |   |                              |                        |                          |
| <ul><li>Winter-run</li></ul>       |                              |                        |              |   |                              |                        |                          |
| <ul><li>Spring-run</li></ul>       |                              |                        |              |   |                              |                        |                          |
| <ul><li>Fall-run</li></ul>         |                              | •                      | •            |   |                              |                        |                          |
| <ul> <li>Late Fall-run</li> </ul>  |                              | •                      | •            |   |                              |                        |                          |
| <ul> <li>Steelhead</li> </ul>      |                              |                        |              |   |                              |                        |                          |
| Green sturgeon                     | •                            | •                      | •            | •                                       | •                            |                        |                          |
| Larvae/juveniles                   |                              |                        |              |   |                              |                        |                          |
| <ul> <li>Delta smelt</li> </ul>    |                              |                        |              |   |                              |                        |                          |
| <ul> <li>Chinook salmon</li> </ul> |                              |                        |              |   |                              |                        |                          |
| <ul><li>Winter-run</li></ul>       |                              | •                      | •            | •                                       |                              |                        | •                        |
| <ul><li>Spring-run</li></ul>       |                              |                        |              |   |                              |                        |                          |
| – Fall-run                         |                              |                        |              |   |                              |                        |                          |
| <ul> <li>Late Fall-run</li> </ul>  |                              |                        |              |   |                              |                        |                          |
| Steelhead                          |                              |                        |              |   |                              |                        |                          |
| Green sturgeon                     | •                            | •                      | •            | •                                       | •                            |                        |                          |

Operational Effects (Dec - Jun)

| Life Stage / Species              | Direct Injury /<br>Mortality | Noise /<br>Disturbance | Contaminants | Sediment<br>Resuspension | Habitat Loss /<br>Alteration | Increased<br>Predation | Entrainment at CVP / SWP |
|-----------------------------------|------------------------------|------------------------|--------------|--------------------------|------------------------------|------------------------|--------------------------|
| Adult                             | Wortdirty                    | Distarbance            | Contaminants | Resuspension             | riteration                   | Tredation              | 011 7 3111               |
| Delta smelt                       |                              |                        |              |                          |                              |                        |                          |
| Chinook salmon                    |                              |                        |              |                          |                              |                        |                          |
| <ul><li>Winter-run</li></ul>      |                              |                        |              |                          |                              |                        |                          |
| <ul><li>Spring-run</li></ul>      |                              |                        |              |                          |                              |                        |                          |
| – Fall-run                        |                              |                        |              |                          |                              |                        |                          |
| <ul> <li>Late Fall-run</li> </ul> |                              |                        |              |                          |                              |                        |                          |
| Steelhead                         |                              |                        |              |                          |                              |                        |                          |
| Green sturgeon                    |                              |                        |              |                          | •                            |                        |                          |
| Larvae/juveniles                  |                              |                        |              |                          |                              |                        |                          |
| Delta smelt                       |                              |                        |              |                          | •                            | •                      | •                        |
| Chinook salmon                    |                              |                        |              |                          |                              |                        |                          |
| <ul><li>Winter-run</li></ul>      |                              |                        |              |                          |                              | •                      | •                        |
| <ul><li>Spring-run</li></ul>      |                              |                        |              |                          |                              | •                      | •                        |
| – Fall-run                        |                              |                        |              |                          |                              | •                      |                          |
| <ul> <li>Late Fall-run</li> </ul> |                              |                        |              |                          |                              | •                      |                          |
| Steelhead                         |                              |                        |              |                          |                              | •                      | •                        |
| Green sturgeon                    | _                            |                        |              |                          | •                            | •                      |                          |

- 1 In-water site preparation and gate installation (dredging, foundation prep, sheet pile and king pile installation,
- 2 barge placement, etc.) is anticipated to occur during established in-water work windows to avoid negative
- 3 effects to listed species. Southern DPS green sturgeon and CV steelhead adults may be present in the Action
- 4 Area and at the Project sites during installation. Construction effects include increased construction vessel
- 5 activity with potential oil and gas contamination from spills; the installation of the sheet pile walls; dredging
- of peat sediments and installation of a rock base for the barge, and installation of the gate and placement of
- 7 rock to lock in the barge. Construction activities would generate noise from construction vessels, sheet pile
- 8 installation, dredging activity and rock placement that would disturb species in the immediate vicinity of the
- 9 Project sites. Dredging would remove between 11,500 and 42,800 cubic yards of channel bed material in Old
- River and between 7,500 and 11,300 cubic yards of bed material in Connection Slough and replace that with a
- small volume of rock. This activity would increase local turbidity during the dredging and would replace
- approximately 2.1 acres of soft bottom habitat with hard bottom substrate and the two barges. Green sturgeon
- are bottom-oriented fish and could be injured or killed by dredging, rock or barge placement.
- 14 The gates will be operated to modulate flows in Old and Middle Rivers and thus manage distribution of
- 15 higher turbidity conditions that cue adult pre-spawning migration from extending into the south Delta. Adult
- smelt begin moving inland from the western Delta when first flush flows increase turbidity (greater than or
- equal to 12 NTUs) and decrease salinity. During this period, typically December to February/March, gates
- will be operated to reduce movement of fresher, more turbid water in the central Delta from extending into the
- south Delta via Old and Middle Rivers. Typically, Old River gate closure occurs for period of 0.5 to 2.5 hours
- during a tidal cycle, depending on the strength of the tide.
- 21 Delta smelt spawning typically commences once Delta-wide average water temperatures reach 12°C,
- 22 approximately February or March. Once this occurs, gates will be operated to protect larval and juvenile Delta
- smelt from entrainment into the south Delta, as informed by 20-mm surveys of larval distribution. The Old
- 24 River gate will be operated tidally: open on ebb tides and closed on two flood tides, both lasting
- approximately 5-7 hours each within a 25 hour tidal cycle. The Connection Slough gate will be closed during
- 26 ebb and flood tides, may be opened on slack tides (approximately one hour each opening), and will be opened
- 27 to allow boat navigation on weekends and as needed. Gate operations will be coordinated with OCAP
- 28 restrictions on OMR flows and San Joaquin River flow requirements established by NMFS (NMFS 2009,
- 29 RPA Action IV.2.1). Gates will also be open continuously between April 1 and May 31 and on weekends
- 30 from Memorial Day through June. Gates will remain open from July into December.
- 31 All listed fish species would be present in the Action Area during gate operations between December and
- June each year. The gate structures and their operations would affect habitat conditions by affecting
- 33 hydrodynamics and turbidity in areas of the central and south Delta. These altered hydrodynamics and water
- 34 quality conditions may affect Delta smelt, winter-run and spring-run Chinook, steelhead, and green sturgeon.
- During the prespawning adult operations (December to March, the Project will balance flows between Old
- and Middle Rivers but have no effect on the net OMR flows and little effect on flows in connecting channels.
- 37 Results of the modeling studies indicate that there would be a reduced risk of entrainment for Delta smelt and
- 38 other species from the reduced turbidity levels that occur in the south Old and Middle river channels near the
- 39 intakes to the pumping facilities. Delta smelt would not continue to move upstream and into close proximity
- 40 to the conveyance channels that lead to the pumping facilities. These changes would be unlikely to
- substantially change the conditions affecting juvenile salmonids that are emigrating from the Sacramento
- 42 River (winter-run and spring-run Chinook salmon and CV steelhead) and Mokelumne River salmon and CV
- steelhead since net flows are not changed. Project operations during this time are not expected to increase the
- risk of entrainment to juvenile green sturgeon over baseline conditions.
- 45 During the juvenile operations period (March to April and June) the gates will operated tidally, with the Old
- 46 River gate open on ebb and closed on flood tides, and the Connection Slough gate mostly closed, but open
- 47 during slack water. Again, the operation doesn't change the net flows in OMR, but the operation shifts
- 48 negative flows into Middle River during the time the gates are closed and then results in net seaward flows in

- Old River since there is little negative flow during closure and strong positive flow during the ebb. The
- 2 operation creates a dispersive mixing area between Middle and Old Rivers into Franks Tract and False River
- 3 based on modeling. The dispersive mixing would aid transport and dispersal of larval and juvenile Delta smelt
- 4 downstream and away from the pumps. Dispersive mixing could also disperse salinity and nutrients from the
- 5 San Joaquin River to the west where it could add to the productivity in eastern Suisun Bay. Effects on Delta
- 6 smelt would be positive since it transports larvae fish away from the pumps. Effects on salmon and steelhead
- 7 is likely positive since under OMR flows alone, flows in both the Old and Middle rivers are net negative,
- 8 compare to the dispersive mixing operations where Middle River has stronger negative flows, but Old River
- 9 has positive flow. Negative effects could occur for Delta smelt, salmon or steelhead entering the central Delta
- from the east through Turner or Columbia cuts, or entering the San Joaquin River via the Mokelumne River
- or Georgiana Slough may face stronger negative flows in Middle River and be drawn toward the pumps. Fish
- so entrained could still be exposed to positive flows down Old River and continue their movement westward,
- but others may be at risk of entrainment at the CVP and SWP pumping facilities. During the main migration
- period of April through May, the gates will remain open.
- Gate closure may affect migration corridors for salmon and steelhead juveniles emigrating from the San
- 16 Joaquin River by impeding movement during flood tides or diverting individuals to other routes through the
- 17 Delta. The consequence would be periodic and short-term delays in migration to the ocean and/or increased
- exposure to predators in the Delta. The magnitude of potential adverse effects on CV steelhead from the San
- 19 Joaquin River would depend on the number of juveniles using the Old River route. Factors expected to
- 20 minimize potential adverse effects of the Project on San Joaquin River steelhead include: 1)gate closures
- occur during flood tides, downstream movement by juveniles tends to occur during ebb tides, and the gates
- will remain open during peak smolt outmigration through the Delta (April 1 through May 31). Gate
- 23 operations may help juvenile Chinook salmon and CV steelhead emigrating from the Sacramento River by
- reducing opportunities for diversion down Old River toward the south Delta and the export facilities.
- 25 Outmigrating salmon and steelhead that move through Georgiana Slough could experience an increase in
- local flow cues that would direct them down Middle River.
- 27 Gate operations will not change water quality conditions in close proximity to the gates beyond the range of
- 28 natural variation experienced in the Delta. In Old River, changes in DO or turbidity are unlikely because of
- 29 the short periods of gate closure. In Connection Slough, where the gate will be closed for longer durations,
- 30 there may be reduced DO levels in the slough west of the gate. However, these reductions are not likely to
- 31 reach deleterious levels during the winter and early spring when Delta water temperatures are cool and, algae
- 32 blooms are not occurring. Also, there will be some water exchange through the leaky gate structures. The gate
- 33 structure in Connection Slough is situated close to the confluence of Middle River and local mixing with
- 34 Middle River water is expected to reduce the effect of gate closure on waters east of the gate.
- 35 The gate structures would attract predatory fish, such as striped bass, largemouth bass and catfish, which
- 36 exploit situations where food is abundant or where features exist that, enhance feeding opportunities, such as
- 37 turbulent flows, structural habitat. Adult and juvenile Delta smelt and juvenile salmon and steelhead would be
- potentially at risk. This effect would be localized and predation studies conducted as part of the 2-Gates
- 39 Project Monitoring program will provide insight into the distribution and density of predators around and near
- 40 the gate structures along.

#### 7.3.2 Effects on Designated Critical Habitat for Aquatic Species

- 42 Critical Habitat in the Action Area has been designated for Delta smelt and Central Valley steelhead, and
- proposed for Southern DPS Green sturgeon. The Action Area supports a variety of Primary Constituent
- 44 Elements (PCEs) of Critical Habitat for each species. For Delta smelt, these include physical habitat (suitable
- 45 spawning substrate and depth), water (suitable water quality, low entrainment risk), flow (cues for spawning
- 46 migrations and larval transport flows), and salinity (low salinity rearing habitat). For CV steelhead in the
- 47 Delta, these include migration corridors for adults and juveniles that are free of barriers (unobstructed

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- passage) and entrainment risk. For green sturgeon in the Delta, these include migration corridors for adults
- 2 and juveniles, sediments free of contaminants, and rearing habitat for juveniles. Current conditions of aquatic
- 3 habitat in the Delta overall are considered degraded.
- 4 The Project would negatively modify critical habitat at the sites of the gates structures, and is expected to
- 5 have minor effects on critical habitat within the Action Area as a whole. The Project would change critical
- 6 habitat for pre-spawning adult Delta smelt within the larger Delta region by reducing turbidity in the southern
- 7 Old and Middle river channels in close proximity to the pumping facilities. This change is designed to
- 8 discourage use of the channel segments with a high entrainment risk, and hence is a trade-off of sorts; by
- 9 reducing habitat quality in an area that with high entrainment risk, pre-spawning adult Delta smelt will not
- venture into the zone of influence of the pumps and will spawn outside this area. Consequently, fewer adult
- Delta smelt will be taken in salvage and potentially more of their offspring will be transported to the western
- 12 Delta instead of entrained and removed from the system. Habitat reduction could typically occur following
- storm events from December into March once or twice per year following large run-off events.
- 14 Installation of the gates will disturb approximately 2.1 acres of soft-bottom channel habitat and replace it with
- two barges and rock substrate. This would affect a relatively small area compared to the habitat that is
- available in Old River and Connection Slough and the Delta as a whole. Delta smelt are pelagic fish and
- 17 Central Valley steelhead are surface-oriented, so alteration of the channel bottom would not be considered an
- adverse effect on critical habitat for these species. Green sturgeon are bottom-oriented, but the relatively small
- 19 amount of habitat that is altered would not be considered to be an adverse modification of proposed critical
- 20 habitat for foraging. Gate installation will create structural features in otherwise open channel habitat. The
- 21 gates and barges will create some habitat features, such as underwater structure, shear zones, eddies, and other
- changes in local hydrodynamic conditions that may be attractive to predators such as striped bass, largemouth
- 23 bass or catfish and expose smaller fish to concentrations of predators at the gate sites, perhaps altering
- 24 background predation.

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- 25 The structures may also provide passage impediment to some species. Gate structures restrict the open within
- both channels and affect the amount of conveyance volume during tidal flows. The Old River site has the
- 27 largest effect because of the volume of tidal flows in this channel. The barge deck in Old River is set close to
- 28 the bed elevation, so bottom dwelling species would not have difficulty in passing the site. The Connection
- 29 Slough site has limited tidal flows, but the barge deck is set about 12 to 15 feet above the bed of channel and
- 30 this structure may present some impediments to passage for bottom dwelling sturgeon.
- 31 Overall, the Project will reduce entrainment risk to Delta smelt and will not substantially degrade the function
- of critical habitat migration or rearing of juvenile salmon or CV steelhead. The project may affect passage
- conditions in Connection Slough for and green sturgeon.

#### 7.3.3 Terrestrial Species

- 35 No Vernal Pool Fairy Shrimp, Vernal Pool Tadpole Shrimp, or Conservancy Fairy Shrimp were detected
- during wet- and dry-season surveys and the wetland basin near the construction site was determined to be
- unsuitable for federally-listed large branchiopods. Therefore, the Project will have no effect on these species.
- 38 Giant Garter Snake (GGS) is the only listed terrestrial species that could be affected by the Project. Effects to
- 39 GS would be due to construction activities, principally site disturbance during construction (October-
- 40 November 2009), and to a lesser degree, gate installation (December 2009) and removal in 2014.
- 41 Construction activities could affect GGS by trampling or crushing individuals if they are present within the
- 42 terrestrial Action Area. Burrowing owls and western pond turtles could be killed or injured during
- 43 construction. Gate operations would not adversely affect GGS.

### 7.3.4 <u>Effects on Designated Critical Habitat of Terrestrial Species</u>

- 2 The Project will not affect critical habitat for any terrestrial species, because none has been designated within
- 3 the Action Area for the Project.

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#### 7.4 SUMMARY OF CUMULATIVE EFFECTS

- 5 The anticipated effects described in the cumulative effects section of this BA are expected to occur with or
- 6 without the Project. Adverse affects resulting from non-Federal actions to both aquatic and terrestrial species
- 7 are anticipated and may further diminish the functional value of critical habitat within the Action Area.
- 8 Planning efforts such as the BDCP and the Governor's Delta Vision process are anticipated to have both
- 9 adverse and beneficial effects to listed species as a result of planned actions in the long-term but not likely
- within the 5-year time frame of the 2-Gates Project. In addition, these efforts are expected to have a federal
- 11 nexus and will be the subject of future State and Federal ESA consultations.

#### 7.5 CONCLUSION

- 13 In conclusion, the 2-Gates Project, when combined with past and present effects and those anticipated as a
- result of future non-Federal actions within the Action Area, would benefit Delta smelt. The Project would not
- 15 jeopardize and may benefit other listed aquatic species as well. The Project would have minimal or no effect
- on listed terrestrial species within the Action Area, and would not jeopardize the existence of these species.
- 17 The presence and operations of the gates is intended to complement actions by fishery managers to protect
- 18 threatened Delta smelt. The intent is to operate the gates in concert with the protective requirements already
- 19 established in the OCAP BOs from USFWS (USFWS 2008) and NMFS (NMFS 2009). These measures
- would affect hydrodynamic and water quality (turbidity and salinity) conditions, which would result in
- decreased entrainment of Delta smelt at the CVP and SWP Delta export pumping facilities in the south Delta.
- The proposed installation and operation of the 2-Gates Project is not expected to appreciably reduce the
- 23 function of the PCEs of designated critical habitat for Delta smelt within the Delta as a whole. While there
- 24 may be some adverse effects in the immediate vicinity of the gate structures themselves, these effects would
- 25 be transitory and localized and would be more than offset by the benefits of reduced entrainment at the CVP
- and SWP pumping facilities. The result is an expected increase in the overall survival and recovery of Delta
- smelt. Irreversible effects to Delta smelt will be avoided by the short-term nature of the Project (5-years) and
- 28 the ability to quickly remove the structures if deemed necessary.
- 29 Migrating adult and juvenile (smolt) life stages of winter-run and spring-run Chinook salmon and steelhead
- 30 could be affected by the Project during both installation and operation of the gate structures and associated
- 31 components. Reduced reverse flows in Old River between the gate locations and areas to the north and west
- 32 are generally expected to improve flow conditions for outmigrating juvenile salmonids. In addition, since the
- 33 2-Gates Project will be operated in coordination with current OCAP operating requirements (USFWS 2008,
- NMFS 2009), it is anticipated that entrainment at the CVP and SWP pumping facilities will be further
- 35 reduced.
- 36 Migration delays to both adult and juvenile salmon and steelhead are anticipated but expected be minimal
- since gate operations would result in Old River gate closures on flood tides only. Juveniles may experience
- increased predation at the gate structures, although it is expected that these effects would be localized.
- 39 Predation studies conducted as part of the 2-Gates Project Monitoring program will provide insight into the
- 40 distribution and density of predators around and near the Project sites along with needed data to quantify
- 41 potential effects to listed species.

- Green sturgeon are expected to be exposed to the effects of the 2-Gates Project during both construction and
- 2 operations periods. However, because there are no reliable estimates of the number of individual green
- 3 sturgeon occupying the Delta, or the Action Area, population level effects are uncertain. Any green sturgeon
- 4 individuals present in the area may experience temporary and localized disturbance and possibly even injury
- 5 or mortality from construction and installation activities. Gate structures and gate closures would temporarily
- 6 impede movement and/or passage of any green sturgeon in the vicinity of the gates.

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