APPENDIX B

Operations Plan

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1.0 Operations Plans

2 1.1 Introduction

3 This operations plan characterizes anticipated operations of the 2-Gates Project, describes how

- 4 these operations complement and coordinate with regulatory requirements imposed by recent
- 5 Biological Opinions (BOs), and summarizes operational triggers and the decision-making
- 6 process.
- 7 Initial Project operations are based on an understanding of the patterns and relationships of Delta

8 hydrodynamics, water quality parameters (particularly turbidity), delta smelt life cycle and

9 behavioral responses to flow and water quality cues at different life stages, and entrainment by

10 the export facilities. The initial concept for operating the Project was developed and refined

11 using extensive hydrodynamic and delta smelt behavioral modeling by Resource Management

12 Associates (RMA) (Appendix A).

13 The Project goes beyond simply reducing negative flows in Old and Middle Rivers (OMR

14 flows), as specified in the BOs. Entrainment reduction may be accomplished by controlling the

15 distribution and continuity of turbidity and salinity conditions that have been identified as a

16 component of pre-spawning, adult delta smelt habitat (<u>USFWS 2008b</u>). It is anticipated that the

- 17 Project will enhance the isolation of delta smelt from water management operations at the
- 18 Central Valley Protect (CVP) and State Water Project (SWP) pumps by limiting the upstream
- 19 movement of higher concentrations of turbidity in Old and Middle Rivers from December into
- 20 March. In addition, tidal operation of the 2-Gates Project may also increase dispersive mixing of
- 21 water in the central or southern Delta seaward toward the western Delta. This has the potential to
- 22 (1) reduce entrainment risk by dispersing larval/juvenile smelt spawned in the central and
- southern Delta away from the export pumps, (2) transport juvenile smelt westward toward

rearing habitat near Suisun Bay, and (3) enhance export of nutrients and phytoplankton to the

- west Delta. Water supply benefits can be realized if it is demonstrated that entrainment at the CVP and SWP facilities is reduced or averted by modifying the general distribution of delta
- 26 CVP and SWP facilities is reduced or averted by modifying27 smelt north and west of the region of control of the gates.

28 The Project is designed to be operated in conjunction and coordination with OMR flow

- restrictions in the USFWS OCAP-CVP/SWP Operations BO (USFWS 2008b) and the NMFS
- OCAP-CVP/SWP Operations BO (NMFS 2009a)¹. Table ETable B-1 illustrates the timing of
- 31 Project operations and the most relevant Reasonable and Prudent Alterative (RPA) actions. This
- 32 Operations Plan describes how the Project operations fit into the context of the RPA actions.

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¹ At this time the Project will not operate during the April 1 to May 31 period to avoid potential adverse effects on emigrating salmon and steelhead. The Project will not change any conditions within the RPAs or operations specified in either the NMFS or <u>USFWS CVP/SWP</u> <u>Operations</u> BOs.

- 1 The control of water movement from the central Delta into the south Old and Middle Rivers is
- 2 critical to the control of entrainment of delta smelt (and other pelagic species) by the CVP and
- 3 SWP export facilities. Since conditions can change rapidly, the Project includes a real-time data
- 4 gathering and decision framework that evaluates the best course of action for particular
- 5 hydrodynamic and water quality conditions, delta smelt distributions, and anadromous fish
- 6 migrations. This Plan describes operational triggers, with further details on the monitoring to
- 7 detect these triggers provided in the Science Investigation Program & Monitoring Plan
- 8 (Appendix C). Initial Project operations will be adapted iteratively, based on monitoring and
- 9 evaluation. This Plan concludes with a description of how the Project will provide additional
- 10 information and another management tool to the resource agencies' decision-making process for
- 11 delta smelt protection. <u>.</u>

12 Initial Project operations will be adapted iteratively, based on monitoring and evaluation. This

- 13 Plan concludes with a description of how the Project will provide additional information and
- 14 another management tool to the resource agencies' decision-making process for delta smelt
- 15 protection.

16 **1.2 Operators and Decision-Makers**

17 The U.S. Bureau of Reclamation (Reclamation), or its designee, will maintain and operate the

18 Project facilities (e.g., gates, small boat portage ramps) in a manner that is consistent with

19 operations of the OMR flow restrictions under the <u>RPAs established by OCAPCVP/SWP</u>

20 Operations BORPAs. Information from the hydrodynamic and behavioral models will be

21 provided to Reclamation and used to optimize the timing and duration of gate operations.

22 Decisions will be made via an adaptive process, discussed in more detail at the end of this

23 Operations Plan. Under the FWSUSFWS OCAP (2008b) CVP/SWP Operations BO, the Smelt

24 Working Group (SWG) meets to consider fish distribution and relative abundance in light of

25 Delta conditions and makes recommendations to USFWS. The <u>Service USFWS</u> then brings the

26 proposed action (which may be modified from what the SWG has recommended) to Water

27 Operations Management Team (WOMT). Under the NMFS OCAPCVP/SWP Operations BO,

28 the Delta Operations for Salmon and Sturgeon Technical Working Group (DOSS) provides

29 recommendations to NMFS, which then brings proposed action to WOMT. The WOMT can

30 either adopt the <u>FWSUSFWS</u>'s determination or can suggest an alternative action. The

31 <u>FWSUSFWS</u> then makes the ultimate decision. The Project operations will fit into this adaptive

32 process. A 2-Gates Study Team will be formed to assess forecast modeling and real-time data on

33 Delta conditions and make recommendations on gate operations to the SWG, DOSS and

- agencies—In this manner, the Project will provide a new management tool (gate operations) and
- 35 additional data for the regulatory agencies' decisions.

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I. Pre-spawning Adult Delta Smelt entrainment protection arrainment protection protection (dispersive mixing) 2. Larval and juvenile delta smelt entrainment protection (dispersive mixing) RPA Component 1 Adult delta smelt entrainment protection (dispersive mixing) RPA Component 2 Entrainment protection larval and juvenile delta smelt Maintain SJR Inflow/Export ratio Maintain SJR Inflow/Export ratio Dec December – March maintain low turbidity zone in Old and Middle Rivers, until water temperature ≥12°C or spawning detected. December 1-19 Limit exports to reduce negative OMR flows (-2,000 cfs) for 14 days. December 20- March Limit exports to reduce negative OMR flows (-2,000 cfs) for 14 days. December 20- March Limit exports to reduce negative OMR flows (-2,000 cfs) for 14 days. December 1-19 Limit exports to reduce negative OMR flows (-2,000 cfs) for 14 days. December 1-19 Limit exports to reduce negative OMR flows (-2,000 cfs) for 14 days. December 20- March Limit exports to reduce negative OMR flows (-2,000 cfs) for 14 days. Early-mid March 30 Mar Early-mid March March 31 Once temperature ≥12°C or spawning detected, operate gates for dispersive mixing. Early-mid March - June 30 Early-mid March - June 30 April April 1 – May 31 Maintain Vernatis Maritain Vernatis Inflow/Export ratio April 1 – May 31 Maintain Vernatis			ions	and Proposed Operat	Requirements ¹	Immary of RPA I	E <u>Table B</u> -1 Su	Table
Jan Operate gates to maintain low turbidity zone in Old and Middle Rivers, until water temperature ≥12°C or spawning detected. Limit exports to reduce negative OMR flows (-2,000 cfs, for 14 days. Limit exports to reduce negative OMR flows (-2,000 cfs, for 14 days. When turbidity & salvage low: -3,500 to -5,000 cfs, or -2,000 cfs, for 14 days. Mar water temperature ≥12°C or spawning detected. Early-mid March - March 31 Once temperature ≥12°C or spawning detected, operate gates for dispersive mixing. Early-mid March - June 30 Once temperature ≥12°C or spawning detected, limit exports to reduce negative OMR flows (-1,250 to -5,000) until June 30 temp ≥25°C. April April 1 - May 31 Maintain Vernalis Inflow/Export ratio	NMFS Action IV. 2.3 Reduced exports to limit negative OMR flows depending on presence of salmonids	Maintain SJR	RPA Component 2 Entrainment protection of larval and juvenile delta	A Component 1 It migration and entrainment	Adult delta sme Action 1 - High	2. Larval and juvenile delta smelt entrainment protection (dispersive	1. Pre-spawning Adult Delta Smelt	Month
Jan Operate gates to maintain low turbidity zone in Old and Middle Rivers, until water temperature ≥12°C or spawning detected. Limit exports to reduce negative OMR flows (-2,000 cfs) for 14 days. reduce negative OMR flows • When turbidity & salvage low: -3,500 to -5,000 cfs, • When conditions may increase salvage: -1,250 to -2,000 cfs. End when water temperature ≥12°C or spawning detected. Mar Early-mid March - March 31 Once temperature ≥12°C or spawning detected, operate gates for dispersive mixing. Early-mid March - June 30 Early-mid March - June 30 April April April 1 - May 31 Maintain Vernalis Inflow/Export ratio					December 1-19		December – March	Dec
Middle Rivers, until water temperature ≥12°C or spawning detected. (-2,000 cfs) for 14 days. • When conditions may increase salvage: -1,250 to -2,000 cfs. End when water temperature ≥12°C or spawning detected. Mar Early-mid March - March - March 31 Once temperature ≥12°C or spawning detected, operate gates for dispersive mixing. Early-mid March - March 31 Once temperature ≥12°C or spawning detected, limit exports to reduce negative OMR flows (-1,250 to -5,000) until June 30 temp ≥25°C. April 1 – May 31 Maintain Vernalis Inflow/Export ratio	Jan 1 – June 15			reduce negative OMR flows When turbidity & salvage 	reduce negative		maintain low turbidity	
≥12°C or spawning detected. ≥12°C or spawning detected. -2,000 cfs. End when water temperature ≥12°C or spawning detected. Early-mid March - March 31 Once temperature ≥12°C or spawning detected, operate gates for dispersive mixing. Early-mid March - June 30 April April -2,000 cfs. End when water temperature 212°C or spawning detected. Image: April 1 - May 31 Maintain Vernalis Inflow/Export ratio April 1 - May 31 Maintain Vernalis Inflow/Export ratio	OMR flow (-5,000 to -2,500 cfs) until			 When conditions may 				Feb
March 31 30 Once temperature ≥12°C or spawning detected, operate gates for dispersive mixing. Imixing. April June 30 temp ≥25°C.	after June 1 water temperature at Mossdale ≥ 22°C for 7 days.			-2,000 cfs. End when water temperature	days.		≥12°C or spawning	Mar
June 30 temp ≥25°C. Maintain Vernalis Inflow/Export ratio			30 Once temperature ≥12°C or spawning detected, limit exports to reduce			March 31 Once temperature ≥12°C or spawning detected, operate gates for dispersive		
supply parameters		Maintain Vernalis Inflow/Export ratio depending on water supply parameters	,					
May (interim 2009-2011) or depending on water year (long term 2012+)		depending on water						Мау
June June 1-30 Operate gates for dispersive mixing until temperature ≥ 25°C Image: Description 1. Source: USFWS 2008b, NMFS 2009a. All OMR flow requirements are 14-day running average, with simultaneous 5-day average no more than 25 percent more negative than the						Operate gates for dispersive mixing until temperature ≥ 25°C		

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1.3 Factors to be Considered for Operations

2 1.3.1Hydrodynamics and Water Quality Factors

- 3 Historically, entrainment of delta smelt at the export facilities has occurred primarily during
- 4 December through June. The scientific understanding of smelt movement, behavior, and
- 5 entrainment continues to evolve, but it is recognized that the presence of water quality factors in
- 6 the south Delta and net flow reversals in Old and Middle Rivers can be a significant cause for
- 7 delta smelt entrainment. The distribution of pre-spawning adult delta smelt is believed to be
- 8 strongly related to specific ranges of salinity and turbidity. The recently released
- 9 OCAP<u>CVP/SWP Operations</u> BO (USFWS 2008<u>USFWS 2008</u>) strongly supports the linkages
- 10 between turbidity and delta smelt occurrence and salvage. These water quality factors (electrical
- 11 conductivity greater than 400 µmhos/cm and turbidity greater than 12 NTU) occur in different
- 12 parts of the Delta depending on hydrologic conditions and operation of the SWP and CVP
- 13 facilities. These water quality factors normally occur in the regions of Suisun Marsh and Cache
- 14 Slough. However, under certain hydrologic and operating conditions, the water quality factors
- 15 can be substantially moved into the central and south Delta due to reversal of flows on the Old
- 16 and Middle Rivers-___
- 17 Adult pre-spawning delta smelt are believed to "seek-out" this turbidity plume by "surfing" the
- tides and in so doing transport themselves to more inland areas in advance of spawning. The
- 19 mechanism of pre-spawning delta smelt migration to inland areas has not been verified. Under
- 20 the current configuration of the south Delta, high exports during these times cause net flow
- 21 reversals of Old and Middle Rivers, drawing these water quality conditions into the south Delta,
- 22 which can lead to significant entrainment of pre-spawning adult delta smelt. In addition, delta
- smelt spawning in the central and south Delta is believed to cause subsequent larval and juvenile
- smelt entrainment due to the progeny's proximity to the export facilities.

1.4 Potential Measures for Controlling Entrainment

26 Management strategies to reduce the risk of delta smelt entrainment should seek to control

adverse hydrodynamic conditions associated with either the movement of the water quality

- factors into the central and south Delta or the direct transport of the early life stages from this
- 29 region to the export facilities. A dual hydrodynamic approach for protecting against delta smelt
- 30 entrainment is believed to be the most appropriate strategy. The proposed strategy focuses on the
- operation of a gate system on Old River and Connection Slough to balance negative flows in the
- 32 Old and Middle River channels and limit development of water quality characteristics that will
- influence movement of delta smelt habitat into the south Delta. The 2-Gates operation will
- 34 provide the necessary control on Old and Middle Rivers when used in concert with other actions
- to manage OMR negative flows. These two actions need to work in concert to provide
- 36 comprehensive management of entrainment effects at potentially reduced water costs.

1 1.5 Gate Operation Protocols

- 2 The protocols for operating the gates are based on our conceptual understanding of factors
- 3 affecting smelt entrainment, as described earlier, and refined through hydrodynamic and
- 4 behavioral modeling. Currently, there are two operational periods, based on delta smelt life-
- 5 stage-specific objectives and season under the <u>FWSUSFWS</u> <u>OCAPCVP/SWP Operations</u> BO:
- 6 (1) pre-spawning adult protection and (2) larval and juvenile protection (Table ETable B-2). Gate
- 7 operations will begin as early as December each year when smelt distributions are located north

8 and west of the Project facilities as determined by flow, turbidity and salinity, and biological data

9 collected by Project monitoring.

10 The anticipated operations planned for the initial year are discussed below. Operations in

- subsequent years or within the initial operational year could be adjusted, based on monitoring
- 12 data, to improve project effectiveness and to refine hypotheses—A multi-year schedule of the
- 13 Proposed Action's gate operating periods and experimental periods, along with relevant RPA
- 14 periods and Interagency Ecological Program (IEP) monitoring programs, is presented for
- 15 December 2009-July 2011 (Figure EFigure B-1) and December 2011-July 2015 (Figure EFigure
- 16 <u>B</u>-2).

Table ETable B-2 Planned Operational Periods Table E-2 Planned Operational Periods for 2-Gates Fish Protection Demonstration Project Operational PeriodOper Season Operational Sechedule Triggers, Off-ramps, and Notes ational Period Pre-spawning Approximately Gates closed 0.5-2.5 hours daily. Gates wouldill be operated to balance flows December 1 to 15 Adult between Old and Middle rivers and maintain a low Protection Pre - early March turbidity zone in Old and Middle Riversthese rivers. spawning Trigger for Operations - Tturbidity ≥ 12 NTU at San Adult Joaquin River at Jersey Point. protection Off-ramp_- Water temperatures ≥ 12°-degrees-C or a "spent" female smelt detected in Spring Kodiak trawl (SKT) or salvage. Larvae and Early March -Old River gate closed on flood tide (twice daily, Gates wouldill be operated to maximize dispersive March 31 about 10 hours total daily) and open on ebb and Juvenile mixing. slack tides (~14 hours daily). Connection Slough Protection Trigger for operations - ₩<u>W</u>ater temperatures ≥ gate closed about 20 hours daily and open during Larval and 12°C degrees C or a "spent" female smelt detected slack tide (~4 hours daily). Juvenile in SKT or salvage. Protection Old River gates periodically opened during daylight hours for 15-20 minutes when there is boating demand.e. April 1_- May 31 Gates open at all times, including Memorial Day Gates wouldill not be operated during this period (Ref NMFS RPA IV 2.1) weekend

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Table ETa		lanned Operational Periods for 2-Gates Fish Protection Dem	
Operational Period ational Period	Season	Operational Sechedule	Triggers, Off-ramps, and Notes
	June 1 June 30	Old River gate closed on flood tide (twice daily, about 10 hours total daily) and open on ebb and slack tides (~14 hours daily). Connection Slough gate closed about 20 hours daily and open during slack tide (~4 hours daily).	 Trigger for operations – <u>C</u>commence gate operations June 1 Off-ramp - June 30 or when Delta water temperatures ≥ 25-<u>°Cdegrees C</u>. Gates open continuously until trigger monitoring commences in December. Old River gates periodically opened during daylight hours for 15-20 minutes when there is boating demand.
No OperationsNo project operations	July – Nov <u>ember</u>	Gates open at all times.	 Gates will be open continuously to allow fish movement and navigation. Monitoring for triggers for adult operations resumes in December.

							. •	Month						
Year	Ops Year		Dec	,	Jan	Feb		Mar	A	pr	м	lay	Ju	ne
		USFWS RPA* Component1 Adul ts	RPA Comp. 1, Action 1 -2,000 OMR	5,000 c increas	RPA Compone urbidity & salvage I fs. When turbidity se salvage, then O ten water tempera female	ow, then OMR -3, and flow conditio MR -3,000 to -5,0 ture reaches 12°0	n s mrany 00 ofs.							
		Component 2 Larvae/Juveniles						When w	ater tempe then C	RPA Com rature read MR flows -	hes 12°C	orspentf	emale fou	ınd,
2009-10 and	0&1				NMFS Action I) to -5,000 cfs e trigger, then				n -3,500 at	's for at	
2010-2011		NMFSBORPA*							San Joa OR a ratio	NMFS Acti Iquin River of San Jo alis and cor	flows at V aquin Riv	er flow at		
		VAMP								VAI April 15 -				
		IEP Sampling				Kodiak trawli	ng 			20-00	n survey			
													Tow-ne	tsurvey
					2-Gates Te	chnical Team rei establist		erimental des ine water qua			lements :	and		
2009-10	о	2-Gates Studies & monitoring								survival thro with gates (
		monitoring				Maybe Stur	jeon mov	Predators in ements throug					d salvage	e fish)
		2-Gates Project Operations		Gate Ope	erations for Adult	Delta Smelt		Juvenile Gate Ops						le Gate os
			H1 Flow balance	rivers	ntain a low-turbid Reduced adult si		Middle H4	H5 Disper- sive Mix						oersive ix
2010-2011	1	2-Gates Studies & monitoring		H3 Fixed trawl of to adult deli migra	urbidity- ta smelt									
										survival thro with gates (
						Sturge	n moven	Predators i nents through			× .	agged sah	/age fish)	

1

2

3

* USFWS BO RPA OMR flow requirements must be met on a 14-day running average, and a simultaneous 5-day running average within 25% of 14-day OMR flow requirement H = Hypothesis to be tested (5 hypotheses total)

Figure EFigure B-1 Annual Schedule of 2-Gates Project Operations and Relevant RPA Requirements, and IEP Menonitoring for December 2009 – June 2011

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									h	Month						
Year	Ops Year		Dec	•	ى ا	an	F	eb		Mar	А	pr	м	ay	Ju	ine
		USFWS RPA* Component1 Adults	RPA Comp. 1, Action 1 -2,000 OMR	5,000 0	urbidity&∷ fs. When e salvage	Compone salvage k turbidity e, then Of temperat females	ow, then 0 and flow MR -3,000 ure reach	0MR -3,5 condition:) to -5,00	s miay Dicfs.							
All years starting	2 to 5	Component 2 Larva e/Juveniles								When w		RPA Com rature react MR flows -	hes 12°C	orspentf	emale fou	ınd,
D ec 2011		NMFSBORPA*			NMFS	Action N				to -5,000 cfs e trigger, then	2,500 cfs f	or at least 5	ő days)		s for at	
												tion IV.2.1 Nalis and Co				
		IEP Sampling					Kodia	ik trawling	9							
		ier sampling							<u> </u>		I	20-mn	n survey	1	Tow-ne	tsurvev
		2-Gates Project Operations		Gate Ope	ate Operations for Adult Delta Smelt				Juvenile Gate Ops						le Gate ps	
2011-12 and	2&3	&3 2-Gates Studies & Monitoring		н		Turbidity ed adult s				H5 Disper- sive Mix						persive 1x
2012-13												survival thro with gates ()				
								Sturgeor	n mover	Predators in nents through (agged sah	rage fish)	
		2-Gates Project Operations		Gate Ope						Juvenile Gate Ops						le Gate ps
2013-14 and	4&5	2-Gates Studies & Monitoring		н		Turbidity ed adult s				H5 Disper- sive Mix						persive 1x
and 2014-15	4 64 5	(reevaluate continuing tagged fish and predator										ALUATE - 3 Did & Middl (tagged n	e rivers w			
		studies)						Sturgeor		VALUATE - Printer Printer		Old & Midd	le River a		/age fish))

* USFWS BO RPA OMR flow requirements must be met on a 14-day running average, and a simultaneous 5-day running average within 25% of 14-day OMR flow requirement. H = Hypothesis to be tested (5 hypotheses total)

1 2 3

Figure E-2 Annual schedule_Schedule of 2-Gates Project Operations and Reelevant RPA Requirements, and IEP Memonitoring for December 2011 – June 2015.

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1 1.5.1 Operational Triggers and Off-Ramps

2 The start and conclusion of each operational period are triggered by specific water quality

3 conditions (turbidity, temperature), date, and/or natural history (evidence of spawning). Decision

4 trees depicting triggers for gate operations and OMR flow requirements are presented for the

- 5 adult operational period (Figure EFigure B-3) and the larval and juvenile operational period
- 6 (Figure EFigure B-4)-.

7Turbidity (≥ 12 NTU) is the trigger for initiating adult protective measures for both the Proposed8Action and USFWS's RPA Component 1 established by the CVSWP/SWCVP Operations RPA9Component 1BO (USFWS 2008b). The USFWS RPA Component 1 is triggered when the three-10day-average turbidity from three stations (Prisoner's Point, Holland Cut, and Victoria Canal) is11 ≥ 12 NTU. The Proposed Action uses turbidity data from a different location, namely when11 ≥ 10 NTU. The Victoria Constraint of the Victori

12 turbidity reaches 12 NTU at the San Joaquin River at Jersey Point. Modeling indicates that this

13 would occur 3 to 21 days earlier than the three-station trigger to initiate USFWS RPA

14 Component 1. Using Jersey Point data provides more advance warning of conditions that are

expected to trigger pre-spawning adult smelt migration, and thus allows more time to formulate

decisions regarding gate operations. Water temperature and initiation of delta smelt spawning are

17 used as the triggers for measures to protect larval and juvenile delta smelt. The USFWS RPA

Component 1 is suspended and RPA Component 2 is triggered when (1) mean daily water temperatures at Mossdale, Antioch, and Rio Vista are $\geq 12^{\circ}$ C, or (2) delta smelt have begun

spawning (spent female delta smelt are detected in Spring Kodiak Trawl [SKT] or salvage). The

20 spawning (spent remare delta smelt are detected in <u>Spring Kodiak Trawi [SK1]</u> of salvage). The 21 RPA Component 2 is suspended June 30 or when daily average water temperatures reach 25° C

for three consecutive days at Clifton Court Forebay—. The Proposed Action utilizes these same

triggers. (The RPA Component 2 can also be suspended any time the three-day average flow on

Sacramento River at Rio Vista is \geq 90,000 cfs and the three-day average flow on the San Joaquin

25 River at Vernalis is $\geq 10,000$ cfs.)

26 Data on physical triggers (turbidity, temperature, average daily flow) will be provided from fixed

27 monitoring stations in the Delta, as described in the Science Investigation Program and

28 Monitoring Plan (Appendix C). If an information gap occurs during real-time monitoring of a

29 particular trigger, such as turbidity at Jersey Point, data from surrounding stations and sources

30 will be used to provide information for decision-making. These include turbidity at other

31 stations, especially upstream of Old and Middle Rivers, flow information for the Sacramento

32 River and other incoming tributaries (indicating conditions that would result in a first flush event

or a pulse of rising turbidity and flow), and storm forecasts.

Although salvage is a trigger for USFWS RPA requirements, it will not be used as a trigger to

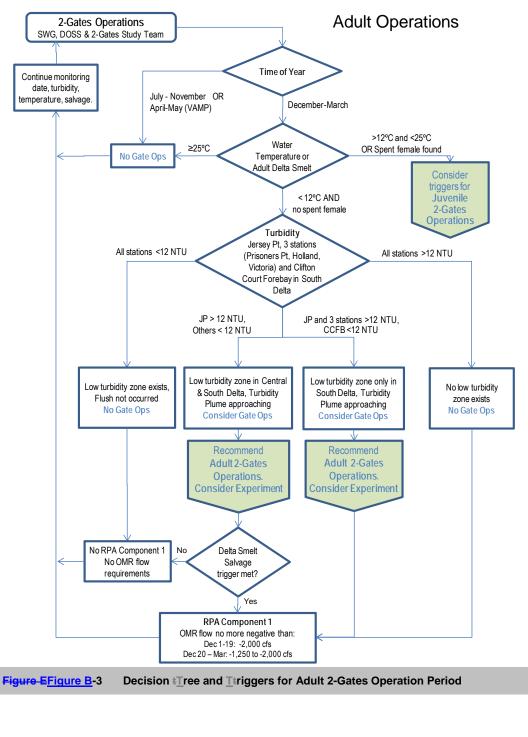
35 commence adult gate operations because it is not an early warning indicator. Salvage data does

36 provide valuable feedback for guiding gate operations and exports, testing hypotheses, and

adaptive management. Salvage will be used as a warning sign for evaluating and adjusting

38 operations as necessary.

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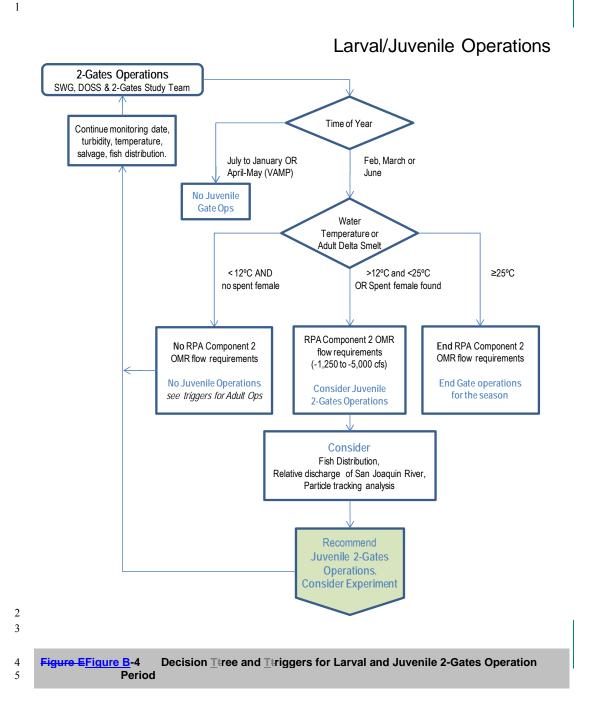


B-10

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1 1.5.2 Adult Delta Smelt (December through March)

2 1.5.2.1 <u>O</u>Objective

- 3 To provide equal or improved protection of pre-spawning adult delta smelt from entrainment
- 4 with early operation of the Project facilities and early implementation of RPA Component 1
- 5 Action 1 and, once demonstrated to be an effective tool for the protection of delta smelt, to allow
- 6 SWP and CVP water exports to increase while operating within the required OMR flow range
- 7 established by the OCAPCVP/SWP Operations BOs (FWS 2008USFWS 2008b) and all other
- 8 water management requirements.

9 1.5.2.2 <u>A</u>Action

- 10 To protect pre-spawning adult delta smelt as they migrate inland, the gates will be operated from
- 11 the onset of the higher turbidity conditions from December into March. After December 1, gates
- 12 would be operated in Old River and Connection Slough to balance flows in Old River and
- 13 Middle River either before or in conjunction with RPA Component 1 Action 1 in order to
- 14 maintain a low turbidity zone (<12-15 NTU) in Old River and Middle River between the central
- 15 Delta and the south Delta export facilities (Hypothesis 2). The gates will be closed 0.5-2.5 hours
- 16 daily in advance of a forecast high turbidity event.
- 17 Gate operations would occur while OMR flow requirements are in place during this period².
- 18 When turbidity or salvage reach trigger levels during December 1-19, USFWS RPA Component
- 19 1 Action 1 would be implemented, which requires average daily OMR flow³ no more negative
- than -2,000 cfs for a total duration of 14 days, with a 5-day running average no more negative
- than -2,500 cfs (within 25 percent). RPA Component 1 Action 2 would be implemented after
- Action 1 (after December 19) or when determined by the SWG. When turbidity and salvage are
- low during this period, average daily OMR flow would be no more negative than -3,500 cfs to -
- 5,000 cfs (14-day running average), with a 5-day running average within 25 percent. When
- conditions occur that may result in increased salvage (i.e., turbidity or salvage triggers met),
- average daily OMR flow would be no more negative than -1,250 cfs to -2,000 cfs (14-day
- 27 running average), with a 5-day running average within 25 percent—Forecast model simulations
- will be rerun in response to real-time turbidity data as needed to detect upcoming high turbidity
- events.

The decision process for adult gate operations according to trigger conditions is illustrated in Figure EFigure B-3.

32 **1.5.2.3 TT**iming

33 The adult operations will occur December into March. A typical sequence for gate operations

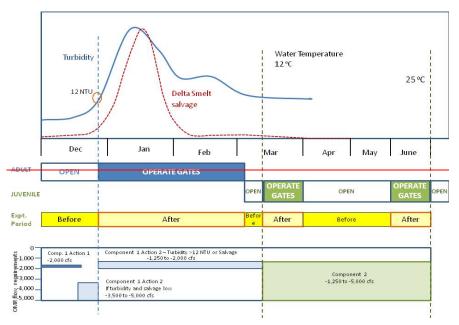
and experimental periods is illustrated in Figure EFigure B-5. This illustrates how the Scientific

² RPA Component 1 Action 2 OMR flow requirements do not apply whenever a three day flow average is greater than or equal to 90,000 cfs in Sacramento River at Rio Vista and 10,000 cfs in San Joaquin River at Vernalis. Once such flows have abated, OMR flow requirements of the Action are again in place (USFWS 2008b).

³ OMR flows for this and all relevant actions would be measured at the Old River at Bacon Island and Middle River at Middle River stations, as has been established already by the Interim Order. OMR flow requirements are generally measured as 14-day running average, with a simultaneous 5-day running average within 25 percent of the 14-day flow requirement.

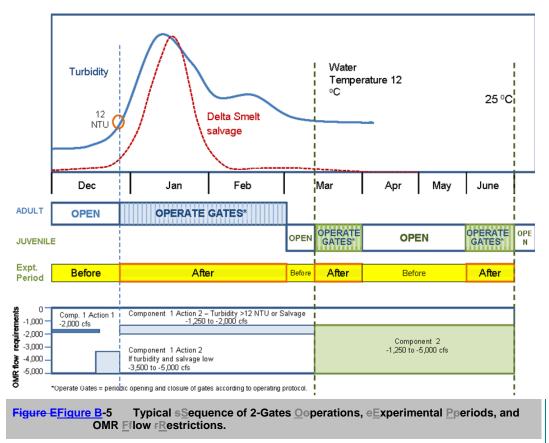
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- 1 Investigation Program may be conducted within the context of the OCAPCVP/SWP Operations
- 2 <u>BOs'</u> RPAs, including the testing of the various hypotheses during the monitored "before"
- 3 condition with gates open and the "after" condition with gates in operation—_The "after"
- 4 condition may also include the potential to increase exports within the illustrated discretionary
- 5 OMR flow ranges of the <u>FWSUSFWS</u> and NMFS RPA-s should the added delta smelt protection
- 6 afforded by the gates be demonstrated—_Forecast modeling will commence December 1, with
- 7 gate operations commencing with the first flush in December. However, the SWG can
- 8 recommend an earlier start <u>or</u> operations commencing with the first flush in December.
- 9 <u>However, the SWG can recommend an earlier start or or</u>-interruption based on other conditions
- 10 such as Delta inflow that may affect vulnerability to entrainment. The 2-Gate adult operations
- 11 will occur concurrently with the <u>FWSUSFWS</u> <u>OCAPCVP/SWP</u> Operations BO's **RPA**
- 12 Component 1_{--}



13

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1 2 3

4 **1.5.2.4 <u>T</u>∓riggers**

5 The triggers for gate operations are described in Table ETable B-3:

Turbidity. Commence gate operations when turbidity ≥ 12 NTU at the San Joaquin River at Jersey Point station. Monitor turbidity at stations along Old and Middle Rivers to determine

8 how far the more turbid water extends toward the south Delta. Suspend gate operations when

9 a low turbidity zone (<12 NTU) no longer exists on Old and Middle rivers before the export

10 facilities (i.e., turbidity \ge 12 NTU at Holland Cut, Victoria Canal, any other station south of

11 the Old River gate, and Clifton Court Forebay). If turbidity dissipates and drops below 12

NTU along Old and Middle Rivers, resume turbidity monitoring to detect a possible
 secondary flush that would recommence gate operations.

• **Salvage.** Cease gate operations if three days of delta smelt salvage occur after December 20 at either facility or cumulative daily salvage count is above a risk threshold, based upon the

16 "daily salvage index" approach reflected in a daily salvage index value ≥ 0.5 (daily delta

17 smelt salvage > one-half prior year <u>Fall Midwater Trawl [FMWT]</u> index value).

B-14

Trigger	Description	Threshold	Action
Turbidity	Turbidity (NTU) at various stations (1)	< 12 NTU @ JP	Monitor for trigger, no gate operations
		> 12 NTU @ JP AND	Commence gate operations
		<12 NTU in Old and Middle R	
		> 12 NTU throughout Old and Middle River and central Delta	Cease gate operations, wait for turbidity to drop and equilibrate, recommence trigger monitoring.
Salvage	Delta smelt Salvage index -Calculated ratio of adult salvage to fall Midwater	Delta smelt salvage < salvage trigger	Continue with gate operations plan
	TrawlFMWT index (2)	Delta smelt salvage > salvage trigger AND	Cease gate operations, consult with SWG, evaluate actions
		Turbidity > 12 NTU @ JP and <12 NTU @ OMR	
	Salmonid catch index (3)	>10 fish/day Nov-Feb	Consult with DOSS, evaluate actions
		>15 fish/day Mar-April	
	Condition of female delta smelt	Spent female found in salvage	Cease adult gate operations, and
Temperature	Water temperature at 3 stations (4)	Temperature >12 <u>℃</u> ₀⊖	Shift to juvenile gate operations
Spring Kodiak Trawl	Condition of female delta smelt	Spent female detected in SKT	

2. Delta smelt salvage trigger from FWSUSEWS OCAPCVP/SWP Operations BO, Attachment A (FWS 2008USEWS 2008b).
 3. Salvage index for juvenile salmon from NMFS OCAPCVP/SWP Operations BO, RPA Action IV.3, p. 652-3 (MMFS 2009MMFS 2009a)

4. Water temperature three station daily mean at Mossdale, Antioch, and Rio Vista.

1 1.5.2.5 <u>S</u>ecenarios and <u>A</u>alerts:

If turbidity levels drop below 12 NTU along Old and Middle River stations for three days
 following a high turbidity event, this would indicate that turbidity has settled out and water is
 clearer. Cease gate operations and leave gates open, but continue to monitor turbidity at
 Jersey Point for a potential additional pulse of turbidity and any additional migrating adult
 delta smelt.

If turbidity levels increase above 15 NTU throughout Old and Middle Rivers, as measured at several stationary monitoring sites⁴, this would indicate that the high turbidity plume as extended down to the South Delta and there is no low-turbidity zone that delta smelt would avoid. Cease gate operations but continue to monitor turbidity at Jersey Point and along Old and Middle River to see if turbidity levels drop below 12 NTU. If this occurs, resume monitoring for turbidity (≥ 12 NTU at Jersey Point) to trigger gate operations for adults.

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⁴ Monitoring sites for turbidity distribution along Old and Middle Rivers include existing stations (OR at Franks Tract, Holland Cut, OR at Bacon Island, MR at Columbia Cut, MR at Bacon Island, and Victoria Canal), and new stations that will be established (OR at Old River gate, OR at Woodward Island, OR at Victoria Island, MR at Connection Slough gate, MR at Woodward Island, MR at Victoria Island).

APPENDIX B OPERATIONS PLAN

- If salvage or Spring Kodiak trawl (SKT) surveys document adult delta smelt in the south
- 2 Delta or at the export facilities, this would indicate that the low turbidity zone was not
- maintained or was ineffective at reducing delta smelt movement toward the export facilities.
 Gate operations would cease and the gates would remain open until another triggering event
- 5 occurred.
- 6 Water supply If there is a clear-water low turbidity zone (<12 NTU) on Old and Middle
- 7 Rivers (<12 NTU at OLD and MID stations) and salvage rates are at an acceptably low level
- 8 for the last 3 days (as defined by the SWG), then the SWG can consider allowing exports to
- 9 increase (but still remaining within RPA Component 1 limits on negative OMR flows). The
- 10 SWG will make a recommendation to the FWSUSFWS, which will make the final determination recording timing and level of OMP flow:
- 11 determination regarding timing and level of OMR flow.

12 **1.5.2.6 Ooff-<u>R</u>ramps:**

- 13 **Temperature.** Water temperature reaches 12°C based on a three station daily mean at
- 14 Mossdale, Antioch, and Rio Vista. Most successful delta smelt spawning occurs in the
- 15 temperature range of 12-18°C (FWS 2008<u>USFWS 2008b</u>). The water temperature threshold (\geq
- 16 12°C) signals a transition from adult to larvae/juvenile delta smelt management actions.

Biological— Onset of spawning indicated by presence of spent females in SKT or salvage
 facilities.

- 19 Adult gate operations will be continued until these triggers are met or until hydrodynamic
- 20 forecast modeling indicates that Project operations will not benefit adult delta smelt distribution
- relative to potential entrainment by the SWP and CVP pumping facilities.

22 **1.5.2.7 <u>R</u>Rationale**

- 23 Hydrodynamic modeling results indicate that the gates should be closed about an hour per day, to
- balance flows between Old and Middle Rivers in order to manage the turbidity plume and
- 25 presumably adult delta smelt distributions. Behavioral modeling has shown that the 2-Gates
- 26 Project, in conjunction with OMR flow restrictions (RPA Component 1 Actions 1 and 2) may be
- effective in preventing the formation of turbid conditions that are linked to pre-spawning
- movement of delta smelt generally within the central Delta, thereby reducing the entrainment of
- delta smelt at the CVP and SWP pumps. These early actions may also control the initial
- distribution of larval and juvenile delta smelt in locations that reduce the probability of
- entrainment at the CVP and SWP export pumps. Hydrodynamic forecast modeling will inform
- the decision regarding initiation and conclusion of this operation period.
- 33 There are real-world limitations to successfully managing turbidity distribution in the Delta,
- including the occurrence of infrequent and unplanned events occur at unpredictable times. For
- example, turbidity associated with very large San Joaquin outflow that does not coincide with a
- similar event on the Sacramento watershed may overwhelm the ability to maintain a low
- turbidity region in the Old and Middle River corridor. Also, when Delta outflows are high, adult
- delta smelt are located far west of the central Delta and entrainment vulnerability is low.

1 1.5.3 Larvae/Juvenile Delta Smelt (March through June)

2 1.5.3.1 Objective

- 3 To provide equal or improved protection of larval and juvenile delta smelt from entrainment by
- 4 increasing dispersive mixing to enhance downstream transport, and, once demonstrated to be an
- 5 effective tool for the protection of delta smelt, to allow SWP and CVP water exports to increase
- 6 while operating within the required OMR flow range established by the OCAPCVP/SWP
- 7 Operations BOs (FWS 2008 USFWS 2008b, NMFS 2009a) and all other water management
- 8 requirements.

9 1.5.3.2 Action

- 10 The gates will be operated tidally to increase dispersive mixing from the central and south Delta
- 11 toward the western Delta. The Old River gate will be closed on flood tide (twice daily, about 10
- 12 hours total daily) and open on ebb and slack tides (~14 hours daily). Connection Slough gate will
- be closed about 20 hours and open during slack tide (~ 4 hours daily). Net daily OMR flow,
- according to the USFWS RPA Component 2, will, will be no more negative than -1,250 to -
- 15 5,000 cfs based on a 14-day running average with a simultaneous 5-day running average within
- 16 25 percent of the applicable requirement for OMR. A real-time hydrodynamic and delta smelt
- 17 distribution forecasting system for juvenile and larval delta smelt will used to forecast optimum
- 18 Project operations for dispersive mixing as a means of protecting juvenile and larval delta smelt.
- 19 Monitoring of salinity (EC) and flow at different stations will be used to calculate and measure
- 20 fluxes that are indicative of hydrodynamic mixing processes.
- The decision process for adult gate operations according to trigger conditions is illustrated in Eigure E-Figure B-4
- 22 Figure EFigure B-4.

23 1.5.3.3 Timing

- 24 The larval and juvenile operations begin in March immediately after pre-spawning adult
- 25 operations likely in March. A typical sequence for gate operations and experimental periods is
- 26 illustrated in Figure EFigure B-5. This gate operation schedule will be suspended for April and
- 27 May, and the gates will be open continuously April 1 through May 31 to coincide with the San
- 28 Joaquin salmon and steelhead outmigration period as defined in the NMFS OCAP<u>CVP/SWP</u>
- 29 Operations BO (RPA Action IV.2.1) (<u>NMFS 2009NMFS 2009a</u>). Gate operations will resume
- 30 for the month of June. Based upon daily salvage data, the SWG may recommend an earlier start
- to RPA Component 2, which may lead to an earlier start of 2-Gates larval and juvenile
- 32 operations. <u>The ServiceUSFWS</u> will make the final determination.

33 **1.5.3.4** <u>T</u>triggers for <u>G</u>gate <u>O</u>eperations

- 34 The triggers for larval and juvenile gate operations are described in Table ETable B-4:
- Temperature. Daily mean water temperatures $\geq 12^{\circ}$ C at three stations (Mossdale, Antioch and Rio Vista).
- Biological. Onset of spawning indicated by presence of spent females in SKT or in salvage at either facility.

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1 1.5.3.5 <u>S</u>ecenarios and <u>A</u>alerts:

- If the distribution of larval or juvenile delta smelt (20mm survey) or juvenile salmon (SKT)
 were more in the eastern Delta or Middle River than central Delta, then the SWG and DOSS
- 4 would be informed—Under the juvenile operations scenario, flows from this region of the
- 5 Delta would trend toward the south and the export pumps. The technical groups would
- review data on fish distribution, relative <u>discharagedischarge</u> of the San Joaquin River, and
 particle tracking, and then make a recommendation on whether gate operations for dispersive
- 8 mixing should continue, or should be suspended and the gates left open.
- If juvenile salmonids from the Mokelumne River (acoustic tagging) were found in the south
 Delta (acoustic tagging, SKT) or in salvage, then consult with DOSS, cease gate operations
 and evaluate.
- If salvage reaches the OCAPCVP/SWP Operations BOs' RPA trigger levels for delta smelt
- or salmonids, then consult SWG and DOSS and evaluate whether to continue, adjust, or
 suspend gate operations and leave the gates open.

15 1.5.3.6 <u>O</u>off-<u>R</u>ramps

16 **Temperature.** Water temperature reaches a daily average of 25°C for three consecutive days at

17 Clifton Court Forebay. This is close to the thermal maxima for delta smelt (Swanson et al. 2000).

18 Temporal. June 30. Gates will be open continuously July 1 through November 30 to allow fish 19 movement and navigation.

20 1.5.3.7 Rationale

21 To provide added protection to larvae/juvenile delta smelt, the gates will be operated to enhance

22 dispersive mixing for downstream transport. Gate operations for larvae/juvenile smelt will take

- place during March and June. During this period, the OMR flow requirements are -1,250 cfs to -
- 5,000 cfs (RPA 2 from the USFWS 2008USFWS 2008 OCAPCVP/SWP Operations BO). From

April 1 through May 31, the gates will not be operated, and will remain in a fully open position,

- to coincide with the San Joaquin salmon and steelhead outmigration period as defined in the
 NMFS OCAPCVP/SWP Operations BO (NMFS 2009NMFS 2009a, RPA IV.2.1). In some
- 27 NMFS OCAPCVP/SWP Operations BO (NMFS 2009NMFS 2009a, RPA IV.2.1). In some 28 years, conditions may occur when very large San Joaquin River inflow may overwhelm tidal
- flows in the Old and Middle river channels. This <u>large inflow</u> will mask the effects of the
- 30 Project.

Trigger	Definition	Threshold	Action				
Temperature	Water temperature at 3 stations (3)	Temperature >12 ^⁰	Start gate operations for dispersive mixing				
		Temperature >25 <u>°C</u> ₀€	End operations for the year,				
			Leave gates open				
Dates	Period for juvenile operations	April 1-May 31	Suspend juvenile gate operations,				
			Open gates for salmonid outmigration				
		June 30	End operations for the year,				
			Leave gates open				
Salvage	Delta smelt Salvage index -	March: Adult concern level	Consult with SWG, review ops, evaluate actions				
	Calculated ratio of adult salvage to fall Midwater TrawlFMWT index (1)	June: 0 (zero)					
	Salmonid catch index (2)	>15 fish/day Mar-April	Consult with DOSS, review gate ops, evaluate				
20 mm survey	Distribution of delta smelt	Delta smelt # in East Delta elevated	Consult with SWG, evaluate whether hydrodynamics will carry out or to south				
Acoustic tagging	Distribution of juvenile salmonids	Mokelumne salmon in south delta	Consult with DOSS, review gate ops, evaluate actions				

3. Water temperature three station daily mean at Mossdale, Antioch, and Rio Vista.

1 **1.5.4 July through November**

2 The gates will not be operated from July through November and will remain in a fully open3 position.

4 1.6 Forecasted Operations – Adult and Larvae/Juvenile 5 Behavior Models

6 **1.6.1 Forecasting Process**

Computer simulation modeling output of Delta hydrodynamics, water quality and the distribution
of delta smelt will be the provided for consideration in the determination of Project facilities
operations. Effective real-time forecasting requires establishment of initial conditions using
historic simulations; gathering and validation of data for real-time boundary conditions; timely
agency interaction to determine inflow, quality, and operations forecasts; acquiring and
interpreting smelt survey and salvage data; generating output forecasting products; field testing;
and documentation.

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- 1 Forecasts will be performed when requested and/or approximately every two weeks. Forecasts
- 2 will utilize the most recent field observations of delta smelt density; and forecasted estimates of
- 3 inflow, inflow water quality, and operations from system operators and data collection groups.
- 4 For each forecast period, several simulations may be performed using alternative estimates of
- 5 future conditions. An initial set of forecast simulations will be performed using best estimates of
- 6 future operations provided by <u>USBR_Reclamation</u> and <u>the California Department of Water</u>
- 7 <u>Resources (DWR)</u> system operators. Upon review of simulated delta smelt distribution and
- 8 entrainment estimates by the Smelt Working Group (SWG) a second set of forecast simulations
- 9 may be performed with revised future operations with the objective of identifying operations that
- 10 protect delta smelt from entrainment.

11 **1.6.2 Adult Smelt Model**

12 A real-time hydrodynamic and adult delta smelt behavioral forecasting system will be refined

- based on the existing RMA Bay-Delta Model used in the development of the Project. The
- 14 forecasting system will use the delta smelt behavioral model and will address scientific
- 15 postulations that the adult smelt may be "surfing" the tides as a means of staying within their
- 16 desirable habitat range. Additionally, patterns of salinity and turbidity habitat may correlate with
- 17 smelt abundance, such that the smelt behavior model will impart habitat seeking behavior on the
- 18 particles. Further descriptions of the existing modeling systems are described in Appendix A.

19 **1.6.3** Juvenile and Larvae Model

20 A real-time hydrodynamic and delta smelt distribution forecasting system for juvenile and larval

delta smelt will be developed based on the existing RMA Bay-Delta Model used in the

22 development of the Project. Passive RMA particle tracking and water quality computer modules

- 23 will be used to forecast optimum Project operations for dispersive mixing as a means of
- 24 protecting juvenile and larval delta smelt. The model will address unique aspects of the larval
- stage, including observed behaviors associated with turbidity and light.

26 **1.7** Monitoring for Operational Triggers

27 <u>The 2-Gates Project will obtain real-time information for operational triggers from programs</u>

28 monitoring hydrodynamics (flow), water quality (turbidity, temperature), and fish (salvage at fish

- 29 <u>facilities, surveys in Delta, acoustic tagging for salmonids). In most cases the data is available</u>
- 30 from existing monitoring programs. The Project will augment existing monitoring where
- 31 necessary. For example, additional sensors will be added for water quality, especially in Old and
- 32 Middle Rivers and at the gate facilities, to provide greater spatial resolution and/or more frequent
- 33 <u>monitoring triggers. The individual monitoring programs are described in further detail in the</u>
- 34 <u>Science Investigation Program & Monitoring Plan (Attachment C).</u>

1 **1.8** Coordination of Decision-Making for Operations

2 **1.8.1** <u>Teams and Technical Groups</u>

As described in the CVP/SWP Operations BOs, Reclamation and DWR work closely with the 3 USFWS, NMFS, and DFG to coordinate the operation of the CVP and SWP with fishery needs. 4 This coordination is facilitated through several forums in a cooperative management process that 5 6 allows for modifying operations based on real-time data that includes current fish surveys, flow and temperature information, and salvage or loss at the project facilities, (hereinafter "triggering 7 event"). Key teams and technical groups participating in the decision-making process: 8 9 The WOMT is comprised of representatives from Reclamation, DWR, USFWS, NMFS, and DFG. This management-level team was established to facilitate timely decision-support and 10 decision-making at the appropriate level. Although the goal of WOMT is to achieve 11 consensus on decisions, the participating agencies retain their authorized roles and 12 responsibilities. 13 The SWG evaluates biological and technical issues regarding delta smelt and develops 14 ٠ recommendations for consideration by USFWS. The SWG consists of representatives from 15 USFWS (chair), DFG, DWR, EPA, and Reclamation. The SWG compiles and interprets the 16 17 latest near real-time information regarding state- and federally-listed smelt. The SWG may meet at any time at the request of USFWS, but generally meets weekly during the months of 18 December through June, when smelt salvage at the salvage facilities has occurred 19 historically. The SWG will submit their recommendations in writing to USFWS and DFG. 20 The SWG will employ a delta smelt risk assessment matrix (DSRAM) to assist in evaluating 21 the need for operational modifications of SWP and CVP to protect delta smelt. This 22 23 document will be a product and tool of the SWG and will be modified by the SWG with the approval of USFWS, in consultation with Reclamation, DWR and DFG, as new knowledge 24 becomes available. The currently approved DSRAM is shown in Tables E-9 and E-10 25 (Attachment A of the USFWS CVP/SWP Operations BO). Additional triggers and 26 management tools anticipated from 2-Gates Project are indicated at the bottom of these 27 tables. 28 The Delta Operations for Salmon and Sturgeon (DOSS) Technical Working Group provides 29 • recommendations to WOMT and NMFS on measures to reduce adverse effects of Delta 30 31 operations of the CVP and SWP to salmonids and green sturgeon. The DOSS group is comprised of staff from Reclamation, DWR, DFG, USFWS, and NMFS. The DOSS group 32 and WOMT will use information from monitoring to make decisions regarding Delta Cross 33 Channel gate closures and export pumping. The team will coordinate with the SWG to 34 maximize benefits to all listed species; and coordinate with the other technical teams to 35 ensure consistent implementation of the NMFS CVP/SWP Operations BO's RPA. 36 37 Monitoring data related to triggers in the decision tree will be reported on DAT calls and evaluated by DOSS. Reclamation/DWR shall take actions within 24 hours of a triggered 38 condition occurring. If the decision tree requires an evaluation of data or provides options, 39 then DOSS shall convene within one day of the trigger being met. DOSS shall provide advice 40 to NMFS, and the action shall be vetted through WOMT standard operating procedures. 41

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1 The Project will coordinate with this decision-making process through another team established

- 2 <u>for this purpose:</u>
- 3 <u>The 2-Gates Technical Team makes recommendations to the SWG and DOSS on Project</u>
- 4 operations to protect delta smelt. Reclamation will convene a 2-Gates Technical Team for the
- purpose of refining the study design for the experiments. The experiments will be developed
 to ensure that results are statistically robust and uncertainties due to experimental design
- have been minimized to the fullest extent possible. Additional expertise may be included in
- 8 the workgroup, at the discretion of the agencies. The 2-Gates Team reviews and evaluates
- 9 monitoring data and forecast modeling in order to guide operations of the gates in Old River
- 10 and Connection Slough.

11**1.8.2**Operations Coordination and Timely Interface with Smelt Working12Group

13 Project operations are intended to be informed by forecasts based on simulation modeling and in-

14 field monitoring. Applicable in-field monitored data will be incorporated into the forecast

15 modeling system and forecast updates produced. It is anticipated that it will require one day to

- 16 gather new observed data, perform data validation, perform historic simulation with latest
- 17 available data, gather best estimate future operations from delta operators, and prepare and run
- initial outputs. These computer outputs will then be post-processed and results (forecast
- 19 products) will be available for review by Reclamation and the SWG.
- 20 It is anticipated that these forecasts and 'proposed short-term operations' will be reviewed by the
- 21 SWG, the Water Operations Management Team (WOMT) and other applicable review and

22 approval organizations as a part of their normal activities. Following this review, approved

23 operations will be described and implemented by Reclamation or its designee.

It is anticipated that the following detailed monitoring data and forecast predictions will be provided:

- **Turbidity concentrations** (triggering operations at > 12 NTU) at the region of control of the
- 27 2-Gates Project, defined here as San Joaquin River at Jersey Point. As noted above,
- forecasting of these conditions will be accomplished through a real-time network of stations from which measurements of turbidity and salinity concentrations and other constituents can
- 29 from which measurements of turbidity and salinity concentrations and other constituen 30 take place. Other turbidity measurements will be supported by the Project at locations
- so take place. Other furbidity measurements will be supported by the Project at locations specified in the Science Investigation Program & Monitoring Plan (Appendix C) and as
- 32 required by the FWSUSFWS OCAPCVP/SWP Operations BO.
- Average Daily Flow. Supplemental monitored information (as described in Appendix C) and modeled forecasts will be provided by the Project in addition to the information need to evaluate restriction of OMR negative flow rates under the <u>FWSUSFWS OCAPCVP/SWP</u>
 Operations BO will be demonstrated.
- Daily Mean Water Temperatures. Supplemental monitored information (as described in Appendix C) and modeled forecasts will be provided by the Project in addition to the information needed to implement the conditions listed in the FWSUSFWS OCAPCVP/SWP
 Operations BO (at Magadala, Articab, and Big Vista > 12°C)
- 40 <u>Operations</u> BO (at Mossdale, Antioch, and Rio Vista $\geq 12^{\circ}$ C).

B-22

2-Gates Fish Protection Demonstration Project Final Administrative Draft of Biological Assessment **Comment [ROS2]:** Language from NMFS BO, pg 646. This is the golden bridge that Allison Willey USFWS suggested

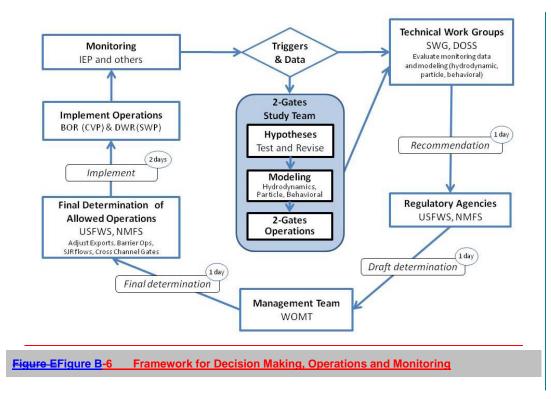
1 1.8.3 Real Time Decision-Making Process for RPA Components 1 and 2

- <u>The Project will coordinate with the decision-making process described in the 2008 USFWS</u>
 <u>CVP/SWP Operations BO and presented in Figure EFigure B-6</u>:
- Within one day after the SWG recommends an action should be initiated, changed,
- 5 suspended or terminated, the SWG shall provide to USFWS a written recommendation and a
- 6 <u>biological justification. The SWG shall use the process described in Attachments A and B to</u>
- 7 provide a framework for their recommendations. USFWS shall determine whether the
- proposed action should be implemented, modified, or terminated; and the OMR flow needed
 to achieve the protection. USFWS shall present this information to the WOMT.
- The WOMT 1 the idea and idea and its information to the women.
- <u>The WOMT shall either concur with the recommendation or provide a written alternative to</u>
- 11 the recommendation to USFWS within one calendar day. USFWS shall then make a final
- determination on the proposed action to be implemented, which shall be documented and
 posted on the Sacramento Fish and Wildlife Service's webpage.
- 13 posted on the Sacramento Fish and Wildlife Service's webpage.
- Once USFWS by Reclamation and DWR, and shall remain in effect until the need for the
 action ends or the OMR flow is changed, as determined by USFWS, consistent with the RPA
 and described within Attachment B. Data demonstrating the implementation of the action
- 17 <u>shall be provided by Reclamation to USFWS on a weekly basis.</u>
- If USFWS determines that an OMR flow change is required while an action is ongoing.
 Reclamation and DWR shall adjust operations to manage to the new OMR flow within two
- Reclamation and DWR shall adjust operations to manage to the new OMR flow within t
 days of receipt of USFWS's determination. This new OMR flow shall be used until it is
- adjusted or the action is changed or terminated based on new information, as described in the
- 22 RPA and Attachment B (USFWS 2008b).
- 23 <u>The USFWS identified a suite of triggers (Table ETable B-9) and responses or "tools for</u>
- 24 change" (Table ETable B-10) in their BO (Attachment A) to guide decision-making. The Project
- 25 will expand the options for response available to the SWG, WOMT, DOSS and the agencies. We
- 26 provide a new functional trigger for a key process (turbidity, which is hypothesized to cue adult
- 27 spawning migration) and another tool for management (operable gates to allow manipulations of
- 28 <u>hydrodynamics and turbidity distribution).</u>





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Table ETable B-9 and fo	Delta Smelt or 2-Gates Pro	<u>Risk Assessi oject</u>	<u>ment Matrix (I</u>	<mark>DSRAM) – Tri</mark>	ggers for USF	WS CVP/SW	P Operations	BO's RPA*
<u>Triggers</u>	December	<u>January</u>	February	<u>March</u>	<u>April</u>	<u>May</u>	<u>June</u>	<u>July</u>
Life Stage Previous Year's FMWT Recovery Index	Adults Index below 74	Adults Index below 74	Adults Index below 74	Adults and Larvae Index below 74	Adults and Larvae Index below 74	Larvae and Juveniles Index below 74	Larvae and Juveniles Index below 74	<u>Juveniles</u> Index below 74
Risk of Entrainment				X2 upstream of Chipps Island and temps are ≥12°	X2 upstream of Chipps Island and temps are between 12° and 18°C	X2 upstream of Chipps Island and mean delta-wide temps <18°C and south delta temps below 28°C	X2 upstream of Chipps Island and temps are below 28°C	X2 upstream of Chipps Island and temps are below 28°C
Duration of Spawning period (number of days temperatures are between 12 and 18°C)					<u>39 days or less by</u> <u>April 15</u>	<u>50 days or less by</u> <u>May 1</u>		
Spawning Stage as determined by SKT and/or salvage			Presence of Adults at spawning stage ≥ 4	$\frac{\text{Adult spawning}}{\text{stage} \ge 4}$	$\frac{\text{Adult spawning}}{\text{stage} \ge 4}$			
Smelt distribution (SKT)	<u>SKT</u>	<u>SKT</u>	<u>SKT</u>	See footnote #5 or negative 20mm centroid or low juvenile abundance	Negative 20mm centroid or low juvenile abundance	Negative 20mm centroid or low juvenile abundance	Negative 20mm/ summer townet centroid or low juvenile abundance	Negative 20mm /summer townet centroid or low juvenile abundance
<u>Salvage Trigger (Dec-Mar =</u> ratio of adult salvage) (FMWT)	Adult concern level calculation	Adult concern level calculation	Adult concern level calculation	Adult concern level calculation		If salvage is above zero	If salvage is above zero	
Triggers for 2-Gates Project								
<u>Turbidity</u>	<u>>12 NTU @</u> <u>Jersey Point</u>	<u>>12 NTU @</u> Jersey Point	<u>>12 NTU @</u> Jersey Point					
Larval and Juvenile (Temperature) * From Appendix A of USFWS CV				<u>Temps ≥12°C</u>			<u>Temps 12°C -</u> <u>25°C</u>	

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APPENDIX B OPERATIONS PLAN

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Tools for Change*	<u>December</u>	<u>January</u>	February	<u>March</u>	<u>April</u>	<u>May</u>	<u>June</u>	<u>July</u>
Export reduction at one or both facilities	<u>X</u>	X	<u>X</u>	X	<u>X</u>	<u>X</u>	<u>X</u>	<u>X</u>
Change in barrier operations						<u>X</u>	<u>X</u>	<u>X</u>
<u>Change in San Joaquin River flows</u>				<u>X</u>	<u>X</u>	<u>X</u>	<u>X</u>	<u>X</u>
Change in position of cross channel gates						<u>X</u>	<u>X</u>	
NEW for 2-Gates Project Change in gate operations on Old and/or Connection Slough/Middle Rivers	X	X	X	X			X	

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Consistency between OCAPCVP/SWP Operations BOs' RPARPAss and Planned 2-Gates Operations

4 The 2-Gates Project is designed to be operated in a manner that is consistent with operations of

5 the OMR flow restrictions under the OCAPCVP/SWP Operations BOs' RPAs. The RPAs most

- 6 relevant to the Project include:
- 7 1.9.1 fwsUSFWS ocap-CVP/SWP Operations BObo
- RPA 1 Component 1 Action 1: Adult Migration and Entrainment (First Flush) (Table
 <u>ETable B</u>-5)
- RPA 1 Component 1 Action 2: Adult Migration And Entrainment (Table ETable B-6)
- RPA 2 Component 2: Entrainment Protection Of Larval Smelt (Table ETable B-7)
- 12 1.9.2 nmfs_NMFS_ocapCVP/SWP Operations boBO
- RPA IV Action 2.1 San Joaquin River Inflow to Export Ratio (Table ETable B-8)
- RPA IV Action 2.3 Reduced exports to limit negative flows in OMR depending on presence of salmonids (Table ETable B-8)
- 16 The objectives, actions, timing, triggers and off-ramps for the delta smelt RPAs are directly
- 17 compared to the Project operations in Tables 4-6. The actions and timing of the salmonid RPAs
- are presented in Table ETable B-7, including notes on how the Project operations relate to these
- 19 RPAs. In all cases, the Project operates within the OMR flow requirements.

Table E <u>Ta</u>	able B-5 Comparison Beetween Adult Delta Smelt I RPA Component 1 and 2-Gates Operations	Protections in FWSUSFWS OCAPCVP/SWP Operations BO's
	OCAPCVP/SWP Operations BO's RPA (FWS 2008USFWS 2008b) Component 1, Action 1: Adult Migration <u>a</u> And Entrainment (First Flush)	2-GATES DEMONSTRATION PROJECT Operation 1: Pre-Sepawning Adult Delta Smelt (Hypotheses 1, 2, 3 & 4)
Objective	A fixed duration action to protect pre-spawning adult delta smelt from entrainment during the first flush, and to provide advantageous hydrodynamic conditions early in the migration period.	To provide equal or improved protection of pre-spawning adult delta smelt from entrainment with early operation of the Project facilities and early implementation of RPA Action 1, and to allow SWP and CVP water exports to increase while operating within the required OMR flows established by the <u>OCAPCVP/SWP Operations</u> BOs and all other water management requirements.
Action	Limit exports so that the average daily OMR flow* is no more negative than - 2,000 cfs for a total duration of 14 days, with a 5-day running average no more negative than -2,500 cfs (within 25 percent).	Operate gates in Old River and Connection Slough to balance flows in Old River and Middle River (Hypothesis 1) in conjunction with RPA Action 1 in order to maintain a low turbidity zone (<12-15 NTU) in Old River and Middle River between the central Delta and the south Delta export facilities (Hypothesis 2). Gates closed 0.5-2.5 hours daily in advance of a forecast high turbidity event.
		Average daily OMR flow* is no more negative than -2,000 cfs for a total duration of 14 days, with a 5-day running average no more negative than -2,500 cfs (within 25 percent).
		Perform 2-Gates "before" and "after" conditions testing during RPA Action 1 (Parts A and B). "After" conditions will be performed as necessary to maintain the low turbidity zone described above.
Timing	Action 1: December 1 to December 20 – Based upon an examination of turbidity data from Prisoner's Point, Holland Cut, and Victoria Canal and salvage data from CVP/SWP (see below), and other parameters important to the protection of delta smelt including, but not limited to, preceding conditions of X2, FMWT, and river flows; the SWG may recommend a start date to the <u>ServiceUSFWS</u> . The Service will make the final determination.	November 15 – Complete forecast model (new computer simulation model of Delta hydrodynamics, water quality and delta smelt distribution) output and review available data including but not limited to preceding conditions of delta smelt distribution (FMWT) and river flows. The SWG will review modeling and observed data and make recommendations as appropriate for additional simulations, a start date for gate operations and/or conducting an early December Kodiak trawl.
1	Action 2: After December 20 – The action will begin if the 3 day average turbidity at Prisoner's Point, Holland Cut, and Victoria Canal exceeds 12 NTU. However the SWG can recommend a delayed start or interruption based on other conditions such as Delta inflow that may affect vulnerability to entrainment.	December 1- Update forecast. Make decision whether to do early December Kodiak trawl. Forecast modeling will be performed starting December 1 and repeated when requested and/or approximately every two weeks. Forecasts will use most recent field observations of delta smelt density (FMWT, early Kodiak trawl if available); and forecasted estimates of inflow, inflow water quality, and operations. For each forecast period, several simulations may be performed using alternative estimates of future conditions. Upon review of simulated delta smelt distribution and entrainment estimates by the SWG, a request may be made by the SWG or WOMT for a second set of forecast simulations.
		After December 15 – Gate operations and RPA Action 1 will begin when turbidity at Jersey Point exceeds 12 NTU. This is an earlier triggering of OMR flow control and other Project facilities. Gates closed 0.5-2.5 hours daily in advance of a forecast high turbidity event. Forecast model simulations will be rerun in response to real-time turbidity data as needed to detect

	OCAPCVP/SWP Operations BO's RPA (FWS 2008USFWS 2008b) Component 1, Action 1: Adult Migration <u>a</u> And Entrainment (First Flush)	2-GATES DEMONSTRATION PROJECT Operation 1: Pre-Sepawning Adult Delta Smelt (Hypotheses 1, 2, 3 & 4)
		upcoming high turbidity events. However, the SWG can recommend an earlier start or interruption based on other conditions such as Delta inflow that may affect vulnerability to entrainment.
Triggers (Part B only)	Turbidity: 3-day average of 12 NTU or greater @ all three stations (Prisoner's Point, Holland Cut, Victoria Canal) OR Salvage: Three days of delta smelt salvage after December 20 at either facility or cumulative daily salvage count that is above a risk threshold based upon the "daily salvage index" approach reflected in a daily salvage index value ≥0.5 (daily delta smelt salvage > one-half prior year FMWT index value).	Turbidity: 12 NTU or greater @ Jersey Point. Following first flush event: If turbidity levels drops below 12 NTU at Old and Middle River monitoring stations** for 3 days following a high turbidity event, then cease gate operations (gates remain open) and reinitiate monitoring for turbidity triggering event for adult operations. If turbidity once again reaches or exceeds 12NTU at Jersey Point, then reinitiate adult gate operations (RPA Action 1 will still be in place) until turbidity drops below 12 NTU OR off-ramps triggers are reached (see below).
	The window for triggering Action 1 concludes when either offramp condition described below is met. These offramp conditions may occur without Action 1 ever being triggered. If this occurs, then Action 3 is triggered****, unless the ServiceUSEWS concludes on the basis of the totality of available information that Action 2 should be implemented instead.	Water supply trigger: If there is a clear-water low turbidity zone on Old and Middle Rivers (<12 NTU at OLD and MID stations**) AND salvage rates are at an acceptably low level for the last 3 days (as defined by the SWG), THEN The SWG will consider allowing exports to increase while still remaining within RPA 1 limits on negative OMR flows (from the operation of the export pumps). The SWG will make a recommendation to the FWSUSFWS, which will make the final determination regarding timing and level of OMR flow.
Suspension of Action	Flow: OMR flow requirements do not apply whenever a three day flow average is greater than or equal to 90,000 cfs in Sacramento River at Rio Vista and 10,000 cfs in San Joaquin River at Vernalis. Once such flows have abated, OMR flow requirements of the Action are again in place.	Salvage or SKT fish surveys: Gate operations will be suspended if salvage or SKT surveys indicate that adult delta smelt have already entered the south Delta.
Off- ramps***	Temperature: Water temperature reaches 12°C based on a three station daily mean at Mossdale, Antioch, and Rio Vista OR Biological: Onset of spawning (presence of spent females in SKT or at Banks or	Turbidity – Turbidity throughout Old and Middle Rivers** exceeds 12-15 NTU (i-e-i_e., no low- turbidity zone exists), then open the gates and cease 2-Gates Adult Operations until (1) low turbidity conditions return or (2) triggers are reached for Gate Operations 2: Larval and Juvenile Protection (Dispersive Mixing). Temperature: Water temperature reaches 12°C based on a three station daily mean at
	Jones).	Mossdale, Antioch, and Rio Vista OR Biological: Onset of spawning (presence of spent females in SKT or at Banks or Jones).

* OMR Flows for this and all relevant actions will be measured at the Old River at Bacon Island and Middle River at Middle River stations, as has been established already by the Interim Order.

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Comment [sb3]: The "OR" is confusing in this table...do you mean "Old River" or the actual word "or"??

1

Table E <u>Ta</u>	ble B-5 Comparison Beetween Adult Delta Smelt RPA Component 1 and 2-Gates Operations	Protections in FWSUSFWS OCAPCVP/SWP Operations BO's
	OCAPCVP/SWP Operations BO's RPA (FWS 2008USFWS 2008b) Component 1, Action 1: Adult Migration <u>a</u> And Entrainment (First Flush)	2-GATES DEMONSTRATION PROJECT Operation 1: Pre-Sepawning Adult Delta Smelt (Hypotheses 1, 2, 3 & 4)
Middle River at Ba	acon Island, and Victoria Canal).	ucture, and OR at Bacon Island) and Middle River stations (OR at Quimby Island, Connection Slough gates,
*** The off_ramp c	riteria for Actions 1 and 2 to protect adults from entrainment are identical to the initiation trigger	s for Action 3 to protect larval/juveniles from entrainment

	FWSUSFWS OCAPCVP/SWP Operations BO's RPA Component 1	2-GATES DEMOSTRATION DEMONSTRATION PROJECT
	Action 2: Adult Migration <u>aAnd Entrainment</u>	Operations 1: Pre-Spawning Adult Smelt (Hypotheses 1, 2, 3 & 4)
Objective	An action implemented using an adaptive process to tailor protection to changing environmental conditions after Action 1. As in Action 1, the intent is to protect pre-spawning adults from entrainment and, to the extent possible, from adverse hydrodynamic conditions.	To provide equal or improved protection of pre-spawning adult delta smelt from entrainment and to allow SWP and CVP water exports to increase while operating within the required OMR flows established by the OCAPCVP/SWP Operations BOs and all other water management requirements.
Action	The range of net daily OMR flows will be no more negative than -1,250 to - 5,000 cfs*. Depending on extant conditions (and the general guidelines below) specific OMR flows within this range are recommended by the SWG from the onset of Action 2 through its termination (see Adaptive Process in Introduction). The SWG would provide weekly recommendations based upon review of the sampling data, from real-time salvage data at the CVP and SWP, and utilizing most up-to-date technological expertise and knowledge relating population status and predicted distribution to monitored physical variables of flow and turbidity. The Service will make the final determination.	Operate gates in Old River and Connection Slough to balance flows in Old River and Middle River in order to maintain a low turbidity zone (<12-15 NTU) in Old River and Middle River between the central Delta and the south Delta export facilities. Gates closed 0.5-2.5 hours daily in advance of a forecast high turbidity event. The range of net daily OMR flows will be no more negative than -1,250 to - 5,000 cfs.
Timing	Beginning immediately after Action 1. Before this date (in time for operators to implement the flow requirement) the SWG will recommend specific requirement OMR flows based on salvage and on physical and biological data on an ongoing basis. If Action 1 is not implemented, the SWG may recommend a start date for the implementation of Action 2 to protect adult delta smelt.	Gate operations will begin when turbidity at Jersey Point exceeds 12 NTU and be maintained until the monitored turbidity is below the amount and there is a low turbidity zone (<12-15 NTU in Old River and Middle River between the central Delta and the south Delta export facilities**. Forecast model simulations will be rerun every two weeks or as needed to detect changes in turbidity, delta smelt distribution and salvage events.
Suspension of Action	Flow: OMR flow requirements do not apply whenever a three day flow average is greater than or equal to 90,000 cfs in Sacramento River at Rio Vista and 10,000 cfs in San Joaquin River at Vernalis. Once such flows have abated, the OMR flow requirements of the Action are again in place.	Salvage or SKT fish surveys: Gate operations will be suspended if salvage or SKT surveys indicate that adult delta smelt have already entered the south Delta.
Off-ramps***	Temperature: Water temperature reaches 12°C based on a three station daily average (Rio Vista, Antioch, Mossdale) OR	Temperature: Water temperature reaches 12°C based on a three station daily average (Rio Vista, Antioch, Mossdale) OR
	Biological: Onset of spawning (presence of spent females in SKT or at either facility)	Biological: Onset of spawning (presence of spent females in SKT or at either facility)

Comment [sb4]: The "OR" is confusing in this table...do you mean "Old River" or the actual word "or"??

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Table E<u>Ta</u>	ble B-7 Comparison Beetween Larval and Juvenil Operations BO's RPA Component 2 and 2-Gates	e Delta Smelt Protection in FWSUSFWS OCAPCVP/SWP Operations 2				
	FWSUSFWS OCAPCVP/SWP Operations BO's RPA	2-GATES DEMOSTRATION DEMONSTRATION PROJECT				
	Component 2: Entrainment Protection OGF Larval Smelt	Operations 2: Larval <u>aAnd</u> Juvenile Smelt (Dispersive Mixing) (Hypothesis 5)				
Objective:	Minimize the number of larval delta smelt entrained at the facilities by managing the hydrodynamics in the Central Delta flow levels pumping rates spanning a time sufficient for protection of larval delta smelt, e.g.e.g., by using a VAMP-like action. Because protective OMR flow requirements vary over time (especially between years), the action is adaptive and flexible within appropriate constraints.	To provide equal or improved protection of larval and juvenile delta smelt from entrainment, with higher than minimum allowed water exports under <u>OCAPCVP/SWP Operations</u> BO <u>s</u> ' RPAs and other requirements, by increasing dispersive mixing to enhance downstream transport.				
Action:	Net daily OMR flow will be no more negative than -1,250 to -5,000 cfs based on a 14-day running average with a simultaneous 5-day running average within 25 percent of the applicable requirement for OMR*.	Old River gate closed on flood tide (twice daily, about 10 hours total daily) and open on ebb and slack tides (~14 hours daily). Connection Slough gate closed except during slack tide (~4 hours daily).				
	Depending on extant conditions (and general guidelines below) specific OMR flows within this range are recommended by the SWG from the onset of Action 3 through the temperature to the second	Gates will be operated to maximize dispersive mixing in the central Delta toward the west Delta Before and after field testing of hypothesis 5 will be performed.				
	through its termination.** The SWG would provide these recommendations based upon weekly review of sampling data, from real-time salvage data at the CVP/SWP, and expertise and	Net daily OMR flow will be no more negative than -1,250 to -5,000 cfs based on a 14-day running average with a simultaneous 5-day running average within 25 percent of the applicable requirement for OMR*.				
	knowledge relating population status and predicted distribution to monitored physical variables of flow and turbidity. The Service will make the final determination.	Forecast modeling - A real-time hydrodynamic and delta smelt distribution forecasting system for larval and juvenile delta smelt will used to forecast optimum Project operations for dispersive mixing.				
Timing:	Initiate the action after reaching the triggers below, which are indicative of spawning activity and the probable presence of larval delta smelt in the South and Central Delta. Based upon daily salvage data, the SWG may recommend an	2-Gates Operations 2 beginning immediately after 2-Gates Operations 1 (likely in March) and continuing until March 31. Gate operations cease April 1 – May 31 (gates remain open), and recommence June 1 through June 30.				
	earlier start to Action 3. The Service will make the final determination.	Based upon daily salvage data, the SWG may recommend an earlier start to Action 3. The Service will make the final determination.				
Triggers:	Temperature: When temperature reaches 12oC based on a three station average at Mossdale, Antioch, and Rio Vista. OR	Temperature: When the 3-station daily mean water temperatures at Mossdale, Antioch and Rio Vista \ge 12°C. OR				
	Biological: Onset of spawning (spent females in SKT or at either facility).	Biological: Onset of spawning (presence of spent females in SKT or at either facility).				
Suspension of Action:		Gate will be open continuously April 1 - May 31 to coincide with the San Joaquin salmon and steelhead outmigration period (<u>NMFS 2009NMFS 2009a</u> , RPA IV.2.1). Gates will be open continuously July 1 - November 30 to allow fish movement and navigation.				
Offramps:	Temporal: June 30; OR	Temporal: June 30; OR				
	Temperature: Water temperature reaches a daily average of 25-°C for three consecutive days at Clifton Court Forebay.	Temperature: Water temperature reaches a daily average of 25°C for three consecutive days at Clifton Court Forebay.				

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Comment [sb5]: The "OR" is confusing in this table...do you mean "Old River" or the actual word "or"??

Comment [ROS6]: The word "or" meaning "either"

Table ETable B-7 Comparison Between Larval and Juvenile Operations BO's RPA Component 2 and 2-Gates C	Delta Smelt Protection in FWSUSFWS OCAPCVP/SWP Operations 2
FWSUSFWS OCAPCVP/SWP Operations BO's RPA	2-GATES DEMOSTRATION DEMONSTRATION PROJECT
Component 2: Entrainment Protection OGF Larval Smelt	Operations 2: Larval aAnd Juvenile Smelt (Dispersive Mixing) (Hypothesis 5)
* Both the 14-day and the 5-day running averages will be computed using the "tidally filtered" daily average OMR fl	lows reported by U_S_Geological Survey.
** Maximum negative OMR flows will range between -2000 and -3500. During certain years of higher or lower pred by the SWG.	licted entrainment risk, requirements as low as -1,250 or -5,000 will be recommended to the ServiceUSFWS

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Table ETa	ble B-8 Operations Plan for NMFS OCAPCVP/SWP Ope	erations BO's RPA IV. Actions 2.1 and 2.3
	NMFS OCAPCVP/SWP Operations BO's RPA IV. Action 2.1: San Joaquin River Inflow to Export Ratio.	NMFS <u>OCAPCVP/SWP Operations</u> BO's RPA IV. Action 2.3: Reduced exports to limit negative flows in OMR depending on presence of salmonids.
Objective:	To reduce the vulnerability of emigrating CV steelhead within the lower San Joaquin River to entrainment into the channels of the South Delta and at the pumps due to the diversion of water by the export facilities in the South Delta, by increasing the inflow to export ratio. To enhance the likelihood of salmonids successfully exiting the Delta at Chipps Island by creating more suitable Table B-hydraulic conditions in the main stem of the San Joaquin River for emigrating fish, including greater net downstream flows.	Reduce the vulnerability of emigrating juvenile winter-run, yearling spring-run, and CV steelhead within the lower Sacramento and San Joaquin rivers to entrainment into the channels of the South Delta and at the pumps due to the diversion of water by the export facilities in the South Delta. Enhance the likelihood of salmonids successfully exiting the Delta at Chipps Island by creating more suitable Table B-hydraulic conditions in the main stem of the San Joaquin River for emigrating fish, including greater net downstream flows.
Action:	Make releases as necessary from New Melones and/or reduce exports to maintain San Joaquin River flows at Vernalis at target levels (details in <u>NMFS-2009NMFS 2009a</u> , p.641-645)	From January 1 through June 15, reduce exports, as necessary, to limit negative flows to -2,500 to -5,000 cfs in Old and Middle Rivers, depending on the presence of salmonids. The reverse flow will be managed within this range to reduce flows toward the pumps during periods of increased salmonid presence.
Timing:	April 1 – May 31 (VAMP period)	January 1 – June 15
Triggers:	April 1 – May 31	January 1 – June 15
		Daily salvage of salmonids
Relevance to 2-Gates Project	2-Gates Project will not be operated during VAMP period, gates will remain open	OMR flow restrictions will be coordinated with FWSUSFWS RPAs. 2-Gates Project will operate within the OMR flow requirements of both BOs

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1 1.8 Monitoring for Operational Triggers

- 2 The 2-Gates Project will obtain real-time information for operational triggers from programs
- 3 monitoring hydrodynamics (flow), water quality (turbidity, temperature), and fish (salvage at fish
- 4 facilities, surveys in Delta, acoustic tagging for salmonids). In most cases the data is available
- 5 from existing monitoring programs. The Project will augment existing monitoring where
- 6 necessary. For example, additional sensors will be added for water quality, especially in Old and
- 7 Middle Rivers and at the gate facilities, to provide greater spatial resolution and/or more frequent
- 8 monitoring triggers. The individual monitoring programs are described in further detail in the
- 9 Science Investigation Program & Monitoring Plan (Attachment C).

10 1.9 Coordination with Decision-Making Process

11 1.9.1 Teams and Technical Groups

- 12 •—As described in the OCAP<u>CVP/SWP Operations</u> BOs, Reclamation and DWR work closely
- 13 with the Service<u>USFWS</u>, NMFS, and DFG to coordinate the operation of the CVP and SWP
- 14 with fishery needs. This coordination is facilitated through several forums in a cooperative
- 15 management process that allows for modifying operations based on real-time data that
- 16 includes current fish surveys, flow and temperature information, and salvage or loss at the
- 17 project facilities, (hereinafter "triggering event"). Key teams and technical groups
- 18 participating in the decision making process:

19	•The Water Operations Management Team (WOMT) <u>T</u> is comprised of representatives from
20	Reclamation, DWR, the Service <u>USFWS</u> , NMFS, and DFG. This management level team
21	was established to facilitate timely decision support and decision making at the appropriate
22	level. Although the goal of WOMT is to achieve consensus on decisions, the participating
23	agencies retain their authorized roles and responsibilities.

- The Smelt Working Group (SWG) evaluates biological and technical issues regarding delta
 smelt and develops recommendations for consideration by the Service<u>USFWS</u>. The SWG
- 26 consists of representatives from the Service<u>USFWS</u> (chair), DFG, DWR, EPA, and
- 27 Reclamation. The SWG compiles and interprets the latest near real time information
- 28 regarding state and federally listed smelt. The SWG may meet at any time at the request of
- 29 the Service<u>USFWS</u>, but generally meets weekly during the months of December through
- 30 June, when smelt salvage at the salvage facilities has occurred historically. The SWG will
- 31 submit their recommendations in writing to the Service<u>USFWS</u> and DFG. The SWG will
- 32 employ a delta smelt risk assessment matrix (DSRAM) to assist in evaluating the need for
- 33 operational modifications of SWP and CVP to protect delta smelt. This document will be a
- 34 product and tool of the SWG and will be modified by the SWG with the approval of the
- 35 Service<u>USFWS</u>, in consultation with Reclamation, DWR and DFG, as new knowledge
- 36 becomes available. The currently approved DSRAM is shown in Tables E-9 and E-10
- 37 (Attachment A of the FWSUSFWS OCAPCVP/SWP Operations BO). Additional triggers

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APPENDIX B OPERATIONS PLAN

1	and management tools anticipated from 2 Gates Project are indicated at the bottom of these tables.
2	
3	 -The Delta Operations for Salmon and Sturgeon (DOSS) Technical Working Group provides
4	recommendations to WOMT and NMFS on measures to reduce adverse effects of Delta
5	operations of the CVP and SWP to salmonids and green sturgeon. The DOSS group is
6	comprised of staff from Reclamation, DWR, CDFG, USFWS, and NMFS. The DOSS group
7	and WOMT will use information from monitoring to make decisions regarding Delta Cross
8	Channel gate closures and export pumping. The team will coordinate with the SWG to
9	maximize benefits to all listed species; and coordinate with the other technical teams to
10	ensure consistent implementation of the NMFS OCAP <u>CVP/SWP Operations BO's RPA.</u>
11	Monitoring data related to triggers in the decision tree will be reported on DAT calls and
12	evaluated by DOSS. Reclamation/DWR shall take actions within 24 hours of a triggered
13	condition occurring. If the decision tree requires an evaluation of data or provides options,
14	then DOSS shall convene within one day of the trigger being met. DOSS shall provide advice
15	to NMFS, and the action shall be vetted through WOMT standard operating procedures.
16	 -The Project will coordinate with this decision making process through another team
17	established for this purpose:
18	 -The 2-Gates Technical Team makes recommendations to the SWG and DOSS on Project
19	operations to protect delta smeltReclamation will convene a 2 Gates Technical Team for
20	the purpose of refining the study design for the experiments. The experiments will be
21	developed to ensure that results are statistically robust and uncertainties due to experimental
22	design have been minimized to the fullest extent possible. Additional expertise may be
23	included in the workgroup, at the discretion of the agencies. The 2-Gates Team reviews and
24	evaluates monitoring data and forecast modeling in order to guide operations of the gates in
25	Old River and Connection Slough.

1.10 Real Time Decision-Making Process for RPA Components 1 and 2

The Project will coordinate with the decision-making process described in the 2008 USFWS <u>CVP/SWP Operations BO and presented in Figure E-6:</u>

- Within one day after the SWG recommends an action should be initiated, changed,
 suspended or terminated, the SWG shall provide to the Service<u>USFWS</u> a written
- 32 recommendation and a biological justification. The SWG shall use the process described in
 33 Attachments A and B to provide a framework for their recommendations. The
- 33 Actual memory and b to provide a framework for their recommendations. The
 34 ServiceUSFWS shall determine whether the proposed action should be implemented,
- 35 modified, or terminated; and the OMR flow needed to achieve the protection. The
- 36 ServiceUSFWS shall present this information to the WOMT.
- The WOMT shall either concur with the recommendation or provide a written alternative to
 the recommendation to the Service<u>USFWS</u> within one calendar day. The Service<u>USFWS</u>
 chall then make a final determination or the service of the ser
- 39 shall then make a final determination on the proposed action to be implemented, which shall
- 40 be documented and posted on the Sacramento Fish and Wildlife Service's webpage.

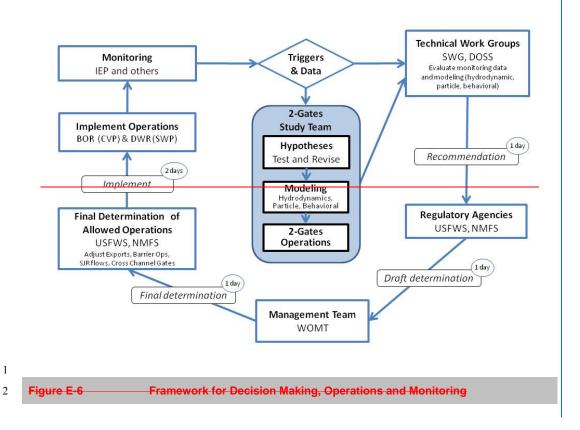
B-36

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Comment [ROS7]: Language from NMFS BO, pg 646. This is the golden bridge that Allison Willey USFWS suggested

- Once the Service makes a final determination to initiate a new action, it shall be implemented
 within two calendar days<u>USFWS</u> by Reclamation and DWR, and shall remain in effect until
- 3 the need for the action ends or the OMR flow is changed, as determined by the
- 4 ServiceUSFWS, consistent with the RPA and described within Attachment B. Data
- 5 demonstrating the implementation of the action shall be provided by Reclamation to the
- 6 ServiceUSFWS on a weekly basis.
- 7 If the Service<u>USFWS</u> determines that an OMR flow change is required while an action is
- 8 ongoing, Reclamation and DWR shall adjust operations to manage to the new OMR flow
- 9 within two days of receipt of the Service<u>USFWS</u>'s determination. This new OMR flow shall
- 10 be used until it is adjusted or the action is changed or terminated based on new information,
- 11 as described in the RPA and Attachment B (FWS 2008<u>USFWS 2008b</u>).
- 12 <u>The USFWS identified a suite of triggers (Table E-9) and responses or "tools for change" (Table</u>
- 13 E-10) in their BO (Attachment A) to guide decision-making. The Project will expand the options
- 14 for response available to the SWG, WOMT, DOSS and the agencies. We provide a new
- 15 functional trigger for a key process (turbidity, which is hypothesized to cue adult spawning
- 16 migration) and another tool for management (operable gates to allow manipulations of
- 17 <u>hydrodynamics and turbidity distribution).</u>
- 18
- 19

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Triggers	December	January	February	March	April	May	June	Ju	¥
Life Stage	Adults	Adults	Adults	Adults and Larvae	Adults and Larvae	Larvae and Juveniles	Larvae and Juveniles	Juver	iiles
Previous Year's Fall Midwater Trawl (FMWT) Recovery Index	Index below 74	Index below 74	Index below 74	Index below 74	Index below 74	Index below 74	Index below 74	Index be	!low 74
Risk of Entrainment				X 2 upstream of Chipps Island and temps are ≥12°	X2 upstream of Chipps Island and temps are between 12° and 18°C	X2 upstream of Chipps Island and mean delta wide temps <18°C and south delta temps below 28°C	X2 upstream of Chipps Island and temps are below 28°C	X2 upstr Chipps Is temps ar 28°	and and e below
Duration of Spawning period (number of days temperatures are between 12 and 18°C)					39 days or less by April 15	50 days or less by May 1			
Spawning Stage as determined by <u>SKT</u> spring Kodiak trawl and/or salvage			Presence of Adults at spawning stage ≥4	Adult spawning stage ≥ 4	Adult spawning stage ≥ 4				
<u>Ssmelt distribution ((Spring</u> Kodiak Trawl SKT <u>)</u>	SKT	SKT	SKT	See footnote #5 or negative 20mm centroid or low juvenile abundance	Negative 20mm centroid or low juvenile abundance	Negative 20mm centroid or low juvenile abundance	Negative 20mm/summer townet centroid or low juvenile abundance	Nega 20mm/s townet ce low juv abund	u mmer ntroid o r enile
Salvage Trigger (Dec-Mar = ratio of adult salvage) (FMWT)	Adult concern level calculation	Adult concern level calculation	Adult concern level calculation	Adult concern level calculation		If salvage is above zero	I f salvage is above zero		
			Triggers	for 2-Gates Project					
Turbidity	<mark>≻12 NTU @ Jersey</mark> Point	<mark>≻12 NTU @ Jersey</mark> Point	<mark>≻12 NTU @ Jersey</mark> Point						
Larval and Juvenile (Temperature)				Temps ≥12°C			Temps 12°C - 25°C		

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APPENDIX B OPERATIONS PLAN

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Tools for Change*	December	January	February	March	April	May	June	July
Export reduction at one or both facilities	¥	X	X	X	¥	X	¥	X
Change in barrier operations						X	¥	X
Change in San Joaquin River flows				X	X	×	¥	X
Change in position of cross channel gates						X	X	
NEW for 2-Gates Project								
hange in gate operations on Old and/or Connection Slough/Middle Rivers	X	X	X	X			X	

2

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